Department of Energy (DOE) Office of Energy Efficiency and Renewable Energy (EERE)

Renewables Advancing Community Energy Resilience (RACER)

Funding Opportunity Announcement (FOA) Number: DE-FOA-0002597

FOA Type: Initial

CFDA Number: 81.087

FOA Issue Date:	4/12/2022
Informational Webinar:	4/27/2022 1:00pm ET
Submission Deadline for Concept Papers:	5/26/2022 5:00pm ET
Submission Deadline for Full Applications:	7/25/2022 5:00pm ET
Expected Submission Deadline for Replies to Reviewer Comments:	8/23/2022 5:00pm ET
Expected Date for EERE Selection Notifications:	October 2022
Expected Timeframe for Award Negotiations:	October 2022-January 2023

- Applicants must submit a Concept Paper by 5:00pm ET on the due date listed above to be eligible to submit a Full Application.
- To apply to this FOA, applicants must register with and submit application materials through EERE Exchange at https://eere-Exchange.energy.gov, EERE's online application portal.
- Applicants must designate primary and backup points-of-contact in EERE Exchange with whom EERE will communicate to conduct award negotiations. If an application is selected for award negotiations, it is not a commitment to issue an award. It is imperative that the applicant/selectee be responsive during award negotiations and meet negotiation deadlines. Failure to do so may result in cancelation of further award negotiations and rescission of the selection.

Modifications

All modifications to the FOA are [HIGHLIGHTED] in the body of the FOA.

Mod. No.	Date	Description of Modification			

Table of Contents

Mo	difi	ications	2
Tal	ole d	of Contents	i
ı.	F	-unding Opportunity Description	5
	٧	0·	5 9 13 15
	C. D.	Applications Specifically Not of Interest Authorizing Statutes Award Information	32
	A. i. ii	Award Overview	32 33 33 33
III.	E	Eligibility Information	34
	iv B. i. ii ii v	i. Domestic Entities	34 35 35 36 37 37 39 39
	i. D. E. i. F. G.	Compliance Criteria Responsiveness Criteria Other Eligibility Requirements Requirements for DOE/National Nuclear Security Agency (NNSA) Federally Funded Research and Development Centers (FFRDC) Listed as the applicant Requirements for DOE/NNSA and non-DOE/NNSA Federally Funded Research and Development Centers Included as a Subrecipient. Limitation on Number of Concept Papers and Full Applications Eligible for Review. Questions Regarding Eligibility.	40 41 41 41 42
IV.	P	Application and Submission Information	43

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>

	A.		Application Process	
		i.	Additional Information on EERE Exchange	
	В.		Application Forms	
	C.		Content and Form of the Concept Paper	
		i.	Concept Paper Content Requirements	
	D.	(Content and Form of the Full Application	
		i.	Full Application Content Requirements	
		ii.	Technical Volume	
		iii.	Resumes	
		iv.	Letters of Commitment	
		٧.	Statement of Project Objectives (SOPO)	
		vi.	SF-424: Application for Federal Assistance	
		vii.	Budget Justification Workbook	
		viii.	r	
		ix.	Summary Slide	
		х.	Subrecipient Budget Justification (if applicable)	
		xi.	Budget for DOE/NNSA FFRDC (if applicable)	
		xii.	Authorization for non-DOE/NNSA or DOE/NNSA FFRDCs (if applicable)	
		xiii.	SF-LLL: Disclosure of Lobbying Activities (required)	
		xiv.		
		XV.	Diversity, Equity and Inclusion Plan	
		xvi.	0 11	
		xvii.	· · · · · · · · · · · · · · · · · · ·	
	Ε.		Content and Form of Replies to Reviewer Comments	
	F.		Post Selection Information Requests	. 60
	G.		Dun and Bradstreet Universal Numbering System (DUNS) Number, Unique Entity Identifier (UEI) and	
	•		n for Award Management (SAM)	
	Η.		Submission Dates and Times	
	I.		ntergovernmental Review	
	J.		Funding Restrictions	
		i.	Allowable Costs	
		ii.	Pre-Award Costs	
		iii.	Performance of Work in the United States (Foreign Work Waiver)	
		iv.	Construction	
		٧.	Foreign Travel Error! Bookmark not defin	
		vi.	Equipment and Supplies	
		vii.	Domestic Preference – Infrastructure Projects	64
		viii.		
		ix.	Risk Assessment	
		Х.	Invoice Review and Approval	. 65
٧.		App	olication Review Information	. 66
	Α.		Fechnical Review Criteria	66
	A.		Concept Papers	
		i. ii.	Full Applications	
		iii.	Criteria for Replies to Reviewer Comments	
	D		Standards for Application Evaluation	
	В. С.		Other Selection Factors	
		i.	Program Policy Factors	
	D.		Evaluation and Selection Process	
		i.	Overview	
		i. ii.	Pre-Selection Interviews	
		iii.	Pre-Selection Clarification	
		111.	Tre-selection dameation	. / 1

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>

	iv. v.	Recipient Integrity and Performance Matters	
Ε.		nticipated Notice of Selection and Award Negotiation Dates	
VI.		rd Administration Information	
Α		ward Notices	
, ,	. ,. i.	Ineligible Submissions	
	ii.	Concept Paper Notifications	
	iii.	Full Application Notifications	
	iv.	Successful Applicants	
	٧.	Alternate Selection Determinations.	
	vi.	Unsuccessful Applicants	
В		dministrative and National Policy Requirements	
٦	i. /\	Registration Requirements	
	ii.	Award Administrative Requirements	
	iii.	Foreign National Access	
	iv.	Subaward and Executive Reporting	
	۱۷. V.	National Policy Requirements	
	v. vi.	Environmental Review in Accordance with National Environmental Policy Act (NEPA)	
	vi. vii.	Applicant Representations and Certifications	
	vii. Viii.	Statement of Federal Stewardship	
	ix.	Statement of Substantial Involvement	
		Subject Invention Utilization Reporting	
	X.	Intellectual Property Provisions	
	xi.	· ·	
	xii.	Reporting	
	xiii.	Go/No-Go Review	
	xiv.	Conference Spending	
	XV.	Uniform Commercial Code (UCC) Financing Statements	
	xvi.	Implementation of Executive Order 13798, Promoting Free Speech and Religious Liberty	
	xvii.	Participants and Collaborating Organizations	
	xviii.	Current and Pending Support	
	xix.	U.S. Manufacturing Commitments	
	XX.	Data Management Plan (DMP)	
VII.	Que	stions/Agency Contacts	83
VIII.	Othe	r Information	83
Α	. F0	DA Modifications	83
В	. G	overnment Right to Reject or Negotiate	84
C	. C	ommitment of Public Funds	84
D	. Tı	eatment of Application Information	84
Ε.	. E	aluation and Administration by Non-Federal Personnel	85
F.	N	otice Regarding Eligible/Ineligible Activities	85
G	. N	otice of Right to Conduct a Review of Financial Capability	85
Н	. R	equirement for Full and Complete Disclosure	86
Ι.	R	etention of Submissions	86
J.	Ti	tle to Subject Inventions	86
K		overnment Rights in Subject Inventions	
L.		ghts in Technical Data	
Ν		opyright	
N		γροτt Control	
0		ersonally Identifiable Information (PII)	
Р		nnual Independent Audits	89

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>

Q.	Informational Webinar	90
Appen	ndix A – Cost Share Information	91
Appen	ndix B – Sample Cost Share Calculation for Blended Cost Share Percentage	96
• •	ndix C – Waiver Requests and Approval Processes: 1. Foreign Entity Participation as the P Performance of Work in the United States (Foreign Work Waiver)	• •
Appen	ndix D – Glossary	100
Appen	ndix E – Definition of Technology Readiness Levels	102
Appen	ndix F – List of Acronyms	103

I. Funding Opportunity Description

A. Background and Context

i. Background and Purpose

This funding opportunity announcement (FOA) is being issued by the U.S. Department of Energy's (DOE) Office of Energy Efficiency and Renewable Energy (EERE) Solar Energy Technologies Office (SETO) to invest in innovative research, development, and demonstration (RD&D) that accelerates the large-scale development and deployment of solar technology to support an equitable transition to a decarbonized electricity system by 2035 and decarbonized energy sector by 2050. Achieving this goal will support the nationwide effort to meet the threat of climate change and ensure that all Americans benefit from the transition to a clean energy economy.

The office supports solar energy research, development, demonstration, and technical assistance in five areas—photovoltaics (PV), concentrating solar-thermal power (CSP), systems integration, manufacturing and competitiveness, and soft costs—to improve the affordability, reliability, and domestic benefit of solar technologies on the electric grid. In May 2021, SETO released its Multi-Year Program Plan, which describes the office's activities and specific goals for 2025. In September 2021, DOE released the Solar Futures Study, which examined solar power's role in achieving the decarbonization of the grid by 2035 and 2050. These documents guide the office's near- and long-term research and development efforts.

Building a clean and equitable energy economy and addressing the climate crisis is a top priority of the Biden Administration. This FOA will advance the Biden Administration's goals to achieve carbon pollution-free electricity by 2035 and to "deliver an equitable, clean energy future, and put the United States on a path to achieve net-zero emissions, economy-wide, by no later than 2050" to the benefit of all Americans. The Department of Energy is committed to pushing the frontiers of science and engineering, catalyzing clean energy jobs through research, development, demonstration, and deployment (RDD&D), and ensuring environmental justice and inclusion of underserved communities. The R&D activities to be funded under this FOA will support the government-wide approach to the climate crisis by driving the innovation that can lead to the deployment of clean energy technologies, which are critical for climate protection.

According to the Solar Futures Study, 4 solar generation will need to grow from 3% of the U.S. electricity supply today to 40% by 2035 and 45% by 2050. This will require the U.S. to install 30

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

¹ SETO. SETO Multi-Year Program Plan. https://www.energy.gov/eere/solar/articles/solar-energy-technologies-office-multi-year-program-plan

² SETO. Solar Futures Study. https://www.energy.gov/eere/solar/solar-futures-study.

³ Executive Order 14008, "Tackling the Climate Crisis at Home and Abroad," January 27, 2021.

⁴ SETO. Solar Futures Study. https://www.energy.gov/eere/solar/solar-futures-study

gigawatts AC (GWac) of solar power each year between now and 2025 and ramp up to 60 GWac per year from 2025-2030. With supportive policies, electrification, and aggressive cost reductions, solar technology could provide 1 terawatt (TW) of solar electricity to the grid by 2035 and 1.6 TW of electricity by 2050. Preliminary modeling shows that decarbonizing the entire energy system could require as much as 3 TW of solar power due to increased electrification across the energy system.

Grid Mixes and Energy Flows in 2020, 2035, and 2050

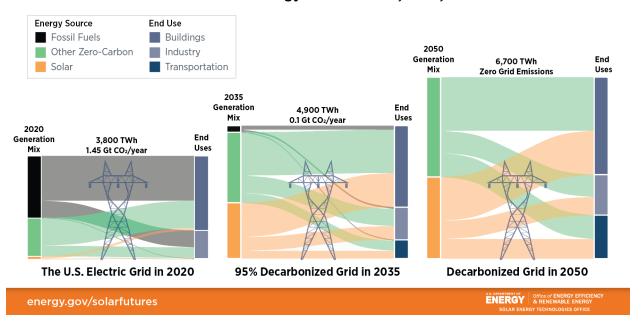
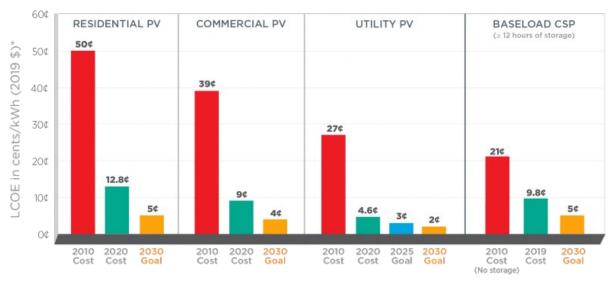


Figure 1: Solar generation is expected to grow from 3% of the electricity mix today to 45% in 2050, serving more building, industry and transportation end uses. SOURCE: NREL/DOE Solar Futures Study

Achieving this transition requires that the industry achieve DOE's 2030 solar cost targets, which would halve the cost of solar-generated electricity from 2020-2030. In many parts of the country, solar electricity is already the lowest-cost form of new electricity generation capacity, but solar electricity is not yet cost-effective everywhere. There are multiple pathways to achieve the cost goals, but all require sustained innovation across solar energy technologies.

Solar Energy Technologies Office Progress and Goals

Photovoltaics (PV) and Concentrating Solar-Thermal Power (CSP)



*Levelized cost of energy (LCOE) progress and targets are calculated based on average U.S. climate and without the Investment Tax Credit or state/local incentives.

Further, the decarbonization of the grid will not achieve its full potential if communities of color and low-income communities are left out. Affordable solar energy can help relieve energy burdens and provide clean, local electricity that can increase community resilience. Increasing equitable access to solar power includes driving down the "soft" costs of solar installations, as well as developing business models like community solar that are designed to engage these communities that are less likely to adopt solar power than high-income, non-diverse ones.

The solar industry, which includes the research communities, does not match the diversity of the United States. ⁵ Women and minorities are underrepresented in the solar industry and in the science, technology, engineering, and math (STEM) fields. STEM fields also lack diversity in geographical origin, with U.S. rural areas underrepresented relative to large population centers. Since STEM students and graduates support R&D activities in universities, National Laboratories, and private industry, the lack of diversity in that pipeline adversely affects the opportunities and potential outcomes in scientific and economic output.

To achieve the Administration's energy justice goals, SETO is working to ensure that the research it funds will support more equitable participation in the solar energy research community. To this end, SETO, recognizing the inherent advantages of diverse teams, requires applicants to this FOA to include a diversity, equity, and inclusion (DEI) plan that describes proposed activities applicants will engage in to broaden participation from members of groups and institutions that are historically underrepresented in solar energy research.

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u> Inge? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in

⁵ SEIA: U.S. Solar Industry Diversity Study 2019.

Aligned with the Biden Administration's goals, this funding opportunity focuses on the research, development, and demonstration (RD&D) of equitable and resilient clean energy technologies. A recent analysis of federal disaster declarations revealed that almost one in three Americans experienced the effects of weather disasters⁶. These statistics showed just one example of the increasing threats related to extreme weather events propelled by climate change and the need for technical solutions to increase public safety. In view of this new scenario, SETO is committed to fund RD&D projects to increase community and power systems resilience utilizing solar technologies. Table 1. summarizes the definitions used to describe resilience in this FOA.

Table 1. Summary of Resilience Definitions

	Resilience Definitions				
Power Systems	Ability to prepare for and adapt to changing conditions and whistand and recover rapidly from disruptions. Resilience includes the ability to withstand and recover from deliberate physical and cyberattacks, accidents, or naturally occurring threats or incidents.				
Community	Ability of a community to prepare for anticipated hazards, adapt to changing conditions, and withstand and recover rapidly from disruptions. ⁷				

This funding opportunity focuses on the development and application of solar technologies to improve the resilience of electric power systems and the communities they support. Projects funded under this FOA will focus on community energy resilience. Community resilience can be a comprehensive term that may apply to different critical services such as water, energy, communications, transportation and other types of infrastructure. In the context of this FOA, projects will focus efforts on community energy resilience to investigate the relationship between power systems resilience and community resilience and determine the ability of a community to prepare, recover, and adapt from an event that can cause power or energy disruption. The RD&D activities to be funded under this FOA will support innovative community energy planning methods and technology demonstrations that can increase energy resilience⁸ in response to the impacts of climate change and extreme weather events such as hurricanes, flooding, high winds, heat waves, wildfires, ice storms, or other events. These events can cause widespread equipment failures and infrastructure damages resulting in sustained power outages, particularly in the distribution grids that directly serve the communities. Innovative approaches to community energy planning and development of resilient clean energy

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

⁶ Nearly 1 in 3 Americans experienced a climate disaster this summer, from Hurricane Ida to the Caldor Fire - The Washington Post

⁷ Community resilience does not have a standard definition. For the purpose of this FOA, we use the definition developed by the National Institute of Standards and Technology (NIST): Community Resilience Planning Guide for Buildings and Infrastructure Systems: A Playbook,

 $[\]underline{https://nvlpubs.nist.gov/nistpubs/SpecialPublications/NIST.SP.1190GB-16.pdf}.$

⁸ In this context, energy resilience referes to power systems resilience including electricity, heating, gas, energy storage, other energy sources.

technologies are needed to mitigate the impact of these disruptions to essential services, and increase preparedness to withstand and recover rapidly from these events.

Distributed PV systems, energy storage, and other distributed energy resources (DERs) can increase energy resilience in a community. The distributed nature of solar installation in individual households and communities can provide continuity of electricity services when there is grid damage that will cause sustained power outages. During extreme events, the power system can be reconfigured into independent segments that each contain load and generation, utilizing PV and energy storage for rapid recovery of critical electricity services. The more installed DERs, the more opportunities for reconfiguration, accelerating energy restoration to enhance grid resilience, and as a result, enhancing community resilience. Distributed PV with long-duration storage can offer even more opportunities to enhance resilience by allowing buildings to continue to power critical loads during sustained power outages.

ii. Goals and Objectives

Electricity powers vital services that are integrated into virtually every corner of our economy and society. Essential services include, for example, lighting at night (for safety), communication services, refrigerated food and medication storage, interior temperature control, and clean water and sewage disposal (for health security). As such, energy resilience cannot be tackled in isolation. Stakeholder engagement – especially with local communities – is critical to effective planning, preparedness, and efficient restoration of electric power after a disruption.

The utilization of DERs, such as distributed PV paired with energy storage, can increase the resilience of energy systems, especially at the distribution level. Currently, solar power systems, especially those paired with energy storage, are a vastly underutilized resource for providing energy to communities while larger grid-power restoration efforts are underway. Fuel-based generators are often used to power homes, buildings, hospitals, emergency response centers and other critical safety infrastructure. The deployment of fuel-based technologies in restoration efforts can result in fuel shortages as demand spikes. The use of locally installed renewable technology DERs before, during, and after extreme events can avoid this fuel dependence.

The RD&D activities under this FOA seek to maximize the benefits of distributed renewable energy systems and energy storage in disaster response scenarios and improve community resilience. These activities include the development of 1) innovative community resilience planning methods, informed by metrics, 2) automation strategies with applications to energy systems restoration efforts, and 3) novel technologies for the hardening of PV systems.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

⁹ Bobby Jeffers and Robert Broderick, Sandia National Labs, Designing Resilient Communities, webinar presentation April 27, 2021 https://energy.sandia.gov/download/59274/

iii. Technology Background

Extreme weather¹⁰ events pose a significant threat to the reliability¹¹ and resilience of the U.S. electricity system. Climate change is increasing the frequency of weather-related catastrophic events – those that cause more than one billion dollars in damages, and severely stress the electricity infrastructure and exposes its limitation.¹² According to reports by the National Oceanic and Atmospheric Administration (NOAA), 2020 marked the fifth consecutive abovenormal Atlantic hurricane season with 11 named storms hitting the US coastline between June and November.¹³ In 2021, Hurricane Ida caused widespread flooding and left millions of customers without power across eight eastern states.¹⁴ In western states, wildfires are a significant threat. More than 9,000 wildfires were recorded in California alone in 2020, burning over 4 million acres.¹⁵ As part of safety procedures, utilities can induce blackouts, or Public Safety Power Shutoff, to reduce the risk of wildfires, but this practice can also impact thousands of customers in a service area. Other storms can also be catastrophic as well. The 2021 winter storm in Texas left millions of customers without power for several days.¹⁶

To address these challenges, multiple federal agencies coordinate their resilience efforts in planning and prepareness, response and recovery, and performance evaluation and standards. For example, FEMA directly coordinates federal resources to repair and replace damaged power equipment in support of recovery efforts by state, local, tribal and territorial communities. The Department of Energy (DOE) coordinates with partners to enhance resilience in the energy sector. Furthermore, these agencies, including DOE National Labs, are developing valuation metrics and frameworks to guide power-sector resilience planning and investment. Other organizations, such as the North American Electric Reliability Corporation (NERC), develop and enforce reliability standards for the bulk power system. The Federal Energy Regulatory Commission (FERC) regulates the interstate transmission infrastructures for natural

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

¹⁰ For the purpose of this FOA, "extreme weather" means a weather phenomenon that (i) occurs outside of the historical frequency or (ii) is unexpected, unusual, severe, or unseasonal.

¹¹ Reliability can be defined as the ability of the system to deliver expected service through both planned and unplanned events, i.e. the ability of the system or its components to withstand instability, uncontrolled events, cascading failures, or unanticipated loss of system components.

¹² 2020 U.S. billion-dollar weather and climate disasters in historical context | NOAA Climate.gov

¹³ Record-breaking Atlantic hurricane season draws to an end | National Oceanic and Atmospheric Administration (noaa.gov)

¹⁴ Hurricane Ida caused at least 1.2 million electricity customers to lose power - Today in Energy - U.S. Energy Information Administration (EIA)

^{15 2020} Fire Season | Welcome to CAL FIRE

¹⁶ The University of Texas at Austin report, "The Timeline and Events of the February 2021 Texas Electric Grid Blackouts", July 2021.

gas, oil, and electricity. Both NERC and FERC continuously evaluate risks, mitigation strategies and the performance of the power system to ensure its reliability, security, and resilience. 17,18

SETO has previously funded resilience-related research, resulting in the development of foundational resilience metrics analysis, ^{19,20} state-of-the-art co-simulation tools, ²¹ dynamic and adaptable microgrid organizational schemes, ²² and a technical and economic framework for integrating disaster risks into solar-plus-storage cost-benefit analyses. ²³ SETO was also part of a joint effort between the DOE's Office of Electricity (OE) and Office of Energy Efficiency and Renewable Energy (EERE) to assist Puerto Rico with system modeling tools, analysis, and technical training to support data-driven investment decisions to meet its resilience and long-term energy transition goals. ²⁴

Energy resilience planning is a process that integrates multiple stakeholders to ensure preparedness, assist response to extreme events and critical equipment failures, and support power restoration efforts. Current practices to restore energy after an extreme weather event prioritize utility assets that power critical loads over service to residential neighborhoods. These practices are required to rapidly energize emergency services to assist the community during extreme events. However, this prioritization impacts community resilience – their ability to withstand and recover rapidly from disruptions – creating a burden from the community, down to the building and residential levels, as these loads are traditionally restored during the last step of the process. ^{25,26} Buildings and residential households are used as shelters to support the community during extreme weather events. New energy planning approaches and technologies to support solar systems deployments are needed to mitigate the potential burden to buildings and residential customers while major restoration efforts are underway.

SETO has funded several projects to develop analytical tools to improve resilience planning.^{27,28} These tools are intended to allow stakeholders to collect and visualize data, identify and inform investment decisions by utility and community planners, and support community engagement in the development of resilience plans and processes. Other SETO-funded projects include the

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Problems with EERE Exchange? Email EERE-ExchangeSupport@hq.doe.gov Include FOA name and number in subject line.

¹⁷ NERC Resilience Framework

¹⁸ NERC Reliability Issue Steering Committee Report on Resilience (nerc.com)

¹⁹ https://gmlc.doe.gov/projects/1.1

²⁰ Resilience Framework and Metrics for Energy Master Planning of Communities (osti.gov)

²¹ https://gmlc.doe.gov/projects/1.5.05

²² SETO. Workshop: Building a Resilient Community Using Distributed Energy Resources – Grid-Edge Energy Resources to Shape Resilient Community Microgrids. 3.2_SETO_Resilience_Workshop_Fei_Ding.pdf

²³ NREL. Solar Market Research & Analysis – Round 2 of the Solar Energy Innovation Network. www.nrel.gov/solar/market-research-analysis/solar-energy-innovation-network-round-2.html

²⁴ SETO. Multi-Lab Grid Modeling Support for Puerto Rico Phase 2. https://www.energy.gov/eere/solar/multi-lab-grid-modeling-support-puerto-rico-phase-2

²⁵ Edison Electric Institute Understanding the electric Power Industry's Response and Restoration Process

²⁶ National Electricity Emergency Response Capabilities.pdf (energy.gov)

²⁷Improving Electric Utility and Community Grid Resilience Planning (https://www.synapse-energy.com/project/improving-electric-utility-and-community-grid-resilience-planning)

²⁸ Resilience Roadmap (nrel.gov)

development of resilient community microgrids powered by solar energy and storage technologies. These projects will demonstrate the potential of community microgrids, which can function independently of the surrounding electrical grid to provide additional backup support to the critical loads they serve. ^{29 30}

In April 2021, SETO hosted a workshop to gather stakeholder feedback on ways to enhance community resilience using DERs.³¹ The discussions centered around four key dimensions of increasing community resilience: (1) infrastructure baseline assessments, (2) metrics that capture a disruption's impacts on the whole community, (3) cost of investments required to realize a desired level of resilience, and (4) planning and coordination structures and processes.

Informed by the previous research and stakeholder input from the workshop, this FOA aims to develop community focused energy planning processes and demonstrate technologies to provide a higher and measurable level of community energy resilience³² to disruptions in power caused by extreme events, in addition to investigating novel approaches to PV hardening to increase system resilience. Selected projects will address community energy resilience needs and requirements as described below in section B. Projects are required to develop and implement structured approaches that will foster collaborative engagement and ongoing communication among multiple stakeholders such as utilities, municipal planners, emergency responders, community groups, and others, especially in underserved communities located in areas vulnerable to extreme events, causing frequent energy and power service disruptions.³³

Previous federal government research has identified high-risk areas vulnerable to severe or extreme weather events.³⁴ Other research has highlighted disparities in access to distributed energy resources, including PV systems, depending on location and infrastructure availability.³⁵ During extreme weather, the lack of resilient infrastructure to deliver energy and power access can cost human lives as access to essential services is disrupted.³⁷ Increasing equitable access to energy before, during, and after extreme events is a priority in this FOA.

Robust, community-based resilience planning is essential to understanding specific, local vulnerabilities and their implications for the local economic and social fabric. Robust,

²⁹ Resilient Distribution Systems Lab Call Awards | Department of Energy

³⁰ Funding Opportunity Announcement: Advanced Systems Integration for Solar Technologies (ASSIST) | Department of Energy

³¹ Workshop: Building a Resilient Community Using Distributed Energy Resources | Department of Energy

³² In the context of this FOA, projects will focus efforts on community energy resilience to determine a communities' ability to prepare, recover, and adapt from an event that can cause power or energy disruption ³³ After restoration efforts are completed, it is possible that communities will experience reliability issues. This can be due to a change in energy resilience baseline after a disaster.

³⁴ Map | National Risk Index (fema.gov)

³⁵ Electricity Affordability Metrics | Grid Modernization Lab Consortium (pnl.gov)

³⁶ Inequitable access to distributed energy resources due to grid infrastructure limits in California | Nature Energy 2021

³⁷ Power Outages, Extreme Events and Health: a Systematic Review of the Literature from 2011-2012 (nih.gov)

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Problems with EERE Exchange? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in subject line.

community-based resilience planning can also generate a range of investment options and trade-offs for the community to consider. Projects must demonstrate high levels of engagement with local communities to develop inclusive methodologies to investigate energy community needs, and identify vulnerabilities to inform technology development, demonstration, and deployment.

iv. Diversity, Equity, and Inclusion

It is the policy of the Biden Administration that:

[T]he Federal Government should pursue a comprehensive approach to advancing equity³⁸ for all, including people of color and others who have been historically underserved, marginalized, and adversely affected by persistent poverty and inequality. Affirmatively advancing equity, civil rights, racial justice, and equal opportunity is the responsibility of the whole of our Government. Because advancing equity requires a systematic approach to embedding fairness in decision-making processes, executive departments and agencies (agencies) must recognize and work to redress inequities in their policies and programs that serve as barriers to equal opportunity.

By advancing equity across the Federal Government, we can create opportunities for the improvement of communities that have been historically underserved, which benefits everyone.³⁹

As part of this whole of government approach, this FOA seeks to encourage the participation of underserved communities⁴⁰ and underrepresented groups.

³⁸ The term "equity" means the consistent and systematic fair, just, and impartial treatment of all individuals, including individuals who belong to underserved communities that have been denied such treatment, such as Black, Latino, and Indigenous and Native American persons, Asian Americans and Pacific Islanders and other persons of color; members of religious minorities; lesbian, gay, bisexual, transgender, and queer (LGBTQ+) persons; persons with disabilities; persons who live in rural areas; and persons otherwise adversely affected by persistent poverty or inequality.

³⁹ Executive Order 13985, "Advancing Racial Equity and Support for Underserved Communities Through the Federal Government" (Jan. 20, 2021).

⁴⁰ The term "underserved communities" refers to populations sharing a particular characteristic, as well as geographic communities, that have been systematically denied a full opportunity to participate in aspects of economic, social, and civic life, as exemplified by the list of in the definition of "equity." E.O. 13985. For purposes of this FOA, as applicable to geographic communities, applicants can refer to economically distressed communities identified by the Internal Revenue Service as Qualified Opportunity Zones; communities identified as disadvantaged or underserved communities by their respective States; communities identified on the Index of Deep Disadvantage referenced at https://news.umich.edu/new-index-ranks-americas-100-most-disadvantaged-communities/, and communities that otherwise meet the definition of "underserved communities" stated above.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Applicants are highly encouraged to include individuals from groups historically underrepresented 41,42 in STEM on their project teams. As part of the application, applicants are required to describe how diversity, equity, and inclusion objectives will be incorporated in the project. Specifically, applicants are required to submit a Diversity, Equity, and Inclusion Plan that describes the actions the applicant will take to foster a welcoming and inclusive environment, support people from underrepresented groups in STEM, advance equity, and encourage the inclusion of individuals from these groups in the project; and the extent the project activities will be located in or benefit underserved communities. The plan should include at least one SMART (Specific, Measurable, Assignable, Realistic and Time-Related) milestone per budget period supported by metrics to measure the success of the proposed actions. This plan will be evaluated as part of the technical review process, and incorporated into the award if selected.

Further, Minority Serving Institutions⁴³, Minority Business Enterprises, Minority Owned Businesses, Woman Owned Businesses, Veteran Owned Businesses, or entities located in an underserved community that meet the eligibility requirements (See Section III.) are encouraged to apply as the prime applicant or participate on an application as a proposed partner to the prime applicant. The Selection Official may consider the inclusion of these types of entities as part of the selection decision.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

⁴¹ According to the National Science Foundation's 2019 report titled, "Women, Minorities and Persons with Disabilities in Science and Engineering", women, persons with disabilities, and underrepresented minority groups—blacks or African Americans, Hispanics or Latinos, and American Indians or Alaska Natives—are vastly underrepresented in the STEM (science, technology, engineering and math) fields that drive the energy sector. That is, their representation in STEM education and STEM employment is smaller than their representation in the U.S. population. https://ncses.nsf.gov/pubs/nsf19304/digest/about-this-report For example, in the U.S., Hispanics, African Americans and American Indians or Alaska Natives make up 24 percent of the overall workforce, yet only account for 9 percent of the country's science and engineering workforce. DOE seeks to inspire underrepresented Americans to pursue careers in energy and support their advancement into leadership positions. https://www.energy.gov/articles/introducing-minorities-energy-initiative

⁴² See also. Note that Congress recognized in section 305 of the American Innovation and Competitiveness Act of 2017, Public Law 114-329:

^{(1) [}I]t is critical to our Nation's economic leadership and global competitiveness that the United States educate, train, and retain more scientists, engineers, and computer scientists; (2) there is currently a disconnect between the availability of and growing demand for STEM-skilled workers; (3) historically, underrepresented populations are the largest untapped STEM talent pools in the United States; and (4) given the shifting demographic landscape, the United States should encourage full participation of individuals from underrepresented populations in STEM fields.

⁴³ Minority Serving Institutions (MSIs), including Historically Black Colleges and Universities/Other Minority Institutions as educational entities recognized by the Office of Civil Rights (OCR), U.S. Department of Education, and identified on the OCR's Department of Education U.S. accredited postsecondary minorities' institution list. See https://www2.ed.gov/about/offices/list/ocr/edlite-minorityinst.html.

v. Cross-Office Coordination

SETO collaborates with EERE's Building Technologies Office to competitively select and fund projects that demonstrate the viability of highly energy-efficient, demand-flexible, low-carbon buildings integrated with distributed energy resources (DERs) and related infrastructure (e.g., EV charging, thermal energy sources). The goal of this is to cost-effectively contribute to America's transition to a zero-carbon grid.

SETO is a partner in DOE's Grid Modernization Initiative (GMI), which works to accelerate development and demonstration of solar energy's ability to support the reliability, resilience, and security of a carbon-free electric grid.

EERE, together with the Office of Electricity, engages with regional and local partners, especially those in underserved and frontline communities, to develop, demonstrate, and deploy, innovative technologies and to conduct community planning that enhances resilience against physical hazards, leveraging distributed solar, energy storage, EVs, and other distributed energy resources.

vi. Priority Research Areas

The Renewables Advancing Community Energy Resilience (RACER) FOA focuses on the research, development and demonstration of equitable and resilient clean energy technologies. The objective is to increase community energy resilience to power disruptions caused by extreme weather events. To accomplish RACER's objective, SETO is interested in the following three topic areas:

- Innovative Community-Based Energy Resilience Planning. The development of
 energy resilience planning at the community level, including the development and
 integration of new or existing metrics and preparedness and response plans, via
 robust multi-stakeholder participation and collaboration. Where appropriate,
 opportunities must be identified for solar PV plus storage deployment in locations
 that can best support increased resilience.
- 2. <u>Automation strategies for Rapid Energy Restoration</u>. The development and demonstration of robust sensors and communication technologies that enable rapid identification of available assets to re-energize a power system after an extreme event, including the design and integration of automation procedures that are assisted by distributed solar technologies to enable rapid recovery.

3. <u>Innovative Solutions to increase the resilience and Hardening of PV Power Plants</u>. Innovative approaches to PV system hardening, utilizing novel sensors, communications strategies, and data analytics to increase generation-side⁴⁴ hardware resilience to minimize damage during these events.

Projects funded by SETO are expected to produce high-impact outcomes with a view toward commercialization and wide dissemination, including publication of the results in high-visibility, high-impact, peer-reviewed journals. In addition, projects are expected to develop outreach and communications strategies such as workshops, webinars, and others to engage with community-based groups.

This funding program is authorized under the Energy Policy Act of 2005, Section 931 (a)(2)(A) (42 USC 16231), which states that "The Secretary shall conduct a program of research, development, demonstration, and commercial application for solar energy, including— (i) photovoltaics; ... (iii) concentrating solar power; ... [and] (v) manufacturability of low cost, high quality solar systems...."

vii. Teaming Requirements and Partner List

Under Topic Areas 1 and 2, active community-based stakeholders are required as project partners and should play a central role. More details can be found under the Topic 1 and Topic 2 descriptions. Teaming arrangements can include multiple stakeholders across academia, community colleges, industry, utilities, National Laboratories (as appropriate), community groups and others to provide technical solutions. Community groups might include, but are not limited to, civic leadership groups, community-based organizations, 45 local non-profits, neighborhood associations, relevant finance and insurance providers, state and local government entities, relevant emergency management coordinators, local utilities and asset owners; local critical infrastructure managers, such as hospital administrators; solar/DER developers and technology providers, among others.

Under all topics of this FOA, teams that include multiple partners are preferred over applications that include a single organization. Teams are encouraged to include representation from diverse entities, such as Historically Black Colleges and Universities (HBCU) or Minority Serving Institutions (MSI), or through linkages with Opportunity Zones. To facilitate the formation of teams, SETO is providing a forum where interested parties can add themselves to

⁴⁴ In this context, the generation-side of the PV system includes the PV modules, mounting structures, and the power transmission, power conversion, and system safety components between the PV modules and the system transformers.

⁴⁵ Community-based organization The term "community-based organization" (CBO) means a public or private nonprofit organization of demonstrated effectiveness that— (A) is representative of a community or significant segments of a community; and (B) provides educational or related services to individuals in the community, <u>20 U.S. Code § 7801 - Definitions | U.S. Code | US Law | LII / Legal Information Institute (cornell.edu)</u>.

a Teaming Partner List, which allows organizations that may wish to apply to the FOA but not as the prime applicant, to express interest to potential partners.

The Teaming Partner List and instructions will be available at https://www.energy.gov/eere/solar/articles/funding-notice-renewables-advancing-community-energy-resilience-racer for the FOA application period. The list will be updated at least weekly until the close of the full application period, to reflect new teaming partners who have provided their information.

Disclaimer: By submitting a request to be included on the Teaming Partner List, the requesting organization consents to the publication of its contact information. By enabling and publishing the Teaming Partner List, EERE is not endorsing, sponsoring, or otherwise evaluating the qualifications of the individuals and organizations that are identifying themselves for placement on this Teaming Partner List. EERE will not pay for the provision of any information, nor will it compensate any applicants or requesting organizations for the development of such information.

B. Topic Areas

Topic 1: Innovative Community-Based Energy Resilience Planning

Technical Approaches

Innovative approaches are needed to develop a community-based energy resilience framework to be used as a tool or resource to 1) develop new metrics and/or utilize existing metrics and 2) integrate them into planning procedures and processes that encompass all stakeholders, for example, community members, local governments, utilities, and emergency responders, among others. These new approaches to planning will aim to increase community energy resilience to ensure public safety. Current approaches to energy resilience planning tend to be based on performance metrics for utilities, such as duration of downtime, equipment availability, or restoration time. A broader set of energy resilience metrics^{46, 47, 48} needs to be developed and integrated into planning to capture non-performance-based metrics that measure the impact on human lives.

This topic area will investigate the energy resilience requirements for specific communities, through engagement and teaming with stakeholders in the community required to be part of the research team. Metrics must enable communities to measure their current energy resilience baseline, quantify specific negative impacts of prior extreme events in the area, and

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

⁴⁶ Metrics – A standard of a metric. Metric | Definition of Metric by Merriam-Webster

⁴⁷ (Resilience framework and metrics for energy master planning of communities (Journal Article) | DOE PAGES (osti.gov), 2020

⁴⁸ <u>Sustainability | Free Full-Text | Power Systems Resilience Metrics: A Comprehensive Review of Challenges and Outlook (mdpi.com)</u>

identify where DERs, such as solar PV and energy storage, can increase the community's energy resilience.

Innovative energy resilience planning frameworks are needed to allow both performance and non-performance-based resilience metrics to be integrated into stakeholders' planning. Approaches proposed under this topic must consider:

- a variety of energy service disruption scenarios, including climate and weatherrelated extreme events (as regionally relevant);
- possible cascading failures of interrelated infrastructure services (e.g., water, communications, fuel, etc.); and
- other factors that impact resilience.

Applicants for this topic area must propose processes by which the multi-stakeholder team will develop strategies, procedures, and methods to engage with stakeholders and collect relevant data that will help measure the current state of energy resilience and identify needed improvements from the perspective of community members and groups. Multi-stakeholder teams should include some or all of the following stakeholders mentioned under section I.A.vii. Teaming Requirements and Partner List.

Metrics and Frameworks

The current state-of-the-art for resilience planning identifies and defines metrics related to power-system resilience, which address the conditions of systems during and after energy disruptions caused by extreme events, also referred to as 'black sky days.' ^{49, 50,51,52} These plans usually focus on infrastructure and risk assessments to support local utility planning and investments. Adoption and standardization of resilience metrics is challenging, as one size does not fit all. Energy resilience planning is particularly difficult because the frequency of extreme events is low, and their impact to power systems and communities is high in terms of outage duration and severity of the of infrastructure damage that can cause ripple effects across sectors of critical infrastructure.

Selected projects will develop a comprehensive and flexible framework that integrates performance and non-performance based⁵³ resilience metrics, based on energy requirements

⁴⁹ 'Black sky' events are major disruptions that seriously impact society and the economy and are impossible to predict; these are substantially distinct from 'blue sky' or 'reliability' events that involve shorter-duration outages that pose manageable inconvenience.

⁵⁰ IEEE Power and Energy Society Resilience Framework, Methods, and Metrics for the Electricity Sector <u>Grid</u> Resilience (naesco.org)

⁵¹Eshghi, K. et al., Power System Protection and Resilient Metrics <u>1357912</u> (osti.gov)

⁵² Community Resilience Planning Guide Playbook Templates & Additional Resources | NIST

⁵³ Performance based metrics are related to energy assets, for example utility equipment.. Non- performance based metrics are related to the impact to community stakeholder's groups due to the lack of energy access.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

and priorities from community members. An ideal framework will provide a structure for coordination and information-sharing among stakeholder groups. It should also allow stakeholders to incorporate the project-developed metrics into each group's own planning processes and provide for the sharing of critical information among stakeholders throughout the recovery and restoration period, as this creates transparency and increase visibility across the stakeholder groups to help with the coordination of efforts.

The framework developed should provide information about the community energy resilience level before, during, and after the event. For example, Figure 3 shows an illustration, developed by Institute of Electrical and Electronics Engineers (IEEE), of a common representation of the different power system resilience phases and performance levels. During an extreme weather event, the system will degrade from normal conditions (R_0) to post disturbance (R_{pd}) conditions. The figure shows the power system resilience phases and performance levels, from normal conditions (R_0) to post disturbance (R_{pd}). The magnitude of the impacts to energy systems will vary with each event. The developed community energy resilience framework should be able to capture the different resilience phases and levels as illustrated by the figure. Furthermore, the framework will provide a tool or resource to measure resilience at each phase to inform and improve community energy planning, preparedness, response and recovery from extreme events. In addition to describing where DER technologies can be deployed to increase energy resilience levels.

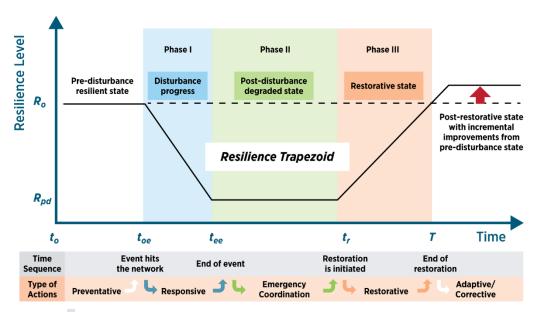


Figure 3: The resilience trapezoid curve shows the different disturbance phases and resilience levels before, during and after an energy disruptive event. (Source IEEE)⁵⁰

Project Scope and Requirements

Projects selected under Topic 1 will (a) identify energy resilience metrics that reflect the priorities of each stakeholder group, and the community collectively, and integrate them into a

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

framework; (b) apply the metrics and framework in stakeholder-engagement processes and resilience planning efforts; and (c) validate the proposed methodology and hypotheses using collected field data.

Successful applications will include a plan to gather field data from one or more communities as a foundation on which to build the framework. At the end of the two-year project period, the community energy resilience framework should do the following:

- Characterize the community resilience baseline.
- Identify community-specific vulnerabilities to a range of likely disasters that may disrupt energy delivery.
- Leverage historical data on extreme weather disruption impacts, where available
 in the local context, or regional proxy data, as appropriate (e.g., neighboring states
 to Texas might use data from the February 2021 winter storm outage⁵⁴, similar
 with regions that have been impacted by other disasters, such as hurricanes or
 wildfires) to inform scenario development.
 - Historical data enables the definition and evaluation of community-specific burden metrics, during normal and contingency conditions.
 - Burden may include social, health, or economic impacts to the community before a disruption, during restoration, and after recovery.
 - Calculations and/or measurements of resilience values will vary across regions; a region prone to wildfires will require inherently different requirements, considerations, and metrics than regions vulnerable to hurricanes.
- Provide local stakeholder groups with information on where the deployment of distributed PV and energy storage could enhance community resilience.
- Provide strategies for the integration of energy resilience metrics both performance-based metrics, as well as project-determined community-centered ones – into each stakeholder group's energy planning efforts, with the objective of identifying solutions that reduce negative impacts for the community.
- Enable rapid coordination and information sharing among stakeholder groups before, during, and after all phases of a disruptive event. If, after a disruptive event, a community resilience baseline changes (for instance severe damage to energy infrastructure after an extreme event that leads to permanent changes to the infrastructure after restoration is completed), the framework should have the flexibility to capture these changes.
- Identify gaps in diversity, equity, and inclusion in status quo needs assessments and then revise metrics to ensure that the *largest* impacts to members of the community are fully captured.

Texas power outage: 2021 winter storm news updates | The Texas Tribune

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Problems with EERE Exchange? Email EERE-ExchangeSupport@hq.doe.gov Include FOA name and number in subject line.

Projects should consider ways to test and validate the framework outside the specific community – or type of community (rural, urban, suburban) – where the primary work is done. A dissemination and outreach plan to ensure a broad audience of stakeholders interested in resilience planning can learn from the proposed framework is required. Applicants might consider how to use scenario techniques to develop validation methodologies⁵⁵ and play out how various outage causes, conditions, and durations impact daily life in a given community. Proposals should consider interdependencies within energy infrastructure networks and integrate any existing planning, if applicable, that has been undertaken to date. In addition, projects will provide justification for the selection of their DER technologies to increase energy resilience in a particular community.

Stakeholder engagement

Successful projects will demonstrate how stakeholders will integrate these metrics and frameworks into their planning, increasing coordination and communication across these groups. Active community based stakeholder groups are required as budgeted project partners for all proposals and should play a central role in framework development. A methodology should be outlined in the proposed framework; the framework will serve as a guide for calculating the full value (cost) of service disruption and define what reliability looks like after a full restoration. It will also provide a means for community members to evaluate proposed clean energy investments on the basis of community-specific health, economic, or social metrics.

Areas of Interest

- Projects that develop strategies, procedures, and methods to engage with stakeholders and collect relevant data that will help measure resilience improvement and technology options from the perspective of multiple stakeholder groups.
- Projects that collect data to develop and test the proposed-framework and the integration of the relevant resilience metrics into stakeholder planning.
- Projects that comprehensively identify relevant stakeholder groups to engage throughout the project and include a clear strategy to deliver effective joint action among stakeholder groups.
- Projects that describe and propose to quantify the negative impacts to the community (health, economic, social, or otherwise) accrued in the past and

⁵⁵ Exercises | Ready.gov

projected to accrue in the future during sustained outages due to extreme events. 56 57

- Projects that include a clear strategy to test, demonstrate, and validate the efficacy of the framework developed, ideally in diverse geographies.
- Projects that provide for the replication or scaling of solutions or outcomes to neighboring areas, or those with similar vulnerabilities.
- Projects that include a 'bidirectional' (top-down and bottom-up) approach to identifying a community's priority needs during recovery and restoration periods.
- Projects that include communities from the beginning of the planning phase as the proposed framework is developed.

Applications Specifically Not of Interest

- Applications proposing to use exclusively utility-centric, performance-based⁵⁸ resilience metrics, planning procedures, or vulnerability assessments.
- Applications proposing resilience metrics with narrow applications and/or that focus on a single stakeholder group.
- Applications consisting of literature reviews of existing emergency response procedures, resilience metrics, or tools.
- Applications that would create, rather than remove, data silos among stakeholder groups.
- Applications proposing to conduct resilience planning procedures, based exclusively on reliability metrics (e.g., SAIDI/SAIFI).⁵⁹ However, these metrics can be used as a baseline to define new resilience metrics.
- Applications proposing exclusively campus-level solutions.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

⁵⁶ Power Sector Resilience Planning Guidebook: A Self-Guided Reference for Practitioners (nrel.gov)

⁵⁷ Development and Implementation of the Community Resilience Planning Guides | NIST

⁵⁸ Improving Electric Utility and Community Grid Resilience Planning | Synapse Energy (synapse-energy.com)

⁵⁹ SAIFI – average number of sustained interruptions per consumer during the year SAIDI – average duration of interruptions per consumers during a year

Topic 2: Automation Strategies for Rapid Energy Restoration

Existing energy restoration practices involve the manual assessment of equipment and stakeholder coordination to return the system to normal conditions. These activities are prioritized by the criticality of loads in the affected area. However, every stakeholder may need different levels of energy usage while major restoration efforts are underway. This will require new processes and procedures to ensure a rapid, equitable, and safe energy restoration while ensuring communities, especially disadvantaged communities, have access to some level of energy to prevent the loss of life.

The main objective of this topic area is to develop technologies and tools to integrate automation into restoration of power systems utilizing distributed solar plus storage following extreme events. Sustained outages and widespread damage are results of extreme events such as natural disasters. This causes hazardous conditions for the population in the affected area as the hazard level increases with the duration of widespread outages.

Scope and Requirements

Applicants in this topic area must propose the integration and demonstration of the following technologies.

- Deployment of low cost and robust sensing and communications technologies (including but is not limited to hardware, software, and controls) to increase situational awareness to enable the rapid identification of asset conditions and availability to participate in the re-energization of the entire power system. Sensing technologies will include devices to harden the PV generation system to extreme weather events using validated hardware solutions;
- Data analytics processes to provide actionable information establishing the most efficient, safe, and equitable restoration paths in a coordinated and automated fashion; and
- 3. Demonstrations should include 1) how solar-plus-storage technologies will provide essential services to communities while major energy infrastructure restoration is underway and 2) strategies or approaches on how solar -plus -storage systems can assist re-energization of the local power system.

Successful applications will demonstrate the proposed technologies in regional and community settings including high-risk and vulnerable areas. ⁶¹ ⁶² Applicants are highly encouraged to work

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

⁶⁰ According to the International Society of Automation, automation is define as "the technique of making an apparatus, a process, or a system operate automatically." https://www.isa.org/about-isa/what-is-automation

⁶¹ https://fema.maps.arcgis.com/apps/webappviewer/index.html?id=90c0c996a5e242a79345cdbc5f758fc6

⁶² https://gmlc.pnl.gov/affordability/

with local utility partners to focus project efforts on disadvantaged communities with the weakest energy resilience within their service territory.

The integrated solutions developed under this topic area should demonstrate effective operations under different scenarios with the following attributes:

- Capability to operate under different modes
 - Normal operations
 - Extreme events
- Built-in resilience into the design
- Scalability of the technology

Project plans shall utilize two phases:

- During phase one (research and development, 20% cost share), teams shall develop or refine a structured community energy resilience plan, as described under Topic 1, for extreme weather events. Applications should describe the community energy resilience baseline (e.g. minimum load, renewables available, power backups, other DERs) prior to an event, their energy vulnerabilities and specific technology approach to mitigate impacts to energy disruptions by extreme events. Research and development of the proposed technology will also take place during this phase.
- During phase two, teams will utilize the energy resilience plan developed during phase
 one to inform the development of the automation technologies for energy restoration
 and approach to demonstration. In addition, teams will describe how the resilience plan
 and automation strategies help improve the community energy resilience baseline.
 Phase two (field validation, 50% cost share) of the project will be used to install and
 demonstrate the proposed technology in the selected community and show how the
 use of the proposed technology improved upon the resilience baseline.

Detailed Technical Approaches

In energy systems, emergency response and restoration efforts are complex processes that require an elevated degree of coordination among multiple stakeholders. Figure 4 shows an illustration of these processes related to energy-system infrastructure damage.

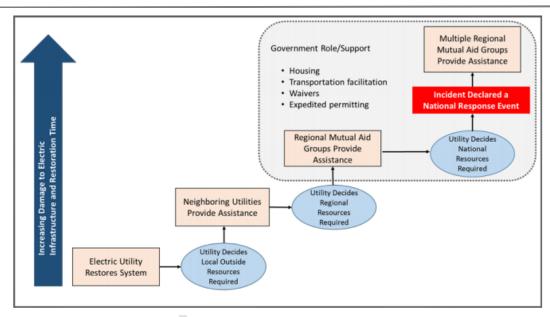


Figure 4: Energy Restoration Process (source: Energy.gov)⁶³

Most utility power outages are caused by weather events. The increased frequency and severity in extreme events due to climate change is creating new challenges to energy infrastructure, in particular, distribution systems. Another challenge is that while installed DERs can provide emergency power during utility outages, their operations and controls are not automated and lack coordination with utility distribution systems, limiting the benefits DERs can provide.

For example, during and after extreme events, stakeholders usually are unable to quickly assess infrastructure damages and their severity, or identify available distributed energy assets to aid rapid restoration. Overhead power lines can remain energized, posing danger to the public and utility crews. In addition, not knowing the condition of the assets and their locations complicates and delays restoration processes. Current restoration efforts are manual processes conducted by specialized personnel and equipment. In some cases, the magnitude of the event requires mutual assistance programs ⁶⁴ to aid the restoration process.

Existing tools provide a level of situational awareness for coordination of these efforts. For example, some states use the Web Emergency Operations Center (WebEOC). WebEOC is a crisis management system that offers users real-time information, event reports, and information sharing between organizations. Other programs, like the Energy Emergency Assurance Coordinators (EEAC)⁶⁵, offer secure and cooperative communication for state and local government. These tools are extremely useful for coordinating efforts at a higher level. However, these tools will not provide real time bidirectional communication from the field to

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

⁶³ National Electricity Emergency Response Capabilities.pdf (energy.gov)

⁶⁴ Edison Electric Institute, Understanding the Electric Power Industry's Response and Restoration Process MA 101FINAL.pdf (eei.org)

⁶⁵ Energy Emergency Assurance Coordinators | NASEO

rapidly assess asset conditions. The lack of real-time monitoring tools and limited availability of field data on system status delays the energy restoration process. These delays leave customers in the dark, including those in high-risk areas, and with limited information about the restoration efforts. Recently, utilities have made use of social media to inform customers about status before, during, and after severe events. However, when the energy system collapses, it induces interdependencies with other sectors such as communication systems, and information about status updates might not be received by those individuals who need the information. To obtain more granular data to inform decisions, technology development is needed.

Projects in this topic area are required to include technology demonstration. Recognizing regional diversity and hazards that can impact specific communities and network topologies in distribution systems, projects should include stakeholder engagement and resilience planning activities centered around communities located in high-risk areas. Projects must include active engagement of community stakeholders, community groups should participate as project partners (See Section I.A.vii. Teaming Requirements and Partner List). At the end of the three-year project period, the developed technology solution should be capable of providing the following functions and services:

- real-time field data, visualization and communication services to enable rapid information sharing about grid status between stakeholders (e.g., utilities' system operators, restoration field crews, critical infrastructure operators, community members),
- increased visibility of distribution systems and installed DERs using field data to rapidly identify asset locations, conditions, and availability to re-energize the system after an event. Assets may include:
 - utility assets (e.g. substation equipment, poles, conductors, other)
 - distributed solar, energy storage, EVs, and other distributed generation assets,
 - o buildings (e.g. residential and commercial) that can participate in automated energy restoration in a community.
- automated restoration procedures, based on asset availability identified by the collection and analysis of field data,
- information on safety conditions prior to system restoration (e.g., energized downed wires, active back-up generators, PV and energy storage systems).

Projects should justify their demonstration site selection and provide details on how the technology will benefit the community, including detailed cost and benefit analysis. The technical approach should consider utilizing existing deployments of distributed PV generation systems and storage. Applicants may retrofit low-cost hardware and controls to existing PV and storage assets to field-validate proposed solutions. No construction for new PV plants or upgrades to switchgear or substation equipment will be funded through this funding opportunity; however, applicants may propose the use of system upgrades already planned during the period of performance that are funded outside of the proposed budget. Project

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>
Problems with EERE Exchange? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in subject line.

funds may be used for usage fees to cover energy from DERs during the project and potential lost revenues during simulated outages. Applicants should not propose to use funds to construct DER installations.

Projects should provide details on sensor hardware, software, and controls specifications and justify their selections. Successful projects will demonstrate field deployment of the technology and their operations. Considering the potential impacts of the extreme events to the power systems, projects will consider strategic location placement of the developed technology that will increase wide area visibility of the system.

Successful applications will describe in detail the proposed communication architecture and explanation for their selections including communication protocols. Applications will provide explanation on why the specific approach was selected and how it can withstand extreme events particular to the region selected to conduct the demonstration.

A critical technical component of this topic area is data collection and analytics. To enable the functions and services of this tool, as described above, projects will describe the selection of essential measurements to identify asset conditions before, during and after an extreme event. In their analytics approach, projects are encouraged to consider including the analysis of asset conditions after restoration is completed. This will offer information about any changes in system's performance compared to the baseline. Successful applications will describe their approach to data architecture and storage to enable rapid analytics for restoration automation schemes. Additionally, distributed and/or centralized visualization tools are required for the rapid distribution of information across stakeholders. Projects will also provide details on how stakeholders will use the information generated by the tool.

Areas of Interest

- Projects that comprehensively identify relevant stakeholder groups to engage throughout the project and include a clear strategy to deliver effective joint action among stakeholder groups.
- Identification of energy interdependencies with other infrastructures (e.g., communications, water, fuel, other) for a given community to guide demonstration.
- Utilization of clean renewable technologies like solar plus storage systems to replace fuel-based generators.
- Sensing platforms with robust and weatherized packaging.
- Robust communication technologies and architectures that will include a combination of wire and wireless to enable field data collection and information sharing.
- Utilization of hardened PV system designs that can survive extreme weather.
- Visualization tools that can provide timely and accurate information to community groups and consumers about grid status and restoration progress. These will assist decision processes on needed supplies (e.g., gas, food, water, ice, medication), transportation, health and safety.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

- Local or centralized sensor data processing strategies, including last gasps messages on status notification (e.g., outage, sensors, communications, and assets condition). In addition, applications of interest can include local data storage approaches that will enable forensic analysis after the system is restored.
- Utilization of data fusion strategies for existing data sources, including utility operational data, SCADA, AMI, outage management systems, other and correlation with new data sources.
- Test scenarios that demonstrate how a proposed technology will increase energy infrastructure resilience under partial or widespread damage.

Applications Specifically Not of Interest

- Projects only focusing on a single technology and not an integrated system (e.g., communications, sensors, analytics)
- Projects dedicated to study, detect, or identify incipient failures under normal conditions.
- Projects that will not include a demonstration site.
- Projects focused on small scale demonstrations such as single homes or buildings.
- Projects that do not show active community engagement
- Projects that will include substation construction or reconfiguration of circuits inside a substation.
- Projects that will require new installation of PV systems or design of community microgrids outside the project period of performance.
- Projects that only focus on the resilience of communities that already have high resilience due to proximity to critical infrastructure or high-priority customers.

Topic 3: Innovative Solutions to Increase the Resilience and Hardening of PV Power Plants

This topic area seeks innovative solutions to increase the resilience and hardening of PV power plants to component failure. In this context, the term "component" refers to any of the following:

- PV modules,
- the power transmission chain between the PV modules and the inverter, such as connectors, cabling, fuses, and combiner boxes,
- PV module mounting structures, such as fixed tilt racking or tracker equipment, and
- power conversion equipment, such as inverters and power optimizers.

By improving resilience, the time required to restore power generation is reduced, and by improving hardness (damage resistance), the magnitude of power generation loss is

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

reduced. Together, improving resilience and hardness of the power plant increases energy availability after random component failures, adverse weather conditions, or extreme weather events (for example, wind events of greater than 100 kilometers per hour, hailstorms, flooding, or heavy snow).

SETO supports research and development of PV systems that are hardened, resilient, and assure the availability of electricity in the aftermath of extreme weather events, especially in under-resourced communities. Automation in fault detection, restoration response, or operational recovery are of special interest.

One potential area of opportunity to improve energy availability through improved resilience is furthering the development of modular components that can be easily replaced, upgraded, or retrofitted to maintain system performance. Similar to traditional power plants, components will need to be replaced in a PV system due to normal operational wear and tear, manufacturing or installation defects, and extreme weather events. Modular designs enable rapid replacement, and therefore, minimize energy loss due to maintenance or damage recovery operations.

There may also be opportunities to develop "smart" functionality within the DC electrical system that uses electrical signals and inexpensive sensors to monitor electrical system health, predict component degradation, and automatically bypass faults. This functionality could be used to improve Operations and Maintenance (O&M) efficiency, reduce downtime and evaluate system safety after damaging weather events, validate component reliability predictions, predict imminent failures, and inform best practices for engineering, procurement, and construction for the purpose of system hardening.

This topic aims to tackle large challenges in improving resilience and hardness of photovoltaic systems by bringing together institutions with different resources and strengths to develop holistic approaches. Successful applicants to this topic will leverage multi-institutional collaborations between world-class R&D laboratories in academia, National Laboratories and industry with state-of-the-art modeling, fabrication, and characterization/testing capabilities to develop these improved PV systems.

Areas of Interest

Below, a non-exhaustive list of priority areas is highlighted to illustrate some of the challenges that could be addressed by a successful application to this topic.

Extreme Weather Hardening

- Cost-effective⁶⁶ solutions to prevent damage to fixed-tilt structures under extreme wind conditions (100 to 200 kilometers per hour).
- Cost-effective solutions to prevent damage to PV system components under extreme winter weather, including ice accumulation and blizzard conditions (wind-blown, high-accumulation snowfall).
- Solutions for hail damage reduction (other than tracker orientation solutions).
- System designs that enable local fault isolation and automatic power transmission by-passing of damaged modules and strings.
- Sensor and accompanying data management solutions that identify local damage (for example, cracked glass on a PV module) to enable rapid detection and response from O&M staff after an extreme weather event.

Characterization and Sensors

- Time-efficient imaging and other defect detection solutions, such as electroluminescence imaging or infrared thermography, to detect wafer cracking, hot spots, and other module-level latent or emerging defects for 100% inspection during installation or as part of periodic O&M activities.
- Cost-effective in-line sensors in the electrical interconnection network to monitor voltage and electrical leakage currents that are relatable to specific degradation mechanisms such as potential induced degradation, structural corrosion, cable insulation degradation, faulty connections, and moisture-related electrical leakage.
- Mechanical sensor networks to monitor mechanical loading and vibration on modules, trackers, racking and other mechanical structures for the purpose of collecting data that can be used in predictive models and future mechanical design.

Modular Components

- Enabling rapid and robust system component replacement (including PV modules and inverter "hot-swap" power modules) for proactive, periodic maintenance schedules and weather damage recovery; solutions must address end-of-life, recyclability cost, and impact of used components.
- Modular arrays which highly integrate racking, PV modules, power conversion components and system health sensors; solutions must address array transport damage tolerance and large-scale (>100MW) installation challenges.

⁶⁶ For this topic area, "cost effective" means that the LCOE of the proposed system solution is less than the LCOE of the baseline system.

Hardened Mechanical Interfaces and Electrical Connections

- Testing and validating mechanical connection and cable solutions that enable faster installation speed while simultaneously reducing human error and latent damage.
- Developing hardened mechanical connection solutions that integrate electrical connection functionality (for example, integrating wire management and electrical connectors into the module frame that mate with a connector embedded in the support structure).
- Developing solutions to address mechanical fatigue in cable connections such as trackers and cabling that is subject to vibration, friction, variable wind, snow, and other mechanical loads.

To increase project impact, applicants will need to justify their approach using data analysis, financial analysis, fielded deployment studies, published or original accelerated life studies, or fielded concept demonstrations. Applicants must also consider the path to commercial viability and justify that the proposed solution can provide a cost-competitive PV generation system technology. Solution demonstrations that use simulated weather or purposeful defects and fault events are encouraged when the probability of a natural event occurring within the project period is low.

Applications Specifically Not of Interest

- Theoretical modeling efforts not coupled with experimental approaches to increase resilience or hardening.
- Machine learning oriented proposals that do not include hardware development or improvement.
- Proposed solutions that do not have a clear financial or supply chain path to implementation.

All work under EERE funding agreements must be performed in the United States. See Section IV.J.iii. and Appendix C.

C. Applications Specifically Not of Interest

The following types of applications will be deemed nonresponsive and will not be reviewed or considered (See Section III.D. of the FOA):

- Applications that fall outside the technical parameters specified in Section I.A. and I.B. of the FOA.
- Applications for proposed technologies that are not based on sound scientific principles (e.g., violates the laws of thermodynamics).

D. Authorizing Statutes

The programmatic authorizing statute is EPACT 2005, Section 931 931(a)(2)(B).

Awards made under this announcement will fall under the purview of 2 Code of Federal Regulation (CFR) Part 200 as amended by 2 CFR Part 910.

II. Award Information

A. Award Overview

i. Estimated Funding

EERE expects to make a total of approximately \$25,000,000 of federal funding available for new awards under this FOA, subject to the availability of appropriated funds. EERE anticipates making approximately 13-17 awards under this FOA. EERE may issue one, multiple, or no awards. Individual awards may vary between \$500,000 and \$3,000,000.

EERE may issue awards in one, multiple, or none of the following topic areas:

Topic Area Number	Topic Area Title	Anticipated Number of Awards	Anticipated Minimum Award Size for Any One Individual Award (Fed Share)	Anticipated Maximum Award Size for Any One Individual Award (Fed Share)	Approximate Total Federal Funding Available for All Awards	Anticipated Period of Performance (months)
1	Innovative Community-Based Energy Resilience Planning	6-8	\$500,000	\$1,000,000	\$5,000,000	24
2	Automation Strategies for Rapid Energy Restoration	5-6	\$2,000,000	\$3,000,000	\$15,000,000	36
3	Innovative Solutions for Photovoltaics Hardening	2-3	\$1,500,000	\$3,000,000	\$5,000,000	36

EERE may establish more than one budget period for each award and fund only the initial budget period(s). Funding for all budget periods, including the initial budget period, is not guaranteed. Before the expiration of the initial budget period(s), EERE may perform a down-select among different recipients and provide additional funding only to a subset of recipients.

ii. Period of Performance

EERE anticipates making awards that will run from 24 up to 36 months in length, comprised of one or more budget periods. Project continuation will be contingent upon several elements, including satisfactory performance and Go/No-Go decision review. For a complete list, see Section VI.B.xiii. At the Go/No-Go decision points, EERE will evaluate project performance, project schedule adherence, the extent milestone objectives are met, compliance with reporting requirements, and overall contribution to the program goals and objectives. As a result of this evaluation, EERE may, at its discretion, authorize the following actions: (1) continue to fund the project, contingent upon the availability of funds appropriated by Congress for the purpose of this program and the availability of future-year budget authority; (2) recommend redirection of work under the project; (3) place a hold on federal funding for the project, pending further supporting data or funding; or (4) discontinue funding the project because of insufficient progress, change in strategic direction, or lack of funding.

iii. New Applications Only

EERE will accept only new applications under this FOA. EERE will not consider applications for renewals of existing EERE-funded awards through this FOA.

B. EERE Funding Agreements

Through cooperative agreements and other similar agreements, EERE provides financial and other support to projects that have the potential to realize the FOA objectives. EERE does not use such agreements to acquire property or services for the direct benefit or use of the United States government.

i. Cooperative Agreements

EERE generally uses cooperative agreements to provide financial and other support to prime recipients.

Through cooperative agreements, EERE provides financial or other support to accomplish a public purpose of support or stimulation authorized by federal statute. Under cooperative agreements, the government and prime recipients share responsibility for the direction of projects.

EERE has substantial involvement in all projects funded via cooperative agreement. See Section VI.B.ix. of the FOA for more information on what substantial involvement may involve.

ii. Funding Agreements with Federally Funded Research and Development Center (FFRDCs)

In most cases, FFRDCs are funded independently of the remainder of the project team. The FFRDC then executes an agreement with any non-FFRDC project team members to arrange work structure, project execution, and any other matters. Regardless of these arrangements, the entity that applied as the prime recipient for the project will remain the prime recipient for the project.

III. Eligibility Information

To be considered for substantive evaluation, an applicant's submission must meet the criteria set forth below. If the application does not meet these eligibility requirements, it will be considered ineligible and removed from further evaluation.

A. Eligible Applicants

i. Individuals

U.S. citizens and lawful permanent residents are eligible to apply for funding as a prime recipient or subrecipient.

ii. Domestic Entities

For-profit entities, educational institutions, and nonprofits that are incorporated (or otherwise formed) under the laws of a particular state or territory of the United States and have a physical location for business operations in the United States are eligible to apply for funding as a prime recipient or subrecipient. Nonprofit organizations described in section 501(c)(4) of the Internal Revenue Code of 1986 that engaged in lobbying activities after December 31, 1995 are not eligible to apply for funding.

State, local, and tribal government entities are eligible to apply for funding as a prime recipient or subrecipient.

DOE/NNSA FFRDCs are eligible to apply for funding as a prime recipient or subrecipient.

Non-DOE/NNSA FFRDCs are eligible to apply for funding as a subrecipient, but are not eligible to apply as a prime recipient.

Federal agencies and instrumentalities (other than DOE) are eligible to apply for funding as a subrecipient, but are not eligible to apply as a prime recipient.

iii. Foreign Entities

Foreign entities, whether for-profit or otherwise, are eligible to apply for funding under this FOA. Other than as provided in the "Individuals" or "Domestic Entities" sections above, all prime recipients receiving funding under this FOA must be incorporated (or otherwise formed) under the laws of a state or territory of the United States and have a physical location for business operations in the United States. If a foreign entity applies for funding as a prime recipient, it must designate in the Full Application a subsidiary or affiliate incorporated (or otherwise formed) under the laws of a state or territory of the United States to be the prime recipient. The Full Application must state the nature of the corporate relationship between the foreign entity and domestic subsidiary or affiliate.

Foreign entities may request a waiver of the requirement to designate a subsidiary in the United States as the prime recipient in the Full Application (i.e., a foreign entity may request that it remains the prime recipient on an award). To do so, the applicant must submit an explicit written waiver request in the Full Application. Appendix C lists the necessary information that must be included in a request to waive this requirement. The applicant does not have the right to appeal EERE's decision concerning a waiver request.

In the waiver request, the applicant must demonstrate to the satisfaction of EERE that it would further the purposes of this FOA and is otherwise in the economic interests of the United States to have a foreign entity serve as the prime recipient. EERE may require additional information before considering the waiver request.

A foreign entity may receive funding as a subrecipient.

iv. Incorporated Consortia

Incorporated consortia, which may include domestic and/or foreign entities, are eligible to apply for funding as a prime recipient or subrecipient. For consortia incorporated (or otherwise formed) under the laws of a state or territory of the United States, please refer to "Domestic Entities" above. For consortia incorporated in foreign countries, please refer to the requirements in "Foreign Entities" above.

Each incorporated consortium must have an internal governance structure and a written set of internal rules. Upon request, the consortium must provide a written description of its internal governance structure and its internal rules to the EERE Contracting Officer.

v. Unincorporated Consortia

Unincorporated Consortia, which may include domestic and foreign entities, must designate one member of the consortium to serve as the prime recipient/consortium representative. The prime recipient/consortium representative must be incorporated (or otherwise formed) under the laws of a state or territory of the United States. The eligibility of the consortium will be determined by the eligibility of the prime recipient/consortium representative under Section III.A. of the FOA.

Upon request, unincorporated consortia must provide the EERE Contracting Officer with a collaboration agreement, commonly referred to as the articles of collaboration, which sets out the rights and responsibilities of each consortium member. This agreement binds the individual consortium members together and should discuss, among other things, the consortium's:

- Management structure;
- Method of making payments to consortium members;
- Means of ensuring and overseeing members' efforts on the project;
- Provisions for members' cost sharing contributions; and
- Provisions for ownership and rights in intellectual property developed previously or under the agreement.

B. Cost Sharing

Topic 1

Cost Sharing Generally

The cost share must be at least 20% of the total allowable costs for research and development projects (i.e., the sum of the government share, including FFRDC costs if applicable, and the recipient share of allowable costs equals the total allowable cost of the project) and must come from non-federal sources unless otherwise allowed by law. (See 2 CFR 200.306 and 2 CFR 910.130 for the applicable cost sharing requirements.)

Special Cost Share Waiver for Domestic Institutions of Higher Education,
Domestic Nonprofit Entities, FFRDCs, or U.S. state, local, or tribal
government entity The Assistant Secretary for EERE has issued a Cost Share
Reduction determination pursuant to Section 988(b)(3) of the Energy
Policy Act of 2005 that is applicable to certain entities applying under this
FOA. Specifically, recipient cost share requirement for applied research
and development activities projects is reduced from 20% to 0% where:

- The prime recipient is a domestic institution of higher education; domestic nonprofit entity; FFRDC; or U.S. state, local, or tribal government entity; and
- 2. The prime recipient performs more than 50% of the project work, as measured by the Total Project Cost.

Applicants who believe their project qualifies for the reduced recipient cost share must be able to provide verification that the above requirements are satisfied.

Topic Areas 2 and 3: Cost Share 20% and 50%

The cost share must be at least 20% of the total allowable costs (i.e., the sum of the government share, including FFRDC costs if applicable, and the recipient share of allowable costs equals the total allowable cost of the project) for research and development projects and 50% of the total allowable costs for demonstration and commercial application projects and must come from non-federal sources unless otherwise allowed by law. (See 2 CFR 200.306 and 2 CFR 910.130 for the applicable cost sharing requirements.)

To assist applicants in calculating proper cost share amounts, EERE has included a cost share information sheet and sample cost share calculation as Appendices A and B to this FOA.

i. Legal Responsibility

Although the cost share requirement applies to the project as a whole, including work performed by members of the project team other than the prime recipient, the prime recipient is legally responsible for paying the entire cost share. If the funding agreement is terminated prior to the end of the project period, the prime recipient is required to contribute at least the cost share percentage of total expenditures incurred through the date of termination.

The prime recipient is solely responsible for managing cost share contributions by the project team and enforcing cost share obligation assumed by project team members in subawards or related agreements.

ii. Cost Share Allocation

Each project team is free to determine how best to allocate the cost share requirement among the team members. The amount contributed by individual project team members may vary, as long as the cost share requirement for the project as a whole is met.

iii. Cost Share Types and Allowability

Every cost share contribution must be allowable under the applicable federal cost principles, as described in Section IV.J.i. of the FOA. In addition, cost share must be verifiable upon submission of the Full Application.

Project teams may provide cost share in the form of cash or in-kind contributions. Cost share may be provided by the prime recipient, subrecipients, or third parties (entities that do not have a role in performing the scope of work). Vendors/contractors may not provide cost share. Any partial donation of goods or services is considered a discount and is not allowable.

Cash contributions include, but are not limited to: personnel costs, fringe costs, supply and equipment costs, indirect costs and other direct costs.

In-kind contributions are those where a value of the contribution can be readily determined, verified and justified but where no actual cash is transacted in securing the good or service comprising the contribution. Allowable in-kind contributions include, but are not limited to: the donation of volunteer time or the donation of space or use of equipment.

Project teams may use funding or property received from state or local governments to meet the cost share requirement, so long as the funding was not provided to the state or local government by the federal government.

The prime recipient may not use the following sources to meet its cost share obligations including, but not limited to:

- Revenues or royalties from the prospective operation of an activity beyond the project period;
- Proceeds from the prospective sale of an asset of an activity;
- Federal funding or property (e.g., federal grants, equipment owned by the federal government); or
- Expenditures that were reimbursed under a separate federal program.

Project teams may not use the same cash or in-kind contributions to meet cost share requirements for more than one project or program.

Cost share contributions must be specified in the project budget, verifiable from the prime recipient's records, and necessary and reasonable for proper and efficient accomplishment of the project. As all sources of cost share are considered part of total project cost, the cost share dollars will be scrutinized under the same federal regulations as federal dollars to the project. Every cost share contribution must be reviewed and approved in advance by the

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Contracting Officer and incorporated into the project budget before the expenditures are incurred.

Applicants are encouraged to refer to 2 CFR 200.306 as amended by 2 CFR 910.130 for additional cost sharing requirements.

iv. Cost Share Contributions by FFRDCs

Because FFRDCs are funded by the federal government, costs incurred by FFRDCs generally may not be used to meet the cost share requirement. FFRDCs may contribute cost share only if the contributions are paid directly from the contractor's Management Fee or another non-federal source.

v. Cost Share Verification

Applicants are required to provide written assurance of their proposed cost share contributions in their Full Applications.

Upon selection for award negotiations, applicants are required to provide additional information and documentation regarding their cost share contributions. Please refer to Appendix A of the FOA.

vi. Cost Share Payment

EERE requires prime recipients to contribute the cost share amount incrementally over the life of the award. Specifically, the prime recipient's cost share for each billing period must always reflect the overall cost share ratio negotiated by the parties (i.e., the total amount of cost sharing on each invoice when considered cumulatively with previous invoices must reflect, at a minimum, the cost sharing percentage negotiated). As FFRDC funding will be provided directly to the FFRDC(s) by DOE, prime recipients will be required to provide project cost share at a percentage commensurate with the FFRDC costs, on a budget period basis, resulting in a higher interim invoicing cost share ratio than the total award ratio.

In limited circumstances, and where it is in the government's interest, the EERE Contracting Officer may approve a request by the prime recipient to meet its cost share requirements on a less frequent basis, such as monthly or quarterly. Regardless of the interval requested, the prime recipient must be up-to-date on cost share at each interval. Such requests must be sent to the Contracting Officer during award negotiations and include the following information: (1) a detailed justification for the request; (2) a proposed schedule of payments, including amounts and dates; (3) a written commitment to meet that schedule; and (4) such evidence as necessary to demonstrate that the prime recipient has

complied with its cost share obligations to date. The Contracting Officer must approve all such requests before they go into effect.

C. Compliance Criteria

Concept Papers, Full Applications, and Replies to Reviewer Comments must meet all compliance criteria listed below or they will be considered noncompliant. EERE will not review or consider noncompliant submissions, including, Concept Papers, Full Applications, and Replies to Reviewer Comments that were: submitted through means other than EERE Exchange; submitted after the applicable deadline; and/or submitted incomplete. EERE will not extend the submission deadline for applicants that fail to submit required information by the applicable deadline due to server/connection congestion.

i. Compliance Criteria

i. Concept Papers

Concept Papers are deemed compliant if:

- The Concept Paper complies with the content and form requirements in Section IV.C. of the FOA; and
- The applicant successfully uploaded all required documents and clicked the "Submit" button in EERE Exchange by the deadline stated in this FOA.

ii. Full Applications

Full Applications are deemed compliant if:

- The applicant submitted a Concept Paper;
- The Full Application complies with the content and form requirements in Section IV.D. of the FOA; and
- The applicant successfully uploaded all required documents and clicked the "Submit" button in EERE Exchange by the deadline stated in the FOA.

iii. Replies to Reviewer Comments

Replies to Reviewer Comments are deemed compliant if:

- The Reply to Reviewer Comments complies with the content and form requirements in Section IV.E. of the FOA; and
- The applicant successfully uploaded all required documents to EERE Exchange by the deadline stated in the FOA.

D. Responsiveness Criteria

All "Applications Specifically Not of Interest," as described in Section I.C. of the FOA, are deemed nonresponsive and are not reviewed or considered.

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>

E. Other Eligibility Requirements

Requirements for DOE/National Nuclear Security Agency (NNSA) Federally Funded Research and Development Centers (FFRDC) Listed as the applicant

A DOE/NNSA FFRDC is eligible to apply for funding under this FOA if its cognizant Contracting Officer provides written authorization and this authorization is submitted with the application.

The following wording is acceptable for the authorization:

Authorization is granted for the Laboratory to participate in the proposed project. The work proposed for the laboratory is consistent with or complementary to the missions of the laboratory, and will not adversely impact execution of the DOE assigned programs at the laboratory.

(end of acceptable authorization)

If a DOE/NNSA FFRDC is selected for award negotiation, the proposed work will be authorized under the DOE work authorization process and performed under the laboratory's Management and Operating (M&O) contract.

- ii. Requirements for DOE/NNSA and non-DOE/NNSA Federally Funded Research and Development Centers Included as a Subrecipient DOE/NNSA and non-DOE/NNSA FFRDCs may be proposed as a subrecipient on another entity's application subject to the following guidelines:
 - Authorization for non-DOE/NNSA FFRDCs
 The federal agency sponsoring the FFRDC must authorize in writing the use of the FFRDC on the proposed project and this authorization must be submitted with the application. The use of a FFRDC must be consistent with its authority under its award.
 - ii. Authorization for DOE/NNSA FFRDCs

The cognizant Contracting Officer for the FFRDC must authorize in writing the use of the FFRDC on the proposed project and this authorization must be submitted with the application. The following wording is acceptable for this authorization:

Authorization is granted for the Laboratory to participate in the proposed project. The work proposed for the laboratory is consistent

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

with or complementary to the missions of the laboratory, and will not adversely impact execution of the DOE assigned programs at the laboratory.

iii. Value/Funding

The value of and funding for the FFRDC portion of the work will not normally be included in the award to a successful applicant. Usually, DOE will fund a DOE/NNSA FFRDC contractor through the DOE field work proposal (WP) system and non-DOE/NNSA FFRDC through an interagency agreement with the sponsoring agency.

iv. Cost Share

Although the FFRDC portion of the work is usually excluded from the award to a successful applicant, the applicant's cost share requirement will be based on the total cost of the project, including the applicant's, the subrecipient's, and the FFRDC's portions of the project.

v. Responsibility

The prime recipient will be the responsible authority regarding the settlement and satisfaction of all contractual and administrative issues including, but not limited to disputes and claims arising out of any agreement between the prime recipient and the FFRDC contractor.

vi. Limit on FFRDC Effort

The scope of work to be performed by the FFRDC may not be more significant than the scope of work to be performed by the applicant.

F. Limitation on Number of Concept Papers and Full Applications Eligible for Review

Topics 1,2, and 3:

An entity may submit more than one Concept Paper and Full Application to this FOA, provided that each application describes a unique, scientifically distinct project and provided that an eligible Concept Paper was submitted for each Full Application.

G. Questions Regarding Eligibility

EERE will not make eligibility determinations for potential applicants prior to the date on which applications to this FOA must be submitted. The decision whether to submit an application in response to this FOA lies solely with the applicant.

IV. Application and Submission Information

A. Application Process

The application process will include two phases:a Concept Paper phase and a Full Application phase. Only applicants who have submitted an eligible Concept Paper will be eligible to submit a Full Application.

At each phase, EERE performs an initial eligibility review of the applicant submissions to determine whether they meet the eligibility requirements of Section III. of the FOA. EERE will not review or consider submissions that do not meet the eligibility requirements of Section III. All submissions must conform to the following form and content requirements, including maximum page lengths (described below) and must be submitted via EERE Exchange at https://eere-Exchange.energy.gov, unless specifically stated otherwise. EERE will not review or consider submissions submitted through means other than EERE Exchange, submissions submitted after the applicable deadline, or incomplete submissions. EERE will not extend deadlines for applicants who fail to submit required information and documents due to server/connection congestion.

A **Control Number** will be issued when an applicant begins the EERE Exchange application process. This control number must be included with all application documents, as described below.

The Concept Paper, Full Application, and Reply to Reviewer Comments must conform to the following requirements:

- Each must be submitted in Adobe PDF format unless stated otherwise;
- Each must be written in English;
- All pages must be formatted to fit on 8.5 x 11 inch paper with margins not less than one inch on every side. Use Calibri typeface, a black font color, and a font size of 12 point or larger (except in figures or tables, which may be 10 point font). A symbol font may be used to insert Greek letters or special characters, but the font size requirement still applies. References must be included as footnotes or endnotes in a font size of 10 or larger. Footnotes and endnotes are counted toward the maximum page requirement;
- The Control Number must be prominently displayed on the upper right corner of the header of every page. Page numbers must be included in the footer of every page; and
- Each submission must not exceed the specified maximum page limit, including cover page, charts, graphs, maps, and photographs when printed using the formatting requirements set forth above and single spaced. If applicants

exceed the maximum page lengths indicated below, EERE will review only the authorized number of pages and disregard any additional pages.

Applicants are responsible for meeting each submission deadline. Applicants are strongly encouraged to submit their Concept Papers, Full Applications, and Replies to Reviewer Comments at least 48 hours in advance of the submission deadline. Under normal conditions (i.e., at least 48 hours in advance of the submission deadline), applicants should allow at least 1 hour to submit a Concept Paper, Full Application, or Reply to Reviewer Comments. Once the Concept Paper, Full Application, or Reply to Reviewer Comments is submitted in EERE Exchange, applicants may revise or update that submission until the expiration of the applicable deadline. If changes are made to any of these documents, the applicant must resubmit the Concept Paper, Full Application, or Reply to Reviewer Comments before the applicable deadline.

EERE urges applicants to carefully review their Concept Papers, Full Applications, and Replies to Reviewer Comments to allow sufficient time for the submission of required information and documents. All Full Applications that pass the initial eligibility review will undergo comprehensive technical merit review according to the criteria identified in Section V.A.ii. of the FOA.

i. Additional Information on EERE Exchange

EERE Exchange is designed to enforce the deadlines specified in this FOA. The "Apply" and "Submit" buttons will automatically disable at the defined submission deadlines. Should applicants experience problems with EERE Exchange, the following information may be helpful.

Applicants that experience issues with submission <u>PRIOR</u> to the FOA deadline: In the event that an applicant experiences technical difficulties with a submission, the applicant should contact the EERE Exchange helpdesk for assistance (<u>EERE-ExchangeSupport@hq.doe.gov</u>). The EERE Exchange helpdesk and/or the EERE Exchange system administrators will assist applicants in resolving issues.

B. Application Forms

The application forms and instructions are available on EERE Exchange. To access these materials, go to https://eere-Exchange.energy.gov and select the appropriate funding opportunity number.

Note: The maximum file size that can be uploaded to the EERE Exchange website is 10MB. Files in excess of 10MB cannot be uploaded, and hence cannot be submitted for review. If a file exceeds 10MB but is still within the maximum page

limit specified in the FOA, it must be broken into parts and denoted to that effect. For example:

TechnicalVolume_Part_1 TechnicalVolume_Part_2

C. Content and Form of the Concept Paper

To be eligible to submit a Full Application, applicants must submit a Concept Paper by the specified due date and time.

i. Concept Paper Content Requirements

EERE will not review or consider ineligible Concept Papers (see Section III. of the FOA).

Each Concept Paper must be limited to a single concept or technology. Unrelated concepts and technologies should not be consolidated into a single Concept Paper.

The Concept Paper must conform to the following content requirements:

Section	Page Limit	Description	
Cover Page	1 page maximum	The cover page should include the project title, the specific announcement Topic Area being addressed (if applicable), both the technical and business points of contact, names of all team member organizations, and any statements regarding confidentiality.	
Technology Description	4 pages maximum	 Applicants are required to describe succinctly: The proposed technology, including its basic operating principles and how it is unique and innovative; The proposed technology's target level of performance (applicants should provide technical data or other support to show how the proposed target could be met); The current state-of-the-art in the relevant field and application, including key shortcomings, limitations, and challenges; How the proposed technology will overcome the shortcomings, limitations, and challenges in the relevant field and application; The potential impact that the proposed project would have on the relevant field and application; The key technical risks/issues associated with the proposed technology development plan; and 	

Addendum	1 pages maximum	The impact that EERE funding would have on the proposed project. Applicants are required to describe succinctly the qualifications, experience, and capabilities of the proposed Project Team, including:
		 Whether the Principal Investigator (PI) and Project Team have the skill and expertise needed to successfully execute the project plan; Whether the applicant has prior experience which demonstrates an ability to perform tasks of similar risk and complexity; Whether the applicant has worked together with its teaming partners on prior projects or programs; and Whether the applicant has adequate access to equipment and facilities necessary to accomplish the effort and/or clearly explain how it intends to obtain access to the necessary equipment and facilities. Applicants may provide graphs, charts, or other data to supplement their Technology Description.

EERE makes an independent assessment of each Concept Paper based on the criteria in Section V.A.i. of the FOA. EERE will encourage a subset of applicants to submit Full Applications. Other applicants will be discouraged from submitting a Full Application. An applicant who receives a "discouraged" notification may still submit a Full Application. EERE will review all eligible Full Applications. However, by discouraging the submission of a Full Application, EERE intends to convey its lack of programmatic interest in the proposed project in an effort to save the applicant the time and expense of preparing an application that is unlikely to be selected for award negotiations.

EERE may include general comments provided from reviewers on an applicant's Concept Paper in the encourage/discourage notification posted on EERE Exchange at the close of that phase.

D. Content and Form of the Full Application

Applicants must submit a Full Application by the specified due date and time to be considered for funding under this FOA. Applicants must complete the following application forms found on the EERE Exchange website at https://eere-Exchange.energy.gov/, in accordance with the instructions.

Applicants will have approximately 30 days from receipt of the Concept Paper Encourage/Discourage notification on EERE Exchange to prepare and submit a Full Application. Regardless of the date the applicant receives the Encourage/Discourage notification, the submission deadline for the Full Application remains the date and time stated on the FOA cover page.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

All Full Application documents must be marked with the Control Number issued to the applicant. Applicants will receive a control number upon clicking the "Create Concept Paper" button in EERE Exchange, and should include that control number in the file name of their Full Application submission (i.e., Control number_Applicant Name_Full Application).

i. Full Application Content Requirements

EERE will not review or consider ineligible Full Applications (see Section III. of the FOA).

Each Full Application shall be limited to a single concept or technology. Unrelated concepts and technologies shall not be consolidated in a single Full Application. Full Applications must conform to the following requirements:

Component	File Format	Page Limit	File Name
Technical Volume	PDF	15	ControlNumber_LeadOrganization_Technic alVolume
Resumes	PDF	2 pages each	ControlNumber_LeadOrganization_Resume s
Letters of Commitment	PDF	1 page each	ControlNumber_LeadOrganization_LOCs
Statement of Project Objectives	MS Word	10	ControlNumber_LeadOrganization_SOPO
SF-424	PDF	n/a	ControlNumber_LeadOrganization_App424
Budget Justification Workbook	MS Excel	n/a	ControlNumber_LeadOrganization_Budget _Justification
Summary/Abstract for Public Release	PDF	1	ControlNumber_LeadOrganization_Summa ry
Summary Slide	MS Powerpoint	1	ControlNumber_LeadOrganization_Slide
Subrecipient Budget Justification	MS Excel	n/a	ControlNumber_LeadOrganization_Subreci pient_Budget_Justification
DOE Work Proposal for FFRDC, if applicable (see DOE O 412.1A, Attachment 3)	PDF	n/a	ControlNumber_LeadOrganization_WP
Authorization from cognizant Contracting Officer for FFRDC	PDF	n/a	ControlNumber_LeadOrganization_FFRDCA uth
SF-LLL Disclosure of Lobbying Activities	PDF	n/a	ControlNumber_LeadOrganization_SF-LLL
Foreign Entity and Foreign Work Waivers	PDF	n/a	ControlNumber_LeadOrganization_Waiver
Diversity Equity and Inclusion Plan	PDF	5	ControlNumber_LeadOrganization_DEIP
Current and Pending Support	PDF	n/a	ControlNumber_LeadOrganization_CPS

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>
Problems with EERE Exchange? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in subject line.

Note: The maximum file size that can be uploaded to the EERE Exchange website is 10MB. Files in excess of 10MB cannot be uploaded, and hence cannot be submitted for review. If a file exceeds 10MB but is still within the maximum page limit specified in the FOA it must be broken into parts and denoted to that effect. For example:

TechnicalVolume_Part_1 TechnicalVolume_Part_2

EERE will not accept late submissions that resulted from technical difficulties due to uploading files that exceed 10MB.

EERE provides detailed guidance on the content and form of each component below.

ii. Technical Volume

The Technical Volume must be submitted in PDF format. The Technical Volume must conform to the following content and form requirements, including maximum page lengths. If applicants exceed the maximum page lengths indicated below, EERE will review only the authorized number of pages and disregard any additional pages. This volume must address the Merit Review Criteria as discussed in Section V.A.ii. of the FOA. Save the Technical Volume in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_TechnicalVolume".

Applicants must provide sufficient citations and references to the primary research literature to justify the claims and approaches made in the Technical Volume. However, EERE and reviewers are under no obligation to review cited sources.

The Technical Volume to the Full Application may not be more than 15 pages, including the cover page, table of contents, and all citations, charts, graphs, maps, photos, or other graphics, and must include all of the information in the table below. The applicant should consider the weighting of each of the evaluation criteria (see Section V.A.ii. of the FOA) when preparing the Technical Volume.

The Technical Volume should clearly describe and expand upon information provided in the Concept Paper. The Technical Volume must conform to the following content requirements:

SECTION/PAGE LIMIT	DESCRIPTION	
Cover Page	The cover page should include the project title, the specific FOA Topic Area being addressed (if applicable), both the technical and business points of contact, names of all team member organizations, names of the senior/key personnel and their organizations, and any statements regarding confidentiality.	
Project Overview	The Project Overview should contain the following information:	
(Approximately 10% of the Technical Volume)	 Background: The applicant should discuss the background of their organization, including the history, successes, and current research and development status (i.e., the technical baseline) relevant to the technical topic being addressed in the Full Application. 	
	 Project Goal: The applicant should explicitly identify the targeted improvements to the baseline technology and the critical success factors in achieving that goal. 	
	 DOE Impact: The applicant should discuss the impact that DOE funding would have on the proposed project. Applicants should specifically explain how DOE funding, relative to prior, current, or anticipated funding from other public and private sources, is necessary to achieve the project objectives. 	
Technical Description,	The Technical Description should contain the following information:	
Innovation, and Impact (Approximately 30% of the Technical Volume)	 Relevance and Outcomes: The applicant should provide a detailed description of the technology, including the scientific and other principles and objectives that will be pursued during the project. This section should describe the relevance of the proposed project to the goals and objectives of the FOA, including the potential to meet specific DOE technical targets or other relevant performance targets. The applicant should clearly specify the expected outcomes of the project. 	
	 Feasibility: The applicant should demonstrate the technical feasibility of the proposed technology and capability of achieving the anticipated performance targets, including a description of previous work done and prior results. 	
	 Innovation and Impacts: The applicant should describe the current state-of-the-art in the applicable field, the specific innovation of the proposed technology, the advantages of proposed technology over current and emerging technologies, and the overall impact on advancing the state-of-the-art/technical baseline if the project is successful. 	
Workplan and Market Transformation Plan	The Workplan should include a summary of the Project Objectives,	
(Approximately 40% of the Technical Volume)	Technical Scope, Work Breakdown Structure (WBS), Milestones, Go/No-Go Decision Points, and Project Schedule. A detailed SOPO is separately requested. The Workplan should contain the following information:	

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>
Problems with EERE Exchange? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in subject line.

- Project Objectives: The applicant should provide a clear and concise (high-level) statement of the goals and objectives of the project as well as the expected outcomes.
- Technical Scope Summary: The applicant should provide a summary description of the overall work scope and approach to achieve the objective(s). The overall work scope is to be divided by performance periods that are separated by discrete, approximately annual decision points (see below for more information on Go/No-Go decision points). The applicant should describe the specific expected end result of each performance period.
- WBS and Task Description Summary: The Workplan should describe the work to be accomplished and how the applicant will achieve the milestones, will accomplish the final project goal(s), and will produce all deliverables. The Workplan is to be structured with a hierarchy of performance period (approximately annual), task and subtasks, which is typical of a standard WBS for any project. The Workplan shall contain a concise description of the specific activities to be conducted over the life of the project. The description shall be a full explanation and disclosure of the project being proposed (i.e., a statement such as "we will then complete a proprietary process" is unacceptable). It is the applicant's responsibility to prepare an adequately detailed task plan to describe the proposed project and the plan for addressing the objectives of this FOA. The summary provided should be consistent with the SOPO. The SOPO will contain a more detailed description of the WBS and tasks.
- Milestone Summary: The applicant should provide a summary of appropriate milestones throughout the project to demonstrate success. A milestone may be either a progress measure (which can be activity based) or a SMART technical milestone. SMART milestones should be Specific, Measurable, Achievable, Relevant, and Timely, and must demonstrate a technical achievement rather than simply completing a task. Unless otherwise specified in the FOA, the minimum requirement is that each project must have at least one milestone per quarter for the duration of the project with at least one SMART technical milestone per year (depending on the project, more milestones may be necessary to comprehensively demonstrate progress). The applicant should also provide the means by which the milestone will be verified. The summary provided should be consistent with the Milestone Summary Table in the SOPO.
- Go/No-Go Decision Points: The applicant should provide a summary of project-wide Go/No-Go decision points at appropriate points in the Workplan. A Go/No-Go decision point is a risk management tool and a project management best practice to ensure that, for the current phase or period of performance, technical success is definitively achieved and potential for success

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>

in future phases or periods of performance is evaluated, prior to actually beginning the execution of future phases. At a minimum, each project must have at least one project-wide Go/No-Go decision point for each budget period (12 to 18-month period) of the project. See Section VI.B.xiv. The applicant should also provide the specific technical criteria to be used to evaluate the project at the Go/No-Go decision point. The summary provided should be consistent with the SOPO. Go/No-Go decision points are considered "SMART" and can fulfill the requirement for an annual SMART milestone.

- End of Project Goal: The applicant should provide a summary of the end of project goal(s). At a minimum, each project must have one SMART end of project goal. The summary provided should be consistent with the SOPO.
- Project Schedule (Gantt Chart or similar): The applicant should provide a schedule for the entire project, including task and subtask durations, milestones, and Go/No-Go decision points.
- Project Management: The applicant should discuss the team's proposed management plan, including the following:
 - The overall approach to and organization for managing the work
 - o The roles of each project team member
 - Any critical handoffs/interdependencies among project team members
 - The technical and management aspects of the management plan, including systems and practices, such as financial and project management practices
 - The approach to project risk management
 - o A description of how project changes will be handled
 - o If applicable, the approach to Quality Assurance/Control
 - How communications will be maintained among project team members
- Market Transformation Plan: The applicant should provide a market transformation plan, including the following:
 - Identification of target market, competitors, and distribution channels for proposed technology along with known or perceived barriers to market penetration, including a mitigation plan
 - Identification of a product development and/or service plan, commercialization timeline, financing, product marketing, legal/regulatory considerations including

	intellectual property, infrastructure requirements, data dissemination, and product distribution.				
Technical Qualifications and Resources	The Technical Qualifications and Resources should contain the following information:				
(Approximately 20% of the Technical Volume)	 Describe the project team's unique qualifications and expertise, including those of key subrecipients. 				
	 Describe the project team's existing equipment and facilities that will facilitate the successful completion of the proposed project; include a justification of any new equipment or facilities requested as part of the project. 				
	This section should also include relevant, previous work efforts, demonstrated innovations, and how these enable the applicant to achieve the project objectives.				
	Describe the time commitment of the key team members to support the project.				
	 Describe the technical services to be provided by DOE/NNSA FFRDCs, if applicable. For multi-organizational or multi-investigator projects, describe succinctly: 				
	 Business agreements between the applicant and each PI and senior/key personnel; 				
	 How the various efforts will be integrated and managed; 				
	 Process for making decisions on scientific/technical direction; 				
	 Publication arrangements; 				
	 Intellectual Property issues; and 				
	o Communication plans				

iii. Resumes

A resume provides information that can be used by reviewers to evaluate the individual's skills, experience, and potential for leadership within the scientific community. Applicants are required to submit two-page resumes for the Principal Investigator and all Senior/Key Personnel that include the following:

- 1. Contact Information;
- 2. Education and training: Provide institution, major/area, degree, and year for undergraduate, graduate, and postdoctoral training;
- 3. Research and Professional Experience: Beginning with the current position, list professional/academic positions in chronological order with

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>

a brief description. List all current academic, professional, or institutional appointments, foreign or domestic, at the applicant institution or elsewhere, whether or not remuneration is received, and, whether full-time, part-time, or voluntary;

- 4. Awards and honors;
- 5. A list of up to 10 publications most closely related to the proposed project. For each publication, identify the names of all authors (in the same sequence in which they appear in the publication), the article title, book or journal title, volume number, page numbers, year of publication, and website address if available electronically. Patents, copyrights, and software systems developed may be provided in addition to or substituted for publications. An abbreviated style such as the Physical Review Letters (PRL) convention for citations (list only the first author) may be used for publications with more than 10 authors; and
- 6. Synergistic Activities: List up to five professional and scholarly activities related to the proposed effort.

Save the resumes in a single PDF file using the following convention for the title "ControlNumber LeadOrganization Resumes".

In future FOAs, EERE may require a biographical sketch for the PI and senior/key personnel. In the meantime, in lieu of a resume, it is acceptable to use the biographical sketch format approved by the National Science Foundation (NSF). The biographical sketch format may be generated by the Science Experts Network Curriculum Vita (SciENcv), a cooperative venture maintained at https://www.ncbi.nlm.nih.gov/sciencv/, and is also available at https://nsf.gov/bfa/dias/policy/nsfapprovedformats/biosketch.pdf. The use of a format required by another agency is intended to reduce the administrative burden to researchers by promoting the use of common formats.

iv. Letters of Commitment

Submit letters of commitment from all subrecipient and third party cost share providers. If applicable, also include any letters of commitment from partners/end users (one-page maximum per letter). Save the letters of commitment in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_LOCs".

v. Statement of Project Objectives (SOPO)

Applicants are required to complete a SOPO. A SOPO template is available on EERE Exchange at https://eere-Exchange.energy.gov/. The SOPO, including the Milestone Table, must not exceed 10 pages when printed using standard 8.5 x 11 paper with 1" margins (top, bottom, left, and right) with font not smaller than 12 point (except in figures or tables, which may be 10 point font). Save the SOPO in

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

a single Microsoft Word file using the following convention for the title "ControlNumber LeadOrganization SOPO".

vi. SF-424: Application for Federal Assistance

Applicants are required to complete the SF-424 Application for Federal Assistance. This form is available on EERE Exchange at https://eere-Exchange.energy.gov/. Complete all required fields in accordance with the instructions on the form. The list of certifications and assurances in Field 21 can be found at http://energy.gov/management/office-management/operational-management/financial-assistance/financial-assistance-forms, under Certifications and Assurances. Note: The dates and dollar amounts on the SF-424 are for the complete project period and not just the first project year, first phase or other subset of the project period. Save the SF-424 in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_424".

vii. Budget Justification Workbook

Applicants are required to complete the Budget Justification Workbook. This form is available on EERE Exchange at https://eere-Exchange.energy.gov/. Prime recipients must complete each tab of the Budget Justification Workbook for the project as a whole, including all work to be performed by the prime recipient and its subrecipients and contractors. Applicants should include costs associated with required annual audits and incurred cost proposals in their proposed budget documents. The "Instructions and Summary" included with the Budget Justification Workbook will auto-populate as the applicant enters information into the Workbook. Applicants must carefully read the "Instructions and Summary" tab provided within the Budget Justification Workbook. Save the Budget Justification Workbook in a single Microsoft Excel file using the following convention for the title

"ControlNumber_LeadOrganization_Budget_Justification".

viii. Summary/Abstract for Public Release

Applicants are required to submit a one-page summary/abstract of their project. The project summary/abstract must contain a summary of the proposed activity suitable for dissemination to the public. It should be a self-contained document that identifies the name of the applicant, the project director/principal investigator(s), the project title, the objectives of the project, a description of the project, including methods to be employed, the potential impact of the project (e.g., benefits, outcomes), and major participants (for collaborative projects). This document must not include any proprietary or sensitive business information as DOE may make it available to the public after selections are made. The project summary must not exceed 1 page when printed using standard 8.5 x 11 paper with 1" margins (top, bottom, left, and right) with font

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>
Problems with EERE Exchange? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in subject line.

not smaller than 12 point. Save the Summary for Public Release in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_Summary".

ix. Summary Slide

Applicants are required to provide a single slide summarizing the proposed project. This slide is used during the evaluation process.

The Summary Slide template requires the following information:

- A technology summary;
- A description of the technology's impact;
- Proposed project goals;
- Any key graphics (illustrations, charts and/or tables);
- The project's key idea/takeaway;
- Project title, prime recipient, Principal Investigator, and senior/key personnel information; and
- Requested EERE funds and proposed applicant cost share.

Save the Summary Slide in a single Microsoft Powerpoint file using the following convention for the title "ControlNumber_LeadOrganization_Slide".

x. Subrecipient Budget Justification (if applicable)

Applicants must provide a separate budget justification for each subrecipient that is expected to perform work estimated to be more than \$250,000 or 25 percent of the total work effort (whichever is less). The budget justification must include the same justification information described in the "Budget Justification" section above. Save each subrecipient budget justification in a Microsoft Excel file using the following convention for the title

"ControlNumber_LeadOrganization_Subrecipient_Budget_Justification".

xi. Budget for DOE/NNSA FFRDC (if applicable)

If a DOE/NNSA FFRDC contractor is to perform a portion of the work, the applicant must provide a DOE WP in accordance with the requirements in DOE Order 412.1A, Work Authorization System, Attachment 3, available at: https://www.directives.doe.gov/directives-documents/400-series/0412.1-BOrder-a-chg1-AdmChg Save the WP in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_WP".

xii. Authorization for non-DOE/NNSA or DOE/NNSA FFRDCs (if applicable)

The federal agency sponsoring the FFRDC must authorize in writing the use of the FFRDC on the proposed project and this authorization must be submitted

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

with the application. The use of a FFRDC must be consistent with the contractor's authority under its award. Save the Authorization in a single PDF file using the following convention for the title

"ControlNumber LeadOrganization FFRDCAuth".

xiii. SF-LLL: Disclosure of Lobbying Activities (required)

Prime recipients and subrecipients may not use any federal funds to influence or attempt to influence, directly or indirectly, congressional action on any legislative or appropriation matters.

Prime recipients and subrecipients are required to complete and submit SF-LLL, "Disclosure of Lobbying Activities"

(https://www.grants.gov/web/grants/forms/sf-424-individual-family.html) to ensure that non-federal funds have not been paid and will not be paid to any person for influencing or attempting to influence any of the following in connection with the application:

- An officer or employee of any federal agency;
- A Member of Congress;
- An officer or employee of Congress; or
- An employee of a Member of Congress.

Save the SF-LLL in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_SF-LLL".

xiv. Waiver Requests: Foreign Entity and Foreign Work (if applicable)

i. Foreign Entity Participation:

As set forth in Section III.A.iii., all prime recipients receiving funding under this FOA must be incorporated (or otherwise formed) under the laws of a State or territory of the United States. To request a waiver of this requirement, the applicant must submit an explicit waiver request in the Full Application. Appendix C lists the necessary information that must be included in a request to waive this requirement.

ii. Performance of Work in the United States (Foreign Work Waiver)

As set forth in Section IV.J.iii., all work under EERE funding agreements must be performed in the United States. This requirement does not apply to the purchase of supplies and equipment, so a waiver is not required for foreign purchases of these items. However, the prime recipient should make every effort to purchase supplies and equipment within the United States.

Appendix C lists the necessary information that must be included in a foreign work waiver request.

Save the Waivers in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_Waiver".

xv. Diversity, Equity and Inclusion Plan

As part of the application, applicants are required to describe how diversity, equity, and inclusion objectives will be incorporated in the project. Specifically, applicants are required to submit a Diversity, Equity, and Inclusion Plan that describes the actions the applicant will take to foster a welcoming and inclusive environment, support people from groups underrepresented in STEM, advance equity, and encourage the inclusion of individuals from these groups in the project; and the extent the project activities will be located in or benefit underserved communities (also see Section I.A.iii.). The plan should include at least one SMART milestone per Budget Period supported by metrics to measure the success of the proposed actions, and will be incorporated into the award if selected. The Diversity, Equity, and Inclusion Plan should contain the following information:

- Equity Impacts: the impacts of the proposed project on underserved communities, including social and environmental impacts.
- Benefits: The overall benefits of the proposed project, if funded, to underserved communities; and
- How diversity, equity, and inclusion objectives will be incorporated in the project.

The following is a non-exhaustive list of actions that can serve as examples of ways the proposed project could incorporate diversity, equity, and inclusion elements. These examples should not be considered either comprehensive or prescriptive. Applicants may include appropriate actions not covered by these examples.

- a. Include persons from groups underrepresented in STEM as PI, co-PI, and/or other senior personnel;
- b. Include persons from groups underrepresented in STEM as student researchers or post-doctoral researchers;
- c. Include faculty or students from Minority Serving Institutions as PI/co-PI, senior personnel, and/or student researchers, as applicable;
- d. Enhance or collaborate with existing diversity programs at your home organization and/or nearby organizations;
- e. Collaborate with students, researchers, and staff in Minority Serving Institutions;

- f. Disseminate results of research and development in Minority Serving Institutions or other appropriate institutions serving underserved communities;
- g. Implement evidence-based, diversity-focused education programs (such as implicit bias training for staff) in your organization;
- h. Identify Minority Business Enterprises, Minority Owned Businesses, Woman Owned Businesses and Veteran Owned Businesses to solicit as vendors and sub-contractors for bids on supplies, services and equipment.

The Diversity, Equity, and Inclusion Plan must not exceed 5 pages. Save the Diversity, Equity and Inclusion Plan in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_DEIP".

xvi. Current and Pending Support

Current and pending support is intended to allow the identification of potential duplication, overcommitment, potential conflicts of interest or commitment, and all other sources of support. As part of the application, the principal investigator and senior/key personnel at the applicant and subrecipient level must provide a list of all sponsored activities, awards, and appointments, whether paid or unpaid; provided as a gift with terms or conditions or provided as a gift without terms or conditions; full-time, part-time, or voluntary; faculty, visiting, adjunct, or honorary; cash or in-kind; foreign or domestic; governmental or private-sector; directly supporting the individual's research or indirectly supporting the individual by supporting students, research staff, space, equipment, or other research expenses. All foreign government-sponsored talent recruitment programs must be identified in current and pending support.

For every activity, list the following items:

- The sponsor of the activity or the source of funding
- The award or other identifying number
- The title of the award or activity. If the title of the award or activity is not descriptive, add a brief description of the research being performed that would identify any overlaps or synergies with the proposed research
- The total cost or value of the award or activity, including direct and indirect costs and cost share. For pending proposals, provide the total amount of requested funding
- The award period (start date end date)
- The person-months of effort per year being dedicated to the award or activity

If required to identify overlap, duplication of effort, or synergistic efforts, append a description of the other award or activity to the current and pending support.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Details of any obligations, contractual or otherwise, to any program, entity, or organization sponsored by a foreign government must be provided on request to either the applicant institution or DOE.

PIs and senior/key personnel must provide a separate disclosure statement listing the required information above regarding current and pending support. Each individual must sign and date their respective disclosure statement and include the following certification statement:

I, [Full Name and Title], certify to the best of my knowledge and belief that the information contained in this Current and Pending Support Disclosure Statement is true, complete and accurate. I understand that any false, fictitious, or fraudulent information, misrepresentations, half-truths, or omissions of any material fact, may subject me to criminal, civil or administrative penalties for fraud, false statements, false claims or otherwise. (18 U.S.C. §§ 1001 and 287, and 31 U.S.C. 3729-3730 and 3801-3812). I further understand and agree that (1) the statements and representations made herein are material to DOE's funding decision, and (2) I have a responsibility to update the disclosures during the period of performance of the award should circumstances change which impact the responses provided above.

The information may be provided in the format approved by the National Science Foundation (NSF), which may be generated by the Science Experts Network Curriculum Vita (SciENcv), a cooperative venture maintained at https://www.ncbi.nlm.nih.gov/sciencv/, and is also available at https://www.nsf.gov/bfa/dias/policy/nsfapprovedformats/cps.pdf. The use of a format required by another agency is intended to reduce the administrative burden to researchers by promoting the use of common formats. If the NSF format is used, the individual must still include a signature, date, and a certification statement using the language included in the paragraph above.

Save the Current and Pending Support in a single PDF file using the following convention for the title "ControlNumber LeadOrganization CPS".

E. Content and Form of Replies to Reviewer Comments

If replies to reviewer comments are applicable, EERE will provide applicants with reviewer comments following the evaluation of all eligible Full Applications. Applicants will have a brief opportunity to review the comments and to prepare a short Reply to Reviewer Comments responding to the comments however they

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

desire or supplementing their Full Application. The Reply to Reviewer Comments is an optional submission; applicants are not required to submit a Reply to Reviewer Comments. EERE will post the Reviewer Comments in EERE Exchange. The expected submission deadline is on the cover page of the FOA; however, it is the applicant's responsibility to monitor EERE Exchange in the event that the expected date changes. The deadline will not be extended for applicants who are unable to timely submit their reply due to failure to check EERE Exchange or relying on the expected date alone. Applicants should anticipate having approximately three (3) business days to submit Replies to Reviewer Comments.

EERE will not review or consider ineligible Replies to Reviewer Comments (see Section III. of the FOA). EERE will review and consider each eligible Full Application, even if no Reply is submitted or if the Reply is found to be ineligible.

Replies to Reviewer Comments must conform to the following content and form requirements, including maximum page lengths, described below. If a Reply to Reviewer Comments is more than three (3) pages in length, EERE will review only the first three (3) pages and disregard any additional pages.

SECTION	PAGE LIMIT	DESCRIPTION
Text	2 pages max	Applicants may respond to one or more reviewer comments or supplement their Full Application.
Optional	1 page max	Applicants may use this page however they wish; text, graphs, charts, or other data to respond to reviewer comments or supplement their Full Application are acceptable.

F. Post Selection Information Requests

If selected for award, EERE reserves the right to request additional or clarifying information regarding the following (non-exhaustive list):

- Personnel proposed to work on the projectand collaborating organizations (See Section VI.B.xvii. Participants and Collaborating Organizations);
- Current and Pending Support (See Sections IV.D.xvi. and VI.B.xiii. Current and Pending Support);
- An Intellectual Property Management Plan (if applicable) describing how the project team/consortia members will handle intellectual property rights and issues between themselves while ensuring compliance with federal intellectual property laws, regulations, and policies in accordance with VI.B.xi. Intellectual Property Management Plan;

- A Data Management Plan (if applicable) describing how all research data displayed in publications resulting from the proposed work will be digitally accessible at the time of publications, in accordance with Section VI.B.xxi.;
- Indirect cost information;
- Other budget information;
- Commitment Letters from Third Parties Contributing to Cost Share, if applicable;
- Name and phone number of the Designated Responsible Employee for complying with national policies prohibiting discrimination (See 10 CFR 1040.5);
- Representation of Limited Rights Data and Restricted Software, if applicable;
- Environmental Questionnaire.

G. Unique Entity Identifier (UEI) and System for Award Management (SAM)

Each applicant (unless the applicant is an individual or federal awarding agency that is excepted from those requirements under 2 CFR 25.110(b) or (c), or has an exception approved by the federal awarding agency under 2 CFR 25.110(d)) is required to: (1) Be registered in the SAM at https://www.sam.gov before submitting its application; (2) provide a valid UEI in its application; and (3) continue to maintain an active SAM registration with current information at all times during which it has an active federal award or an application or plan under consideration by a federal awarding agency. DOE may not make a federal award to an applicant until the applicant has complied with all applicable UEI and SAM requirements and, if an applicant has not fully complied with the requirements by the time DOE is ready to make a federal award, the DOE will determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

H. Submission Dates and Times

All required submissions must be submitted in EERE Exchange no later than 5 p.m. Eastern Time on the dates provided on the cover page of this FOA.

I. Intergovernmental Review

This FOA is not subject to Executive Order 12372 – Intergovernmental Review of Federal Programs.

J. Funding Restrictions

i. Allowable Costs

All expenditures must be allowable, allocable, and reasonable in accordance with the applicable federal cost principles.

Refer to the following applicable federal cost principles for more information:

- Federal Acquisition Regulation (FAR) Part 31 for For-Profit entities; and
- 2 CFR Part 200 Subpart E Cost Principles for all other non-federal entities.

ii. Pre-Award Costs

Selectees must request prior written approval to charge pre-award costs. Pre-award costs are those incurred prior to the effective date of the federal award directly pursuant to the negotiation and in anticipation of the federal award where such costs are necessary for efficient and timely performance of the scope of work. Such costs are allowable only to the extent that they would have been allowable if incurred after the date of the federal award and **only** with the written approval of the federal awarding agency, through the Contracting Officer assigned to the award.

Pre-award costs cannot be incurred prior to the Selection Official signing the Selection Statement and Analysis.

Pre-award expenditures are made at the selectee's risk. EERE is not obligated to reimburse costs: (1) in the absence of appropriations; (2) if an award is not made; or (3) if an award is made for a lesser amount than the selectee anticipated.

1. National Environmental Policy Act (NEPA) Requirements Related to Pre-Award Costs

EERE's decision whether and how to distribute federal funds under this FOA is subject to NEPA. Applicants should carefully consider and should seek legal counsel or other expert advice before taking any action related to the proposed project that would have an adverse effect on the environment or limit the choice of reasonable alternatives prior to EERE completing the NEPA review process.

EERE does not guarantee or assume any obligation to reimburse pre-award costs incurred prior to receiving written authorization from the Contracting Officer. If the applicant elects to undertake activities that DOE determines may have an adverse effect on the environment or limit the choice of reasonable alternatives prior to receiving such written authorization from the

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Contracting Officer, the applicant is doing so at risk of not receiving federal funding for their project and such costs may not be recognized as allowable cost share. Nothing contained in the pre-award cost reimbursement regulations or any pre-award costs approval letter from the Contracting Officer override these NEPA requirements to obtain the written authorization from the Contracting Officer prior to taking any action that may have an adverse effect on the environment or limit the choice of reasonable alternatives. Likewise, if an application is selected for negotiation of award, and the prime recipient elects to undertake activities that are not authorized for federal funding by the Contracting Officer in advance of EERE completing a NEPA review, the prime recipient is doing so at risk of not receiving federal funding and such costs may not be recognized as allowable cost share.

iii. Performance of Work in the United States (Foreign Work Waiver)

1. Requirement

All work performed under EERE awards must be performed in the United States. This requirement does not apply to the purchase of supplies and equipment; however, the prime recipient should make every effort to purchase supplies and equipment within the United States. The prime recipient must flow down this requirement to its subrecipients.

2. Failure to Comply

If the prime recipient fails to comply with the Performance of Work in the United States requirement, EERE may deny reimbursement for the work conducted outside the United States and such costs may not be recognized as allowable recipient cost share. The prime recipient is responsible should any work under this award be performed outside the United States, absent a waiver, regardless of whether the work is performed by the prime recipient, subrecipients, contractors or other project partners.

3. Waiver

There may be limited circumstances where it is in the interest of the project to perform a portion of the work outside the United States. To seek a foreign work waiver, the applicant must submit a written waiver request to EERE.

Appendix C lists the necessary information that must be included in a request for a foreign work waiver.

The applicant must demonstrate to the satisfaction of EERE that a waiver would further the purposes of the FOA and is in the economic interests of the United States. EERE may require additional information before considering a waiver request. Save the waiver request(s) in a single PDF file.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

The applicant does not have the right to appeal EERE's decision concerning a waiver request.

iv. Construction

Recipients are required to obtain written authorization from the Contracting Officer before incurring any major construction costs.

v. Foreign Travel

If international travel is proposed for your project, please note that your organization must comply with the International Air Transportation Fair Competitive Practices Act of 1974 (49 USC 40118), commonly referred to as the "Fly America Act," and implementing regulations at 41 CFR 301-10.131 through 301-10.143. The law and regulations require air transport of people or property to, from, between, or within a country other than the United States, the cost of which is supported under this award, to be performed by or under a cost-sharing arrangement with a U.S. flag carrier, if service is available. Foreign travel costs are allowable only with the written prior approval of the Contracting Officer assigned to the award.

vi. Equipment and Supplies

To the greatest extent practicable, all equipment and products purchased with funds made available under this FOA should be American-made. This requirement does not apply to used or leased equipment.

Property disposition will be required at the end of a project if the current fair market value of property exceeds \$5,000. For-profit entity disposition requirements are set forth at 2 CFR 910.360. Property disposition requirements for other non-federal entities are set forth in 2 CFR 200.310 – 200.316.

vii. Domestic Preference – Infrastructure Projects

As appropriate and to the extent consistent with law, Applicants shall ensure that, to the greatest extent practicable, iron and aluminum as well as steel, cement, and other manufactured products (items and construction materials composed in whole or in part of non-ferrous metals such as aluminum; plastics and polymer-based products such as polyvinyl chloride pipe; aggregates such as concrete; glass, including optical fiber; and lumber) used in the proposed project shall be produced in the United States. This requirement shall flow down to all sub-awards including all contracts, subcontracts and purchase orders for work performed under the proposed project.

viii. Lobbying

Recipients and subrecipients may not use any federal funds to influence or attempt to influence, directly or indirectly, congressional action on any legislative or appropriation matters.

Recipients and subrecipients are required to complete and submit SF-LLL, "Disclosure of Lobbying Activities"

(https://www.grants.gov/web/grants/forms/sf-424-individual-family.html) to ensure that non-federal funds have not been paid and will not be paid to any person for influencing or attempting to influence any of the following in connection with the application:

- An officer or employee of any federal agency;
- A Member of Congress;
- An officer or employee of Congress; or
- An employee of a Member of Congress.

ix. Risk Assessment

Prior to making a federal award, the DOE is required by 31 U.S.C. 3321 and 41 U.S.C. 2313 to review information available through any Office of Management and Budget (OMB)-designated repositories of government-wide eligibility qualification or financial integrity information, such as SAM Exclusions and "Do Not Pay."

In addition, DOE evaluates the risk(s) posed by applicants before they receive federal awards. This evaluation may consider: results of the evaluation of the applicant's eligibility; the quality of the application; financial stability; quality of management systems and ability to meet the management standards prescribed in this part; history of performance; reports and findings from audits; and the applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on non-federal entities.

In addition to this review, DOE must comply with the guidelines on government-wide suspension and debarment in 2 CFR 180, and must require non-federal entities to comply with these provisions. These provisions restrict federal awards, subawards and contracts with certain parties that are debarred, suspended or otherwise excluded from or ineligible for participation in federal programs or activities.

x. Invoice Review and Approval

DOE employs a risk-based approach to determine the level of supporting documentation required for approving invoice payments. Recipients may be

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u>
Problems with EERE Exchange? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in subject line.

required to provide some or all of the following items with their requests for reimbursement:

- Summary of costs by cost categories;
- Timesheets or personnel hours report;
- Invoices/receipts for all travel, equipment, supplies, contractual, and other costs;
- UCC filing proof for equipment acquired with project funds by for-profit recipients and subrecipients;
- Explanation of cost share for invoicing period;
- Analogous information for some subrecipients; and
- Other items as required by DOE.

V. Application Review Information

A. Technical Review Criteria

i. Concept Papers

Concept Papers are evaluated based on consideration the following factors. All sub-criteria are of equal weight.

Concept Paper Criterion: Overall FOA Responsiveness and Viability of the Project (Weight: 100%)

This criterion involves consideration of the following factors:

- The applicant clearly describes the proposed technology, describes how the technology is unique and innovative, and how the technology will advance the current state-of-the-art;
- The applicant has identified risks and challenges, including possible mitigation strategies, and has shown the impact that EERE funding and the proposed project would have on the relevant field and application;
- The applicant has the qualifications, experience, capabilities and other resources necessary to complete the proposed project; and
- The proposed work, if successfully accomplished, would clearly meet the objectives as stated in the FOA.

ii. Full Applications

Applications will be evaluated against the merit review criteria shown below. All sub-criteria are of equal weight.

Criterion 1: Technical Merit, Innovation, and Impact (50%)

This criterion involves consideration of the following factors:

Technical Merit and Innovation

- Extent to which the proposed technology or process is innovative;
- Degree to which the current state of the technology and the proposed advancement are clearly described;
- Extent to which the application specifically and convincingly demonstrates how the applicant will move the state-of-the-art to the proposed advancement; and
- Sufficiency of technical detail in the application to assess whether the
 proposed work is scientifically meritorious and revolutionary, including
 relevant data, calculations and discussion of prior work in the literature
 with analyses that support the viability of the proposed work.

Impact of Technology Advancement

- How the project supports the topic area objectives and target specifications and metrics; and
- The potential impact of the project on advancing the state-of-the-art.

Criterion 2: Project Research and Market Transformation Plan (25%)

This criterion involves consideration of the following factors:

Research Approach, Workplan and SOPO

- Degree to which the approach and critical path have been clearly described and thoughtfully considered; and
- Degree to which the task descriptions are clear, detailed, timely, and reasonable, resulting in a high likelihood that the proposed Workplan and SOPO will succeed in meeting the project goals.

Identification of Technical Risks

• Discussion and demonstrated understanding of the key technical risk areas involved in the proposed work and the quality of the mitigation strategies to address them.

Baseline, Metrics, and Deliverables

- The level of clarity in the definition of the baseline, metrics, and milestones; and
- Relative to a clearly defined experimental baseline, the strength of the
 quantifiable metrics, milestones, and a mid-point deliverables defined in
 the application, such that meaningful interim progress will be made.

Market Transformation Plan

- Identification of target market, competitors, and distribution channels for proposed technology along with known or perceived barriers to market penetration, including mitigation plan; and
- Comprehensiveness of market transformation plan including but not limited to product development and/or service plan, commercialization

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

timeline, financing, product marketing, legal/regulatory considerations including intellectual property, infrastructure requirements, and product distribution.

Criterion 3: Team and Resources (15%)

This criterion involves consideration of the following factors:

- The capability of the Principal Investigator(s) and the proposed team to address all aspects of the proposed work with a high probability of success. The qualifications, relevant expertise, and time commitment of the individuals on the team;
- The sufficiency of the facilities to support the work;
- The degree to which the proposed consortia/team demonstrates the ability to facilitate and expedite further development and commercial deployment of the proposed technologies;
- The level of participation by project participants as evidenced by letter(s) of commitment and how well they are integrated into the Workplan; and
- The reasonableness of the budget and spend plan for the proposed project and objectives.

Criterion 4: Diversity, Equity, and Inclusion (10%)

This criterion involves consideration of the following factors:

- The quality and manner in which the measures incorporate diversity, equity and inclusion goals in the project; and
- Extent to which the project benefits underserved communities.

iii. Criteria for Replies to Reviewer Comments

EERE has not established separate criteria to evaluate Replies to Reviewer Comments. Instead, Replies to Reviewer Comments are attached to the original applications and evaluated as an extension of the Full Application.

B. Standards for Application Evaluation

Applications that are determined to be eligible will be evaluated in accordance with this FOA, by the standards set forth in EERE's Notice of Objective Merit Review Procedure (76 Fed. Reg. 17846, March 31, 2011) and the guidance provided in the "DOE Merit Review Guide for Financial Assistance," effective September 2020, which is available at:

https://energy.gov/management/downloads/merit-review-guide-financial-assistance-and-unsolicited-proposals-current.

c. Other Selection Factors

i. Program Policy Factors

In addition to the above criteria, the Selection Official may consider the following program policy factors in determining which Full Applications to select for award negotiations:

- The degree to which the proposed project exhibits technological diversity when compared to the existing DOE project portfolio and other projects selected from the subject FOA;
- The degree to which the proposed project, including proposed cost share, optimizes the use of available EERE funding to achieve programmatic objectives;
- The level of industry involvement and demonstrated ability to accelerate commercialization and overcome key market barriers;
- The degree to which the proposed project is likely to lead to increased employment and manufacturing in the United States;
- The degree to which the proposed project will accelerate transformational technological advances in areas that industry by itself is not likely to undertake because of technical and financial uncertainty; and
- The degree to which the proposed project, or group of projects, represent a desired geographic distribution (considering past awards and current applications);
- The degree to which the proposed project incorporates diversity, equity, and inclusion elements, including but not limited to team members from Minority Serving Institutions (e.g. Historically Black Colleges and Universities (HBCUs)/Other Minority Institutions), Minority Business Enterprises, Minority Owned Businesses, Woman Owned Businesses, Veteran Owned Businesses, or members within underserved communities.

Diversity (other than technological)

• The degree to which the proposed project collectively represents diverse types and sizes of applicant organizations.

Optimize Funding

• The degree to which the proposed project avoids duplication/overlap with other publicly or privately funded work.

Complementary Efforts

 The degree to which the proposed project supports complementary efforts or projects, which, when taken together, will best achieve the research goals and objectives.

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Market Impact

 The degree to which the proposed project enables new and expanding market segments.

EE/Deployment

 The degree to which the project's solution or strategy will maximize deployment or replication.

Tech Transfer

 The degree to which the project promotes increased coordination with nongovernmental entities for demonstration of technologies and research applications to facilitate technology transfer.

D. Evaluation and Selection Process

i. Overview

The evaluation process consists of multiple phases; each includes an initial eligibility review and a thorough technical review. Rigorous technical reviews of eligible submissions are conducted by reviewers that are experts in the subject matter of the FOA. Ultimately, the Selection Official considers the recommendations of the reviewers, along with other considerations such as program policy factors, in determining which applications to select.

ii. Pre-Selection Interviews

As part of the evaluation and selection process, EERE may invite one or more applicants to participate in Pre-Selection Interviews. Pre-Selection Interviews are distinct from and more formal than pre-selection clarifications (See Section V.D.iii. of the FOA). The invited applicant(s) will meet with EERE representatives to provide clarification on the contents of the Full Applications and to provide EERE an opportunity to ask questions regarding the proposed project. The information provided by applicants to EERE through Pre-Selection Interviews contributes to EERE's selection decisions.

EERE will arrange to meet with the invited applicants in person at EERE's offices or a mutually agreed upon location. EERE may also arrange site visits at certain applicants' facilities. In the alternative, EERE may invite certain applicants to participate in a one-on-one conference with EERE via webinar, videoconference, or conference call.

EERE will not reimburse applicants for travel and other expenses relating to the Pre-Selection Interviews, nor will these costs be eligible for reimbursement as pre-award costs.

EERE may obtain additional information through Pre-Selection Interviews that will be used to make a final selection determination. EERE may select applications for funding and make awards without Pre-Selection Interviews. Participation in Pre-Selection Interviews with EERE does not signify that applicants have been selected for award negotiations.

iii. Pre-Selection Clarification

EERE may determine that pre-selection clarifications are necessary from one or more applicants. Pre-selection clarifications are distinct from and less formal than pre-selection interviews. These pre-selection clarifications will solely be for the purposes of clarifying the application, and will be limited to information already provided in the application documentation. The pre-selection clarifications may occur before, during or after the merit review evaluation process. Information provided by an applicant that is not necessary to address the pre-selection clarification question will not be reviewed or considered. Typically, a pre-selection clarification will be carried out through either written responses to EERE's written clarification questions or video or conference calls with EERE representatives.

The information provided by applicants to EERE through pre-selection clarifications is incorporated in their applications and contributes to the merit review evaluation and EERE's selection decisions. If EERE contacts an applicant for pre-selection clarification purposes, it does not signify that the applicant has been selected for negotiation of award or that the applicant is among the top ranked applications.

EERE will not reimburse applicants for expenses relating to the pre-selection clarifications, nor will these costs be eligible for reimbursement as pre-award costs.

iv. Recipient Integrity and Performance Matters

DOE, prior to making a federal award with a total amount of federal share greater than the simplified acquisition threshold, is required to review and consider any information about the applicant that is in the designated integrity and performance system accessible through SAM (currently FAPIIS) (see 41 U.S.C. 2313).

The applicant, at its option, may review information in the designated integrity and performance systems accessible through SAM and comment on any

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Problems with EERE Exchange? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in subject line.

information about itself that a federal awarding agency previously entered and is currently in the designated integrity and performance system accessible through SAM.

DOE will consider any written comments by the applicant, in addition to the other information in the designated integrity and performance system, in making a judgment about the applicant's integrity, business ethics, and record of performance under federal awards when completing the review of risk posed by applicants as described in 2 CFR 200.206.

v. Selection

The Selection Official may consider the technical merit, the Federal Consensus Board's recommendations, program policy factors, and the amount of funds available in arriving at selections for this FOA.

E. Anticipated Notice of Selection and Award Negotiation Dates

EERE anticipates notifying applicants selected for negotiation of award and negotiating awards by the dates provided on the cover page of this FOA.

VI. Award Administration Information

A. Award Notices

i. Ineligible Submissions

Ineligible Concept Papers and Full Applications will not be further reviewed or considered for award. The Contracting Officer will send a notification letter by email to the technical and administrative points of contact designated by the applicant in EERE Exchange. The notification letter will state the basis upon which the Concept Paper or the Full Application is ineligible and not considered for further review.

ii. Concept Paper Notifications

EERE will notify applicants of its determination to encourage or discourage the submission of a Full Application. EERE will post these notifications to EERE Exchange.

Applicants may submit a Full Application even if they receive a notification discouraging them from doing so. By discouraging the submission of a Full Application, EERE intends to convey its lack of programmatic interest in the proposed project. Such assessments do not necessarily reflect judgments on the

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Problems with EERE Exchange? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in subject line.

merits of the proposed project. The purpose of the Concept Paper phase is to save applicants the considerable time and expense of preparing a Full Application that is unlikely to be selected for award negotiations.

A notification encouraging the submission of a Full Application does not authorize the applicant to commence performance of the project. Please refer to Section IV.J.ii. of the FOA for guidance on pre-award costs.

iii. Full Application Notifications

EERE will notify applicants of its determination via a notification letter by email to the technical and administrative points of contact designated by the applicant in EERE Exchange. The notification letter will inform the applicant whether or not its Full Application was selected for award negotiations. Alternatively, EERE may notify one or more applicants that a final selection determination on particular Full Applications will be made at a later date, subject to the availability of funds or other factors.

iv. Successful Applicants

Receipt of a notification letter selecting a Full Application for award negotiations does not authorize the applicant to commence performance of the project. If an application is selected for award negotiations, it is not a commitment by EERE to issue an award. Applicants do not receive an award until award negotiations are complete and the Contracting Officer executes the funding agreement, accessible by the prime recipient in FedConnect.

The award negotiation process will take approximately 60 days. Applicants must designate a primary and a backup point-of-contact in EERE Exchange with whom EERE will communicate to conduct award negotiations. The applicant must be responsive during award negotiations (i.e., provide requested documentation) and meet the negotiation deadlines. If the applicant fails to do so or if award negotiations are otherwise unsuccessful, EERE will cancel the award negotiations and rescind the Selection. EERE reserves the right to terminate award negotiations at any time for any reason.

Please refer to Section IV.K.ii. of the FOA for guidance on pre-award costs.

v. Alternate Selection Determinations

In some instances, an applicant may receive a notification that its application was not selected for award and EERE designated the application to be an alternate. As an alternate, EERE may consider the Full Application for federal funding in the future. A notification letter stating the Full Application is designated as an alternate does not authorize the applicant to commence

performance of the project. EERE may ultimately determine to select or not select the Full Application for award negotiations.

vi. Unsuccessful Applicants

EERE shall promptly notify in writing each applicant whose application has not been selected for award or whose application cannot be funded because of the unavailability of appropriated funds.

B. Administrative and National Policy Requirements

i. Registration Requirements

There are several one-time actions before submitting an application in response to this FOA, and it is vital that applicants address these items as soon as possible. Some may take several weeks, and failure to complete them could interfere with an applicant's ability to apply to this FOA, or to meet the negotiation deadlines and receive an award if the application is selected. These requirements are as follows:

1. EERE Exchange

Register and create an account on EERE Exchange at https://eere-Exchange.energy.gov. This account will then allow the user to register for any open EERE FOAs that are currently in EERE Exchange. It is recommended that each organization or business unit, whether acting as a team or a single entity, use only one account as the contact point for each submission.

Applicants should also designate backup points of contact so they may be easily contacted if deemed necessary. This step is required to apply to this FOA. The EERE Exchange registration does not have a delay; however, the remaining registration requirements below could take several weeks to process and are necessary for a potential applicant to receive an award under this FOA.

2. System for Award Management

Register with the SAM at https://www.sam.gov. Designating an Electronic Business Point of Contact (EBiz POC) and obtaining a special password called a Marketing Partner ID Number (MPIN) are important steps in SAM registration. Please update your SAM registration annually.

3. FedConnect

Register in FedConnect at https://www.fedconnect.net. To create an organization account, your organization's SAM MPIN is required. For more information about the SAM MPIN or other registration requirements, review the FedConnect Ready, Set, Go! Guide at

https://www.fedconnect.net/FedConnect/Marketing/Documents/FedConnect Ready Set Go.pdf.

4. Grants.gov

Register in Grants.gov (http://www.grants.gov) to receive automatic updates when Amendments to this FOA are posted. However, please note that Concept Papers, and Full Applications will not be accepted through Grants.gov.

5. Electronic Authorization of Applications and Award Documents

Submission of an application and supplemental information under this FOA through electronic systems used by the DOE, including EERE Exchange and FedConnect.net, constitutes the authorized representative's approval and electronic signature.

ii. Award Administrative Requirements

The administrative requirements for DOE grants and cooperative agreements are contained in 2 CFR Part 200 as amended by 2 CFR Part 910.

iii. Foreign National Access

All applicants selected for an award under this FOA may be required to provide information to DOE in order to satisfy requirements for foreign nationals' access to DOE sites, information, technologies, equipment, programs or personnel. A foreign national is defined as any person who is not a U.S. citizen by birth or naturalization. If a selected applicant (including any of its subrecipients, contractors or vendors) anticipates involving foreign nationals in the performance of its award, the selected applicant may be required to provide DOE with specific information about each foreign national to ensure compliance with the requirements for access approval. National laboratory personnel already cleared for site access may be excluded.

iv. Subaward and Executive Reporting

Additional administrative requirements necessary for DOE grants and cooperative agreements to comply with the Federal Funding and Transparency Act of 2006 (FFATA) are contained in 2 CFR Part 170. Prime recipients must register with the new FFATA Subaward Reporting System database and report the required data on their first tier subrecipients. Prime recipients must report the executive compensation for their own executives as part of their registration profile in SAM.

v. National Policy Requirements

The National Policy Assurances that are incorporated as a term and condition of award are located at: http://www.nsf.gov/awards/managing/rtc.jsp.

vi. Environmental Review in Accordance with National Environmental Policy Act (NEPA)

EERE's decision whether and how to distribute federal funds under this FOA is subject to NEPA (42 U.S.C. 4321, et seq.). NEPA requires federal agencies to integrate environmental values into their decision-making processes by considering the potential environmental impacts of their proposed actions. For additional background on NEPA, please see DOE's NEPA website, at https://www.energy.gov/nepa.

While NEPA compliance is a federal agency responsibility and the ultimate decisions remain with the federal agency, all recipients selected for an award will be required to assist in the timely and effective completion of the NEPA process in the manner most pertinent to their proposed project. If DOE determines certain records must be prepared to complete the NEPA review process (e.g., biological evaluations or environmental assessments), the recipient may be required to prepare the records and the costs to prepare the necessary records may be included as part of the project costs.

vii. Applicant Representations and Certifications

1. Lobbying Restrictions

By accepting funds under this award, the prime recipient agrees that none of the funds obligated on the award shall be expended, directly or indirectly, to influence Congressional action on any legislation or appropriation matters pending before Congress, other than to communicate to Members of Congress as described in 18 U.S.C. § 1913. This restriction is in addition to those prescribed elsewhere in statute and regulation.

- 2. Corporate Felony Conviction and Federal Tax Liability Representations
 In submitting an application in response to this FOA, the applicant represents that:
 - **a.** It is **not** a corporation that has been convicted of a felony criminal violation under any federal law within the preceding 24 months; and
 - **b.** It is **not** a corporation that has any unpaid federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely

manner pursuant to an agreement with the authority responsible for collecting the tax liability.

For purposes of these representations the following definitions apply:

A Corporation includes any entity that has filed articles of incorporation in any of the 50 states, the District of Columbia, or the various territories of the United States [but not foreign corporations]. It includes both forprofit and non-profit organizations.

- **3.** Nondisclosure and Confidentiality Agreements Representations
 In submitting an application in response to this FOA the applicant represents that:
 - a. It does not and will not require its employees or contractors to sign internal nondisclosure or confidentiality agreements or statements prohibiting or otherwise restricting its employees or contactors from lawfully reporting waste, fraud, or abuse to a designated investigative or law enforcement representative of a federal department or agency authorized to receive such information.
 - **b.** It **does not and will not** use any federal funds to implement or enforce any nondisclosure and/or confidentiality policy, form, or agreement it uses unless it contains the following provisions:
 - (1) "These provisions are consistent with and do not supersede, conflict with, or otherwise alter the employee obligations, rights, or liabilities created by existing statute or Executive order relating to (1) classified information, (2) communications to Congress, (3) the reporting to an Inspector General of a violation of any law, rule, or regulation, or mismanagement, a gross waste of funds, an abuse of authority, or a substantial and specific danger to public health or safety, or (4) any other whistleblower protection. The definitions, requirements, obligations, rights, sanctions, and liabilities created by controlling Executive orders and statutory provisions are incorporated into this agreement and are controlling."
 - (2) The limitation above shall not contravene requirements applicable to Standard Form 312 Classified Information Nondisclosure Agreement (https://fas.org/sgp/othergov/sf312.pdf), Form 4414 Sensitive Compartmented Information Disclosure Agreement (https://fas.org/sgp/othergov/intel/sf4414.pdf),

or any other form issued by a federal department or agency governing the nondisclosure of classified information.

(3) Notwithstanding the provision listed in paragraph (a), a nondisclosure or confidentiality policy form or agreement that is to be executed by a person connected with the conduct of an intelligence or intelligence-related activity, other than an employee or officer of the United States government, may contain provisions appropriate to the particular activity for which such document is to be used. Such form or agreement shall, at a minimum, require that the person will not disclose any classified information received in the course of such activity unless specifically authorized to do so by the United States government. Such nondisclosure or confidentiality forms shall also make it clear that they do not bar disclosures to Congress, or to an authorized official of an executive agency or the Department of Justice, that are essential to reporting a substantial violation of law.

viii. Statement of Federal Stewardship

EERE will exercise normal federal stewardship in overseeing the project activities performed under EERE awards. Stewardship Activities include, but are not limited to, conducting site visits; reviewing performance and financial reports; providing assistance and/or temporary intervention in unusual circumstances to correct deficiencies that develop during the project; assuring compliance with terms and conditions; and reviewing technical performance after project completion to ensure that the project objectives have been accomplished.

ix. Statement of Substantial Involvement

EERE has substantial involvement in work performed under awards made as a result of this FOA. EERE does not limit its involvement to the administrative requirements of the award. Instead, EERE has substantial involvement in the direction and redirection of the technical aspects of the project as a whole. Substantial involvement includes, but is not limited to, the following:

- **1.** EERE shares responsibility with the recipient for the management, control, direction, and performance of the project.
- **2.** EERE may intervene in the conduct or performance of work under this award for programmatic reasons. Intervention includes the interruption or modification of the conduct or performance of project activities.
- **3.** EERE may redirect or discontinue funding the project based on the outcome of EERE's evaluation of the project at the Go/No-Go decision point(s).

4. EERE participates in major project decision-making processes.

x. Subject Invention Utilization Reporting

In order to ensure that prime recipients and subrecipients holding title to subject inventions are taking the appropriate steps to commercialize subject inventions, EERE may require that each prime recipient holding title to a subject invention submit annual reports for ten (10) years from the date the subject invention was disclosed to EERE on the utilization of the subject invention and efforts made by prime recipient or their licensees or assignees to stimulate such utilization. The reports must include information regarding the status of development, date of first commercial sale or use, gross royalties received by the prime recipient, and such other data and information as EERE may specify.

xi. Intellectual Property Provisions

The standard DOE financial assistance intellectual property provisions applicable to the various types of recipients are located at http://energy.gov/gc/standard-intellectual-property-ip-provisions-financial-assistance-awards.

xii. Reporting

Reporting requirements are identified on the Federal Assistance Reporting Checklist, attached to the award agreement. This helpful EERE checklist can be accessed at https://www.energy.gov/eere/funding/eere-funding-application-and-management-forms.

xiii. Go/No-Go Review

Each project selected under this FOA will be subject to a periodic project evaluation referred to as a Go/No-Go Review. At the Go/No-Go decision points, EERE will evaluate project performance, project schedule adherence, meeting milestone objectives, compliance with reporting requirements, and overall contribution to the EERE program goals and objectives. Federal funding beyond the Go/No-Go decision point (continuation funding) is contingent upon (1) availability of federal funds appropriated by Congress for the purpose of this program; (2) the availability of future-year budget authority; (3) recipient's technical progress compared to the Milestone Summary Table stated in Attachment 1 of the award; (4) recipient's submittal of required reports; (5) recipient's compliance with the terms and conditions of the award; (6) EERE's Go/No-Go decision; (7) the recipient's submission of a continuation application; and (8) written approval of the continuation application by the Contracting Officer.

As a result of the Go/No-Go Review, DOE may, at its discretion, authorize the following actions: (1) continue to fund the project, contingent upon the

availability of funds appropriated by Congress for the purpose of this program and the availability of future-year budget authority; (2) recommend redirection of work under the project; (3) place a hold on federal funding for the project, pending further supporting data or funding; or (4) discontinue funding the project because of insufficient progress, change in strategic direction, or lack of funding.

The Go/No-Go decision is distinct from a non-compliance determination. In the event a recipient fails to comply with the requirements of an award, EERE may take appropriate action, including but not limited to, redirecting, suspending or terminating the award.

xiv. Conference Spending

The recipient shall not expend any funds on a conference not directly and programmatically related to the purpose for which the grant or cooperative agreement was awarded that would defray the cost to the United States government of a conference held by any Executive branch department, agency, board, commission, or office for which the cost to the United States government would otherwise exceed \$20,000, thereby circumventing the required notification by the head of any such Executive Branch department, agency, board, commission, or office to the Inspector General (or senior ethics official for any entity without an Inspector General), of the date, location, and number of employees attending such conference.

xv. Uniform Commercial Code (UCC) Financing Statements

Per 2 CFR 910.360 (Real Property and Equipment) when a piece of equipment is purchased by a for-profit recipient or subrecipient with federal funds, and when the federal share of the financial assistance agreement is more than \$1,000,000, the recipient or subrecipient must:

Properly record, and consent to the Department's ability to properly record if the recipient fails to do so, UCC financing statement(s) for all equipment in excess of \$5,000 purchased with project funds. These financing statement(s) must be approved in writing by the Contracting Officer prior to the recording, and they shall provide notice that the recipient's title to all equipment (not real property) purchased with federal funds under the financial assistance agreement is conditional pursuant to the terms of this section, and that the government retains an undivided reversionary interest in the equipment. The UCC financing statement(s) must be filed before the Contracting Officer may reimburse the recipient for the federal share of the equipment unless otherwise provided for in the relevant financial assistance agreement. The recipient shall further make any amendments to the financing statements or additional recordings, including

appropriate continuation statements, as necessary or as the Contracting Officer may direct.

xvi. Implementation of Executive Order 13798, Promoting Free Speech and Religious Liberty

States, local governments, or other public entities may not condition sub-awards in a manner that would discriminate, or disadvantage sub-recipients based on their religious character.

xvii. Participants and Collaborating Organizations

If selected for award negotiations, the selected applicant must submit a list of personnel who are proposed to work on the project, both at the recipient and subrecipient level and a list of collaborating organizations within 30 days after the applicant is notified of the selection. Recipients will have an ongoing responsibility to notify DOE of changes to the personnel and collaborating organizations, and submit updated information during the life of the award.

xviii. Current and Pending Support

If selected for award negotiations, within 30 days of the selection notice, the selectee must submit 1) current and pending support disclosures and resumes for any new PIs or senior/key personnel and 2) updated disclosures if there have been any changes to the current and pending support submitted with the application. Throughout the life of the award, the Recipient has an ongoing responsibility to submit 1) current and pending support disclosure statements and resumes for any new PI and senior/key personnel and 2) updated disclosures if there are changes to the current and pending support previously submitted to DOE. Also See. Section IV.E.xvii.

xix. U.S. Manufacturing Commitments

A primary objective of DOE's multi-billion dollar research, development and demonstration investments is to cultivate new research and development ecosystems, manufacturing capabilities, and supply chains for and by U.S. industry and labor. Therefore, in exchange for receiving taxpayer dollars to support an applicant's project, the applicant must agree to the following U.S. Competitiveness Provision as part of an award under this FOA.

U.S. Competitiveness

The Recipient agrees that any products embodying any subject invention or produced through the use of any subject invention will be manufactured substantially in the United States unless the Recipient can show to the satisfaction of DOE that it is not

commercially feasible. In the event DOE agrees to foreign manufacture, there will be a requirement that the Government's support of the technology be recognized in some appropriate manner, e.g., alternative binding commitments to provide an overall net benefit to the U.S. economy. The Recipient agrees that it will not license, assign or otherwise transfer any subject invention to any entity, at any tier, unless that entity agrees to these same requirements. Should the Recipient or other such entity receiving rights in the invention(s): (1) undergo a change in ownership amounting to a controlling interest, or (2) sell, assign, or otherwise transfer title or exclusive rights in the invention(s), then the assignment, license, or other transfer of rights in the subject invention(s) is/are suspended until approved in writing by DOE. The Recipient and any successor assignee will convey to DOE, upon written request from DOE, title to any subject invention, upon a breach of this paragraph. The Recipient will include this paragraph in all subawards/contracts, regardless of tier, for experimental, developmental or research work.

A subject invention is any invention conceived or first actually reduced in performance of work under an award. An invention is any invention or discovery which is or may be patentable.

As noted in the U.S. Competitiveness Provision, at any time in which an entity cannot meet the requirements of the U.S. Competitiveness Provision, the entity may request a modification or waiver of the U.S. Competitiveness Provision. For example, the entity may propose modifying the language of the U.S. Competitiveness Provision in order to change the scope of the requirements or to provide more specifics on the application of the requirements for a particular technology. As another example, the entity may request that the U.S. Competitiveness Provision be waived in lieu of a net benefits statement or U.S. manufacturing plan. The statement or plan would contain specific and enforceable commitments that would be beneficial to the U.S. economy and competitiveness. Commitments could include manufacturing specific products in the U.S., making a specific investment in a new or existing U.S. manufacturing facility, keeping certain activities based in the U.S. or supporting a certain number of jobs in the U.S. related to the technology. If DOE, in its sole discretion, determines that the proposed modification or waiver promotes commercialization and provides substantial U.S. economic benefits, DOE may grant the request and, if granted, modify the award terms and conditions for the requesting entity accordingly.

The U.S. Competitiveness Provision is implemented by DOE pursuant to a Determination of Exceptional Circumstances (DEC) under the Bayh-Dole Act and DOE Patent Waivers. See Section VIII.J. Title to Subject Inventions of this FOA for more information on the DEC and DOE Patent Waivers.

xx. Data Management Plan (DMP)

Each applicant whose Full Application is selected for award negotiations will be required to submit a DMP during the award negotiations phase. A DMP explains how, when appropriate, data generated in the course of the work performed under an EERE award will be shared and preserved in order to validate the results of the proposed work or how the results could be validated if the data is not shared or preserved. The DMP must provide a plan for making all research data displayed in publications resulting from the proposed work digitally accessible at the time of publications.

VII. Questions/Agency Contacts

Upon the issuance of a FOA, EERE personnel are prohibited from communicating (in writing or otherwise) with applicants regarding the FOA except through the established question and answer process as described below. Specifically, questions regarding the content of this FOA must be submitted to: SI.FOA.SETO@ee.doe.gov. Questions must be submitted not later than 3 business days prior to the application due date and time. Please note, feedback on individual concepts will not be provided through Q&A.

All questions and answers related to this FOA will be posted on EERE Exchange at: https://eere-exchange.energy.gov. Please note that you must first select this specific FOA Number in order to view the questions and answers specific to this FOA. EERE will attempt to respond to a question within 3 business days, unless a similar question and answer has already been posted on the website.

Questions related to the registration process and use of the EERE Exchange website should be submitted to: EERE-ExchangeSupport@hq.doe.gov.

VIII. Other Information

A. FOA Modifications

Amendments to this FOA will be posted on the EERE Exchange website and the Grants.gov system. However, you will only receive an email when an amendment or a FOA is posted on these sites if you register for email notifications for this FOA in Grants.gov. EERE recommends that you register as

soon after the release of the FOA as possible to ensure you receive timely notice of any amendments or other FOAs.

B. Government Right to Reject or Negotiate

EERE reserves the right, without qualification, to reject any or all applications received in response to this FOA and to select any application, in whole or in part, as a basis for negotiation and/or award.

C. Commitment of Public Funds

The Contracting Officer is the only individual who can make awards or commit the government to the expenditure of public funds. A commitment by anyone other than the Contracting Officer, either express or implied, is invalid.

D. Treatment of Application Information

Applicants should not include trade secrets or commercial or financial information that is privileged or confidential in their application unless such information is necessary to convey an understanding of the proposed project or to comply with a requirement in the FOA. Applicants are advised to not include any critically sensitive proprietary detail.

If an application includes trade secrets or information that is commercial or financial, or information that is confidential or privileged, it is furnished to the Government in confidence with the understanding that the information shall be used or disclosed only for evaluation of the application. Such information will be withheld from public disclosure to the extent permitted by law, including the Freedom of Information Act. Without assuming any liability for inadvertent disclosure, EERE will seek to limit disclosure of such information to its employees and to outside reviewers when necessary for merit review of the application or as otherwise authorized by law. This restriction does not limit the Government's right to use the information if it is obtained from another source.

Full Applications, and other submissions containing confidential, proprietary, or privileged information must be marked as described below. Failure to comply with these marking requirements may result in the disclosure of the unmarked information under the Freedom of Information Act or otherwise. The U.S. Government is not liable for the disclosure or use of unmarked information, and may use or disclose such information for any purpose.

The cover sheet of the Full Application, and other submission must be marked as follows and identify the specific pages containing trade secrets, confidential, proprietary, or privileged information:

Notice of Restriction on Disclosure and Use of Data:

Pages [list applicable pages] of this document may contain trade secrets, confidential, proprietary, or privileged information that is exempt from public disclosure. Such information shall be used or disclosed only for evaluation purposes or in accordance with a financial assistance or loan agreement between the submitter and the Government. The Government may use or disclose any information that is not appropriately marked or otherwise restricted, regardless of source. [End of Notice]

The header and footer of every page that contains confidential, proprietary, or privileged information must be marked as follows: "Contains Trade Secrets, Confidential, Proprietary, or Privileged Information Exempt from Public Disclosure." In addition, each line or paragraph containing proprietary, privileged, or trade secret information must be clearly marked with double brackets or highlighting.

E. Evaluation and Administration by Non-Federal Personnel

In conducting the merit review evaluation, the Go/No-Go Reviews and Peer Reviews, the government may seek the advice of qualified non-federal personnel as reviewers. The government may also use non-federal personnel to conduct routine, nondiscretionary administrative activities, including EERE contractors. The applicant, by submitting its application, consents to the use of non-federal reviewers/administrators. Non-federal reviewers must sign conflict of interest (COI) and non-disclosure acknowledgements (NDA) prior to reviewing an application. Non-federal personnel conducting administrative activities must sign an NDA.

F. Notice Regarding Eligible/Ineligible Activities

Eligible activities under this FOA include those which describe and promote the understanding of scientific and technical aspects of specific energy technologies, but not those which encourage or support political activities such as the collection and dissemination of information related to potential, planned or pending legislation.

G. Notice of Right to Conduct a Review of Financial Capability

EERE reserves the right to conduct an independent third party review of financial capability for applicants that are selected for negotiation of award (including personal credit information of principal(s) of a small business if there is insufficient information to determine financial capability of the organization).

H. Requirement for Full and Complete Disclosure

Applicants are required to make a full and complete disclosure of all information requested. Any failure to make a full and complete disclosure of the requested information may result in:

- The termination of award negotiations;
- The modification, suspension, and/or termination of a funding agreement;
- The initiation of debarment proceedings, debarment, and/or a declaration of ineligibility for receipt of federal contracts, subcontracts, and financial assistance and benefits; and
- Civil and/or criminal penalties.

I. Retention of Submissions

EERE expects to retain copies of all Full Applications and other submissions. No submissions will be returned. By applying to EERE for funding, applicants consent to EERE's retention of their submissions.

J. Title to Subject Inventions

A subject invention is any invention that is conceived or first actually reduced to practice in the performance of an EERE award. Ownership of subject inventions is governed pursuant to the authorities listed below:

- Domestic Small Businesses, Educational Institutions, and Nonprofits: Under the Bayh-Dole Act (35 U.S.C. § 200 et seq.), domestic small businesses, educational institutions, and nonprofits may elect to retain title to their subject inventions;
- All other parties: The federal Non-Nuclear Energy Act of 1974, 42. U.S.C. 5908, provides that the government obtains title to subject inventions unless a waiver is granted (see below);
- Class Patent Waiver: DOE has issued a class patent waiver that applies to this
 FOA. Under this class patent waiver, domestic large businesses may elect title
 to their subject inventions similar to the right provided to the domestic small
 businesses, educational institutions, and nonprofits by law. In order to avail
 itself of the class patent waiver, a domestic large business must agree that any
 products embodying or produced through the use of a subject invention shall
 be substantially manufactured in the United States.
- Advance and Identified Waivers: For an applicant not covered by a Class
 Patent Waiver or the Bayh-Dole Act, the applicant may request a patent
 waiver that will cover subject inventions that may be invented under the
 award, in advance of or within 30 days after the effective date of the award.
 Even if an advance waiver is not requested or the request is denied, the
 recipient will have a continuing right under the award to request a waiver for

Questions about this FOA? SI.FOA.SETO@ee.doe.gov

Problems with EERE Exchange? Email <u>EERE-ExchangeSupport@hq.doe.gov</u> Include FOA name and number in subject line.

identified inventions, i.e., individual subject inventions that are disclosed to EERE within the timeframes set forth in the award's intellectual property terms and conditions. Any patent waiver that may be granted is subject to certain terms and conditions in 10 CFR 784.

DEC: On June 07, 2021, DOE approved a DETERMINATION OF EXCEPTIONAL CIRCUMSTANCES (DEC) UNDER THE BAYH-DOLE ACT TO FURTHER PROMOTE DOMESTIC MANUFACTURE OF DOE SCIENCE AND ENERGY TECHNOLOGIES. In accordance with this DEC, all awards, including sub-awards, under this FOA will require that any products embodying or produced through the use of a subject invention be substantially manufactured in the United States. A copy of the DEC can be found at https://www.energy.gov/gc/determination-exceptional-circumstances-decs. Pursuant to 37 CFR 401.4, any nonprofit organization or small business firm as defined by 35 U.S.C. 201 affected by any DEC has the right to appeal it by providing written notice to DOE within 30 working days from the time it receives a copy of the determination.

K. Government Rights in Subject Inventions

Where prime recipients and subrecipients retain title to subject inventions, the U.S. government retains certain rights.

i. Government Use License

The U.S. government retains a nonexclusive, nontransferable, irrevocable, paidup license to practice or have practiced for or on behalf of the United States any subject invention throughout the world. This license extends to contractors doing work on behalf of the government.

ii. March-In Rights

The U.S. government retains march-in rights with respect to all subject inventions. Through "march-in rights," the government may require a prime recipient or subrecipient who has elected to retain title to a subject invention (or their assignees or exclusive licensees), to grant a license for use of the invention to a third party. In addition, the government may grant licenses for use of the subject invention when a prime recipient, subrecipient, or their assignees and exclusive licensees refuse to do so.

DOE may exercise its march-in rights only if it determines that such action is necessary under any of the four following conditions:

- The owner or licensee has not taken or is not expected to take effective steps to achieve practical application of the invention within a reasonable time;
- The owner or licensee has not taken action to alleviate health or safety needs in a reasonably satisfied manner;

- The owner has not met public use requirements specified by federal statutes in a reasonably satisfied manner; or
- The U.S. manufacturing requirement has not been met.

Any determination that march-in rights are warranted must follow a fact-finding process in which the recipient has certain rights to present evidence and witnesses, confront witnesses and appear with counsel and appeal any adverse decision. To date, DOE has never exercised its march-in rights to any subject inventions.

L. Rights in Technical Data

Data rights differ based on whether data is first produced under an award or instead was developed at private expense outside the award.

"Limited Rights Data": The U.S. government will not normally require delivery of confidential or trade secret-type technical data developed solely at private expense prior to issuance of an award, except as necessary to monitor technical progress and evaluate the potential of proposed technologies to reach specific technical and cost metrics.

Government Rights in Technical Data Produced Under Awards: The U.S. government normally retains unlimited rights in technical data produced under government financial assistance awards, including the right to distribute to the public. However, pursuant to special statutory authority, certain categories of data generated under EERE awards for topic areas 2 and 3 may be protected from public disclosure for up to five years after the data is generated ("Protected Data"). For awards permitting Protected Data, the protected data must be marked as set forth in the awards intellectual property terms and conditions and a listing of unlimited rights data (i.e., non-protected data) must be inserted into the data clause in the award. In addition, invention disclosures may be protected from public disclosure for a reasonable time in order to allow for filing a patent application.

M. Copyright

The prime recipient and subrecipients may assert copyright in copyrightable works, such as software, first produced under the award without EERE approval. When copyright is asserted, the government retains a paid-up nonexclusive, irrevocable worldwide license to reproduce, prepare derivative works, distribute copies to the public, and to perform publicly and display publicly the copyrighted work. This license extends to contractors and others doing work on behalf of the government.

N. Export Control

The U.S. government regulates the transfer of information, commodities, technology, and software considered to be strategically important to the U.S. to protect national security, foreign policy, and economic interests without imposing undue regulatory burdens on legitimate international trade. There is a network of federal agencies and regulations that govern exports that are collectively referred to as "Export Controls". To ensure compliance with Export Controls, it is the prime recipient's responsibility to determine when its project activities trigger Export Controls and to ensure compliance.

Export Controls may apply to individual projects, depending on the nature of the tasks. When Export Controls apply, the recipient must take the appropriate steps to obtain any required governmental licenses, monitor and control access to restricted information, and safeguard all controlled materials. Under no circumstances may foreign entities (organizations, companies or persons) receive access to export controlled information unless proper export procedures have been satisfied and such access is authorized pursuant to law or regulation.

O. Personally Identifiable Information (PII)

All information provided by the applicant must to the greatest extent possible exclude PII. The term "PII" refers to information which can be used to distinguish or trace an individual's identity, such as their name, social security number, biometric records, alone, or when combined with other personal or identifying information which is linked or linkable to a specific individual, such as date and place of birth, mother's maiden name. (See OMB Memorandum M-07-16 dated May 22, 2007, found at: https://www.whitehouse.gov/wp-content/uploads/legacy_drupal_files/omb/memoranda/2007/m07-16.pdf

By way of example, applicants must screen resumes to ensure that they do not contain PII such as personal addresses, personal landline/cell phone numbers, and personal emails. **Under no circumstances should Social Security Numbers (SSNs) be included in the application**. Federal agencies are prohibited from the collecting, using, and displaying unnecessary SSNs. (See, the Federal Information Security Modernization Act of 2014 (Pub. L. No. 113-283, Dec 18, 2014; 44 U.S.C. § 3551).

P. Annual Independent Audits

If a for-profit entity is a prime recipient and has expended \$750,000 or more of DOE awards during the entity's fiscal year, an annual compliance audit performed by an independent auditor is required. For additional information, please refer to 2 CFR 910.501 and Subpart F.

If an educational institution, non-profit organization, or state/local government is a prime recipient or subrecipient and has expended \$750,000 or more of federal awards during the non-federal entity's fiscal year, then a Single or Program-Specific Audit is required. For additional information, please refer to 2 CFR 200.501 and Subpart F.

Applicants and subrecipients (if applicable) should propose sufficient costs in the project budget to cover the costs associated with the audit. EERE will share in the cost of the audit at its applicable cost share ratio.

Q. Informational Webinar

EERE will conduct one informational webinar during the FOA process. It will be held after the initial FOA release but before the due date for Concept Papers.

Attendance is not mandatory and will not positively or negatively impact the overall review of any applicant submissions. As the webinar will be open to all applicants who wish to participate, applicants should refrain from asking questions or communicating information that would reveal confidential and/or proprietary information specific to their project. Specific dates for the webinar can be found on the cover page of the FOA.

APPENDIX A - COST SHARE INFORMATION

Cost Sharing or Cost Matching

The terms "cost sharing" and "cost matching" are often used synonymously. Even the DOE Financial Assistance Regulations, 2 CFR 200.306, use both of the terms in the titles specific to regulations applicable to cost sharing. EERE almost always uses the term "cost sharing," as it conveys the concept that non-federal share is calculated as a percentage of the Total Project Cost. An exception is the State Energy Program Regulation, 10 CFR 420.12, State Matching Contribution. Here "cost matching" for the non-federal share is calculated as a percentage of the federal funds only, rather than the Total Project Cost.

How Cost Sharing Is Calculated

As stated above, cost sharing is calculated as a percentage of the Total Project Cost. FFRDC costs must be included in Total Project Costs. The following is an example of how to calculate cost sharing amounts for a project with \$1,000,000 in federal funds with a minimum 20% non-federal cost sharing requirement:

- Formula: Federal share (\$) divided by federal share (%) = Total Project Cost Example: \$1,000,000 divided by 80% = \$1,250,000
- Formula: Total Project Cost (\$) minus federal share (\$) = Non-federal share (\$)
 Example: \$1,250,000 minus \$1,000,000 = \$250,000
- Formula: Non-federal share (\$) divided by Total Project Cost (\$) = Non-federal share (%) Example: \$250,000 divided by \$1,250,000 = 20%

What Qualifies For Cost Sharing

While it is not possible to explain what specifically qualifies for cost sharing in one or even a couple of sentences, in general, if a cost is allowable under the cost principles applicable to the organization incurring the cost and is eligible for reimbursement under an EERE grant or cooperative agreement, then it is allowable as cost share. Conversely, if the cost is not allowable under the cost principles and not eligible for reimbursement, then it is not allowable as cost share. In addition, costs may not be counted as cost share if they are paid by the federal government under another award unless authorized by federal statute to be used for cost sharing.

The rules associated with what is allowable as cost share are specific to the type of organization that is receiving funds under the grant or cooperative agreement, though are generally the same for all types of entities. The specific rules applicable to:

- FAR Part 31 for For-Profit entities, (48 CFR Part 31); and
- 2 CFR Part 200 Subpart E Cost Principles for all other non-federal entities.

In addition to the regulations referenced above, other factors may also come into play such as timing of donations and length of the project period. For example, the value of ten years of donated maintenance on a project that has a project period of five years would not be fully allowable as cost share. Only the value for the five years of donated maintenance that corresponds to the project period is allowable and may be counted as cost share.

Additionally, EERE generally does not allow pre-award costs for either cost share or reimbursement when these costs precede the signing of the appropriation bill that funds the award. In the case of a competitive award, EERE generally does not allow pre-award costs prior to the signing of the Selection Statement by the EERE Selection Official.

General Cost Sharing Rules on a DOE Award

- 1. Cash Cost Share encompasses all contributions to the project made by the recipient or subrecipient(s), for costs incurred and paid for during the project. This includes when an organization pays for personnel, supplies, equipment for their own company with organizational resources. If the item or service is reimbursed for, it is cash cost share. All cost share items must be necessary to the performance of the project.
- 2. In-Kind Cost Share encompasses all contributions to the project made by the recipient or subrecipient(s) that do not involve a payment or reimbursement and represent donated items or services. In-Kind cost share items include volunteer personnel hours, donated existing equipment, donated existing supplies. The cash value and calculations thereof for all In-Kind cost share items must be justified and explained in the Cost Share section of the project Budget Justification. All cost share items must be necessary to the performance of the project. If questions exist, consult your DOE contact before filling out the In-Kind cost share section of the Budget Justification.
- **3.** Funds from other federal sources MAY NOT be counted as cost share. This prohibition includes FFRDC subrecipients. Non-federal sources include any source not originally derived from federal funds. Cost sharing commitment letters from subrecipients must be provided with the original application.
- **4.** Fee or profit, including foregone fee or profit, are not allowable as project costs (including cost share) under any resulting award. The project may only incur those costs that are allowable and allocable to the project (including cost share) as determined in accordance with the applicable cost principles prescribed in FAR Part 31 for For-Profit entities and 2 CFR Part 200 Subpart E Cost Principles for all other non-federal entities.

DOE Financial Assistance Rules 2 CFR Part 200 as amended by 2 CFR Part 910

As stated above, the rules associated with what is allowable cost share are generally the same for all types of organizations. Following are the rules found to be common, but again, the specifics are contained in the regulations and cost principles specific to the type of entity:

- (A) Acceptable contributions. All contributions, including cash contributions and third party in-kind contributions, must be accepted as part of the prime recipient's cost sharing if such contributions meet all of the following criteria:
 - (1) They are verifiable from the recipient's records.
 - (2) They are not included as contributions for any other federally-assisted project or program.
 - (3) They are necessary and reasonable for the proper and efficient accomplishment of project or program objectives.
 - **(4)** They are allowable under the cost principles applicable to the type of entity incurring the cost as follows:
 - a. For-profit organizations. Allowability of costs incurred by for-profit organizations and those nonprofit organizations listed in Attachment C to OMB Circular A–122 is determined in accordance with the for-profit cost principles in 48 CFR Part 31 in the FAR, except that patent prosecution costs are not allowable unless specifically authorized in the award document. (v) Commercial Organizations. FAR Subpart 31.2—Contracts with Commercial Organizations; and
 - **b.** Other types of organizations. For all other non-federal entities, allowability of costs is determined in accordance with 2 CFR Part 200 Subpart E.
 - (5) They are not paid by the federal government under another award unless authorized by federal statute to be used for cost sharing or matching.
 - (6) They are provided for in the approved budget.
- (B) Valuing and documenting contributions
 - (1) Valuing recipient's property or services of recipient's employees. Values are established in accordance with the applicable cost principles, which mean that amounts chargeable to the project are determined on the basis of costs incurred. For real property or equipment used on the project, the cost principles authorize depreciation or use charges. The full value of the item may be applied when the item

Questions about this FOA? <u>SI.FOA.SETO@ee.doe.gov</u> inge? Email EERE-ExchangeSupport@hq.doe.gov Include FOA name and r will be consumed in the performance of the award or fully depreciated by the end of the award. In cases where the full value of a donated capital asset is to be applied as cost sharing or matching, that full value must be the lesser or the following:

- **a.** The certified value of the remaining life of the property recorded in the recipient's accounting records at the time of donation; or
- **b.** The current fair market value. If there is sufficient justification, the Contracting Officer may approve the use of the current fair market value of the donated property, even if it exceeds the certified value at the time of donation to the project. The Contracting Officer may accept the use of any reasonable basis for determining the fair market value of the property.
- (2) Valuing services of others' employees. If an employer other than the recipient furnishes the services of an employee, those services are valued at the employee's regular rate of pay, provided these services are for the same skill level for which the employee is normally paid.
- (3) Valuing volunteer services. Volunteer services furnished by professional and technical personnel, consultants, and other skilled and unskilled labor may be counted as cost sharing or matching if the service is an integral and necessary part of an approved project or program. Rates for volunteer services must be consistent with those paid for similar work in the recipient's organization. In those markets in which the required skills are not found in the recipient organization, rates must be consistent with those paid for similar work in the labor market in which the recipient competes for the kind of services involved. In either case, paid fringe benefits that are reasonable, allowable, and allocable may be included in the valuation.
- (4) Valuing property donated by third parties.
 - **a.** Donated supplies may include such items as office supplies or laboratory supplies. Value assessed to donated supplies included in the cost sharing or matching share must be reasonable and must not exceed the fair market value of the property at the time of the donation.
 - b. Normally only depreciation or use charges for equipment and buildings may be applied. However, the fair rental charges for land and the full value of equipment or other capital assets may be allowed, when they will be consumed in the performance of the award or fully depreciated by the end of the award, provided that the Contracting Officer has approved the charges. When use charges are applied, values must be determined in accordance with the usual accounting policies of the recipient, with the following qualifications:



- i. The value of donated space must not exceed the fair rental value of comparable space as established by an independent appraisal of comparable space and facilities in a privately-owned building in the same locality.
- ii. The value of loaned equipment must not exceed its fair rental value.
- **(5)** Documentation. The following requirements pertain to the recipient's supporting records for in-kind contributions from third parties:
 - **a.** Volunteer services must be documented and, to the extent feasible, supported by the same methods used by the recipient for its own employees.
 - **b.** The basis for determining the valuation for personal services and property must be documented.

APPENDIX B – SAMPLE COST SHARE CALCULATION FOR BLENDED COST SHARE PERCENTAGE

The following example shows the math for calculating required cost share for a project with \$2,000,000 in federal funds with four tasks requiring different non-federal cost share percentages:

Task	Proposed Federal	Federal Share %	Recipient Share %
	Share		
Task 1 (R&D)	\$1,000,000	80%	20%
Task 2 (R&D)	\$500,000	80%	20%
Task 3 (Demonstration)	\$400,000	50%	50%
Task 4 (Outreach)	\$100,000	100%	0%

Federal share (\$) divided by federal share (%) = Task Cost

Each task must be calculated individually as follows:

Task 1

\$1,000,000 divided by 80% = \$1,250,000 (Task 1 Cost) Task 1 Cost minus federal share = non-federal share \$1,250,000 - \$1,000,000 = \$250,000 (non-federal share)

Task 2

\$500,000 divided 80% = \$625,000 (Task 2 Cost)
Task 2 Cost minus federal share = non-federal share
\$625,000 - \$500,000 = \$125,000 (non-federal share)

Task 3

\$400,000 / 50% = \$800,000 (Task 3 Cost)
Task 3 Cost minus federal share = non-federal share
\$800,000 - \$400,000 = \$400,000 (non-federal share)

Task 4

Federal share = \$100,000

Non-federal cost share is not mandated for outreach = \$0 (non-federal share)

The calculation may then be completed as follows:

Tasks	\$ Federal	% Federal	\$ Non-Federal	% Non-Federal	Total Project
	Share	Share	Share	Share	Cost
Task 1	\$1,000,000	80%	\$250,000	20%	\$1,250,000
Task 2	\$500,000	80%	\$125,000	20%	\$625,000
Task 3	\$400,000	50%	\$400,000	50%	\$800,000
Task 4	\$100,000	100%	\$0	0%	\$100,000
Totals	\$2,000,000		\$775,000		\$2,775,000

Blended Cost Share %

Non-federal share (\$775,000) divided by Total Project Cost (\$2,775,000) = 27.9% (non-federal) Federal share (\$2,000,000) divided by Total Project Cost (\$2,775,000) = 72.1% (federal)

APPENDIX C – WAIVER REQUESTS AND APPROVAL PROCESSES: 1. FOREIGN ENTITY PARTICIPATION AS THE PRIME RECIPIENT; AND 2. PERFORMANCE OF WORK IN THE UNITED STATES (FOREIGN WORK WAIVER)

1. Waiver for Foreign Entity Participation as the Prime Recipient

As set forth in Section III.A.iii., all prime recipients receiving funding under this FOA must be incorporated (or otherwise formed) under the laws of a state or territory of the United States and have a physical location for business operations in the United States. To request a waiver of this requirement, an applicant must submit an explicit waiver request in the Full Application.

Overall, the applicant must demonstrate to the satisfaction of EERE that it would further the purposes of this FOA and is otherwise in the economic interests of the United States to have a foreign entity serve as the prime recipient. A request to waive the *Foreign Entity Participation as the prime recipient* requirement must include the following:

- Entity name;
- The rationale for proposing a foreign entity to serve as the prime recipient;
- Country of incorporation and the extent, if any, the entity is state owned or controlled;
- A description of the project's anticipated contributions to the US economy;
- How the project will benefit U.S. research, development and manufacturing, including contributions to employment in the U.S. and growth in new markets and jobs in the U.S.;
- How the project will promote domestic American manufacturing of products and/or services;
- A description of how the foreign entity's participation as the prime recipient is essential to the project;
- A description of the likelihood of Intellectual Property (IP) being created from the work and the treatment of any such IP; and
- Countries where the work will be performed (Note: if any work is proposed to be conducted outside the U.S., the applicant must also complete a separate request for waiver of the Performance of Work in the United States requirement).

EERE may require additional information before considering the waiver request.

The applicant does not have the right to appeal EERE's decision concerning a waiver request.

2. Waiver for Performance of Work in the United States (Foreign Work Waiver)

As set forth in Section IV.K.iii., all work under EERE funding agreements must be performed in the United States. This requirement does not apply to the purchase of supplies and equipment, so a waiver is not required for foreign purchases of these items. However, the prime recipient should make every effort to purchase supplies and equipment within the United States. There may be limited circumstances where it is in the interest of the project to perform a portion of the work outside the United States. To seek a waiver of the Performance of Work in the United States requirement, the applicant must submit an explicit waiver request in the Full Application. A separate waiver request must be submitted for each entity proposing performance of work outside of the United States.

Overall, a waiver request must demonstrate to the satisfaction of EERE that it would further the purposes of this FOA and is otherwise in the economic interests of the United States to perform work outside of the United States. A request to waive the *Performance of Work in the United States* requirement must include the following:

- The rationale for performing the work outside the U.S. ("foreign work");
- A description of the work proposed to be performed outside the U.S.;
- An explanation as to how the foreign work is essential to the project;
- A description of the anticipated benefits to be realized by the proposed foreign work and the anticipated contributions to the US economy;
- The associated benefits to be realized and the contribution to the project from the foreign work;
- How the foreign work will benefit U.S. research, development and manufacturing, including contributions to employment in the U.S. and growth in new markets and jobs in the U.S.;
- How the foreign work will promote domestic American manufacturing of products and/or services;
- A description of the likelihood of Intellectual Property (IP) being created from the foreign work and the treatment of any such IP;
- The total estimated cost (DOE and recipient cost share) of the proposed foreign work;
- The countries in which the foreign work is proposed to be performed; and
- The name of the entity that would perform the foreign work.

EERE may require additional information before considering the waiver request.

The applicant does not have the right to appeal EERE's decision concerning a waiver request.

APPENDIX D – GLOSSARY

Applicant – The lead organization submitting an application under the FOA.

Continuation application – A non-competitive application for an additional budget period within a previously approved project period. At least ninety (90) days before the end of each budget period, the Recipient must submit to EERE its continuation application, which includes the following information:

- i. A report on the Recipient's progress towards meeting the objectives of the project, including any significant findings, conclusions, or developments, and an estimate of any unobligated balances remaining at the end of the budget period. If the remaining unobligated balance is estimated to exceed 20 percent of the funds available for the budget period, explain why the excess funds have not been obligated and how they will be used in the next budget period.
- ii. A detailed budget and supporting justification if there are changes to the negotiated budget, or a budget for the upcoming budget period was not approved at the time of award.
- iii. A description of any planned changes from the negotiated Statement of Project Objectives and/or Milestone Summary Table.

Cooperative Research and Development Agreement (CRADA) – a contractual agreement between a national laboratory contractor and a private company or university to work together on research and development. For more information, see https://www.energy.gov/gc/downloads/doe-cooperative-research-and-development-agreements

Federally Funded Research and Development Centers (FFRDC) - FFRDCs are public-private partnerships which conduct research for the United States government. A listing of FFRDCs can be found at http://www.nsf.gov/statistics/ffrdclist/.

Go/No-Go Decision Points: — A decision point at the end of a budget period that defines the overall objectives, milestones and deliverables to be achieved by the recipient in that budget period. As of a result of EERE's review, EERE may take one of the following actions: 1) authorize federal funding for the next budget period; 2) recommend redirection of work; 3) discontinue providing federal funding beyond the current budget period; or 4) place a hold on federal funding pending further supporting data.

Project – The entire scope of the cooperative agreement which is contained in the recipient's Statement of Project Objectives.

Recipient or "Prime Recipient" – A non-federal entity that receives a federal award directly from a federal awarding agency to carry out an activity under a federal program. The term recipient does not include subrecipients.

Subrecipient – A non-federal entity that receives a subaward from a pass-through entity to carry out part of a federal program; but does not include an individual that is a beneficiary of such program. A subrecipient may also be a recipient of other federal awards directly from a federal awarding agency. Also, a DOE/NNSA and non-DOE/NNSA FFRDC may be proposed as a subrecipient on another entity's application. See section III.E.ii.

APPENDIX E — DEFINITION OF TECHNOLOGY READINESS LEVELS

TRL 1:	Basic principles observed and reported
TRL 2:	Technology concept and/or application formulated
TRL 3:	Analytical and experimental critical function and/or characteristic proof of concept
TRL 4:	Component and/or breadboard validation in a laboratory environment
TRL 5:	Component and/or breadboard validation in a relevant environment
TRL 6:	System/subsystem model or prototype demonstration in a relevant environment
TRL 7:	System prototype demonstration in an operational environment
TRL 8:	Actual system completed and qualified through test and demonstrated
TRL 9:	Actual system proven through successful mission operations

APPENDIX F - LIST OF ACRONYMS

COI	Conflict of Interest
DEC	Determination of Exceptional Circumstances
DEI	Diversity, Equity, and Inclusion
DMP	Data Management Plan
DOE	Department of Energy
DOI	Digital Object Identifier
EERE	Energy Efficiency and Renewable Energy
FAR	Federal Acquisition Regulation
FFATA	Federal Funding and Transparency Act of 2006
FOA	Funding Opportunity Announcement
FOIA	Freedom of Information Act
FFRDC	Federally Funded Research and Development Center
GAAP	Generally Accepted Accounting Principles
IPMP	Intellectual Property Management Plan
M&O	Management and Operating
MPIN	Marketing Partner ID Number
MSI	Minority-Serving institution
MYPP	Multi-Year Program Plan
NDA	Non-Disclosure Acknowledgement
NEPA	National Environmental Policy Act
NNSA	National Nuclear Security Agency
OMB	Office of Management and Budget
OSTI	Office of Scientific and Technical Information
PII	Personal Identifiable Information
R&D	Research and Development
RFI	Request for Information
RFP	Request for Proposal
SAM	System for Award Management
SOPO	Statement of Project Objectives
SPOC	Single Point of Contact
STEM	Science, Technology, Engineering, and Mathematics
TIA	Technology Investment Agreement
TRL	Technology Readiness Level
UCC	Uniform Commercial Code
UEI	Unique Entity Identifier
WBS	Work Breakdown Structure
WP	Work Proposal