DEPARTMENT OF ENERGY (DOE) OFFICE OF INDIAN ENERGY POLICY AND PROGRAMS (IE)



DEPLOYMENT OF CLEAN ENERGY AND ENERGY EFFICIENCY PROJECTS ON INDIAN LANDS - 2015

Funding Opportunity Announcement (FOA) Number: DE-FOA-0001390
FOA Type: 0001
CFDA Number: 81.087

FOA Issue Date:	September 2, 2015	
Informational Webinar:	September 16, 2015 at 3:00 pm Eastern Time	
Submission Deadline for Applications:	December 10, 2015 at 5:00 pm Eastern Time	
Expected Date for DOE Selection Notifications:	March 2016	
Expected Timeframe for Award Negotiations	90 days after receipt of any requested	
	supplemental information	

- To apply to this FOA, Applicants must register with and submit application materials through EERE Exchange at https://eere-Exchange.energy.gov, DOE's online application portal. Frequently asked questions for this FOA and the DOE application process can be found at https://eere-exchange.energy.gov/FAQ.aspx. A control number will be assigned while registering in EERE Exchange. Retain this number as it will be used as an identifier and required on all application documents.
- Applicants must designate primary and backup points-of-contact in EERE Exchange with whom DOE will communicate to conduct award negotiations. If an application is selected for award negotiations, it is not a commitment to issue an award. It is imperative that the Applicant/Selectee be responsive during award negotiations and meet negotiation deadlines. Failure to do so may result in cancelation of further award negotiations and rescission of the Selection.

Note: Effective 12/26/2014, the DOE Financial Assistance regulations contained in 10 CFR 600 were superseded by the Financial Assistance regulations contained in 2 CFR Part 200 as amended by 2 CFR Part 910.

Modifications

All modifications to the Funding Opportunity Announcement are highlighted in yellow in the body of the FOA.

Mod. No.	Date	Description of Modifications	
0001	9/22/2015	Section I.B.(a) – Clarified the types of eligible hydropower	
		systems	
		2. Section I.B.(b) – Clarified the "community-scale project"	
		3. Section III.A.1.c. – Added "Alaska regional development	
		organization" as an example of an "Inter-Tribal Organization"	
		4. Section IV.C.3. – Updated Summary Slide Requirements	
		5. Section IV.C.4. – Added requirement to include an explanation	
		and rationale as to how the proposed project meets the	
		community-scale requirement, specifically addressing the	
		"substantial" element.	
		6. Appendix A – Updated the definition of "community-scale	
		project"	
		7. Appendix C – Defined kBtu and clarified description of Table 2	
		8. Added Appendix E – Summary Slide Template	

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EXECUTIVE SUMMARY

FOA Summary	Under this FOA, DOE is soliciting applications from Indian Tribes (including Alaska Native regional corporations and village corporations) and Tribal Energy Resource
	Development Organizations to: (1) install clean energy and energy efficiency retrofits
	projects for tribal buildings; and (2) to deploy clean energy systems on a community-
	scale on Indian Lands (see Section III.A for eligibility definitions).
Total Amount to	
Total Amount to	Approximately \$4 million to \$6 million in Federal funds.
be Awarded	
Average Award	DOE anticipates making awards that range from \$50,000 to \$500,000 for Topic Area 1
Amount	(Tribal Building Clean Energy and Energy Efficiency Retrofits) and from \$250,000 to
Toward of Franchisco	\$1,000,000 for Topic Area 2 (Community-Scale Clean Energy Deployment).
Types of Funding	Grants
Agreements	
Period of	1 to 2 years, but no longer than 3 years (including the energy savings verification period
Performance	for Topic Area 1).
Eligible Applicants	Subject to the definitions and requirements in Section III.A, eligible entities include: (1)
	Indian Tribes (including Alaska Native regional corporations and village corporations) or
	(2) Tribal Energy Resource Development Organizations. Applications from a consortium
	of Indian Tribes (Tribal Consortium) will be accepted but must be submitted by a single
	Indian Tribe acting as the Applicant representing the Consortium. Applications may also
	be submitted on behalf of an Indian Tribe(s) by an authorized Tribal Organization or
	Inter-tribal Organization, provided evidence of that authority is supplied as part of the
	application. See Section III.A for eligibility requirements and definitions.
Cost Share	50% of Total Project Costs (100% match against DOE funds), unless an Applicant
Requirement	requests a reduction in the cost share as part of the application and receives approval
	from DOE. Applicants may request up to a 40% reduction in cost share, to no less than
	10% of the Total Project Costs. Cost share reduction requests to less than 10% will not
	be considered. If DOE does not grant a request for reduced cost share, the Applicant
	will be required to meet the requisite 50% cost share. See Section III.B.7 for the content
	of cost share reduction requests and the criteria by which they will be reviewed.
Means of	Applications <u>must</u> be submitted through EERE Exchange at https://eere-
Submission	Exchange.energy.gov, DOE's online application portal. DOE will not review or consider
	applications submitted through other means. The Users' Guide for Applying to the
	Department of Energy DOE Funding Opportunity Announcements is found at
	https://eere-Exchange.energy.gov/Manuals.aspx.
Submission of	Applicants may submit more than one application to this FOA or under a Topic Area,
Multiple	provided that each application is for a unique and distinct project. One application <u>must</u>
Applications	be provided for each specific project. Submittals under different Topic Areas cannot be
	combined under one application, except as noted under Topic Area 1.b.
Application Forms	Required forms and templates for applications are available on EERE Exchange at
pmeas.on 1 011113	https://eere-Exchange.energy.gov.



I. FUNDING OPPORTUNITY DESCRIPTION

A. DESCRIPTION/BACKGROUND

The <u>Department of Energy</u> (DOE or the Department) <u>Office of Indian Energy Policy and Programs</u> (Office of Indian Energy) is charged by Congress under Title V of the Energy Policy Act of 2005 (EPAct 2005) to direct, foster, coordinate, and implement energy planning, education, management, and programs that assist Tribes with energy development, capacity building, energy infrastructure, energy costs, and electrification of Indian lands and homes. For more information on the Office of Indian Energy Policy and Programs, please see its <u>website</u>.

In an effort by the Department to foster a more holistic engagement with Tribes on energy issues, the Department's Energy Efficiency and Renewable Energy (EERE) Tribal Energy Program and its activities are being consolidated into DOE's Office of Indian Energy. This Funding Opportunity Announcement (FOA) builds on efforts by the Tribal Energy Program, and the authorities granted the Office of Indian Energy under EPAct 2005, to accelerate deployment of renewable energy and energy efficiency technology on Indian Lands. Between 2002 and 2014, the EERE Tribal Energy Program invested more than \$48 million in 183 tribal energy projects across the country and in Alaska. The projects, valued at approximately \$93.6 million are leveraged by over \$45.6 million in cost share. See the EERE Tribal Energy Program website for more about the Program or competitively funded tribal energy projects.

Through this FOA, DOE is continuing its efforts to promote tribal energy sufficiency and to spur increased deployment of clean energy and energy efficiency projects on Indian lands. In support of the offices' objectives, the Office of Indian Energy is soliciting applications from Indian Tribes (including Alaska Native regional corporations and village corporations) and Tribal Energy Resource Development Organizations to:

- (1) Install clean energy and energy efficiency retrofit projects for tribal buildings (Topic Area 1);
 - a. Clean Energy Systems (Topic Area 1.a.)
 - b. "Deep Energy Retrofit" Energy Efficiency Measures (Topic Area 1.b.)

And,

(2) Deploy clean energy systems on a community-scale (Topic Area 2).

See definitions below and in Appendix A. This effort is being undertaken under the provisions of Title V of the EPAct 2005.

Projects selected under this FOA are intended to reduce energy costs and increase energy security for Indian Tribes and tribal members. The potential energy savings or clean energy



generation, level of commitment, and capabilities of the Applicant and project participants to accomplish the project objectives will be major factors in selecting projects for funding. Applications should also demonstrate the potential for economic and environmental benefits to the Indian Tribe and tribal community. The Indian Tribe, Tribal Energy Resource Development Organization, or Tribal Consortium <u>must</u> demonstrate the organizational and technical readiness and commitment to deploy clean energy systems or energy efficiency measures.

The performance and impact metrics used to measure the awardee's performance will depend on the specific project being proposed, but may include:

- (1) Amount of new, renewable energy generated (15% savings in displaced energy and minimum of 10kW system rated capacity for facility-scale under Topic Area 1 and a minimum of 50 kW rated capacity (or Btu equivalent of 170,607 Btu/hr for heating and cooling) for community-scale clean energy systems under Topic Area 2; and/or
- (2) Amount of total energy saved (20% reduction in the **total** of <u>all</u> energy sources used in a building or buildings under Topic Area 1).

DOE will <u>only</u> consider applications from (1) Indian Tribes (including Alaska Native regional corporations and village corporations) or (2) Tribal Energy Resource Development Organizations on whose (3) Indian Lands the project(s) will be located (see Section III, Eligibility Information, and Appendix A for further definition).

Applications from a consortium of Indian Tribes (Tribal Consortium) will be accepted but <u>must</u> be submitted by a single Indian Tribe acting as the Applicant representing the Consortium. Applications may also be submitted on behalf of an Indian Tribe(s) by an authorized Tribal Organization or Inter-Tribal Organization, provided evidence of that authority is provided as part of the application (see Section III.A.(1) and Appendix A, for the definitions of Tribal Organization or Inter-Tribal Organization).

A Tribal Council Resolution from each participating Indian Tribe, a declaration (or resolution) from each Tribal Energy Resource Development Organization, and a letter of commitment from all other project participants are <u>required</u> as a part of the application. If an Application is being submitted on behalf of an Indian Tribe(s) by an authorized Tribal Organization or Inter-tribal Organization, evidence of that authority is <u>required</u> as part of the Application, along with a declaration (or resolution) from the Tribal Organization or Inter-tribal Organization, and a letter of commitment from all other project participants. Evidence of the authority to submit an application on behalf of an Indian Tribe(s) may include, but is not limited to, a constitution, resolution, ordinance, executive order, charter, P.L. 93-638 contract, self-governance compact, or other legal documentation (see full definitions under Section III.A., Eligible Applicants).

All Tribal Council Resolutions, resolutions, declarations, and letters of commitment <u>must</u> be specific to this Funding Opportunity Announcement and <u>must</u> include cost sharing



commitments (see Statements of Commitment and Cost Sharing File under Part IV.C., Content and Form of Application).

A 50% cost share of the total project costs (100% match against DOE funds) is required under this Funding Opportunity Announcement. All cost share <u>must</u> come from non-Federal sources unless otherwise allowed by law (see Section III.B and Appendix B). Cost share may include cash or in-kind contributions (e.g., contribution of time, services, or property; donated equipment, buildings, or land; donated supplies; or unrecovered indirect costs).

Applicants may request a cost share reduction of up to 40%, to no less than 10% of the total allowable cost of the project. Requests for reduction of cost share <u>must</u> be accompanied by a written justification and evidence of financial need (see Section III.B.7).

Selected Applicants will be <u>required</u> to document progress in quarterly reports and the project results in a comprehensive final report, as well as present at an annual Program Review to be held in Denver, Colorado. For planning purposes, Applicants should plan to attend and present project activities annually during the project period, beginning in 2016. <u>Travel costs for this annual review (one-week in duration plus travel days) should be included for each year of the grant period and included in the proposed budget.</u>

B. TOPIC AREAS/TECHNICAL AREAS OF INTEREST

The FOA is soliciting applications under the following two Topic Areas:

- (1) Topic Area 1: Tribal Building Clean Energy and Energy Efficiency Retrofits
 - a. Clean Energy Systems (Topic Area 1.a.)
 - b. "Deep Energy Retrofit" Energy Efficiency Measures (Topic Area 1.b.)
- (2) Topic Area 2: Community-Scale Clean Energy Deployment

Topic Area 1: Tribal Building Clean Energy and Energy Efficiency Retrofits

Under Topic Area 1, DOE is soliciting applications for the deployment of "facility-scale":

- (a) Clean energy systems (renewable energy or combined heat and power systems) to displace electrical, heating and/or cooling loads; and/or
- (b) "Deep energy retrofit" measures to reduce the <u>total</u> of <u>all</u> energy used in a building or buildings (total of all energy sources combined including, but not limited to, electrical, propane, heating oil, diesel oil, natural gas, or any other energy source or fuel used for electrical production, heating and/or cooling).



"Facility-scale" for purposes of this announcement means a single or multiple "Tribally-owned or controlled building(s)" located on Indian lands. All proposed installations must be for either: (1) existing "Tribally-owned or controlled building(s)"; or (2) "Tribally-owned or controlled building(s)" which are currently being constructed or planned to be constructed during the proposed project period. Costs associated with the construction of a building or buildings or structures such as carports (unless integral to the clean energy system being proposed) will not be considered by DOE for reimbursement or as cost share; only the incremental costs associated with the installation of clean energy systems or energy efficiency measures will be considered allocable to the proposed DOE funded project.

"Tribally-owned or controlled building(s)" for purposes of this FOA, is one where the eligible entity has the authority to retrofit the building and where the building is either owned by the eligible entity or tribal members, or the eligible entity has a long-term lease (at least 20 years). Buildings may include, but are not limited to, tribal member homes, schools, community buildings, clinics, tribal government buildings, utility facilities (such as water/waste water systems), tribal casinos, or tribal businesses.

(a) Clean Energy Systems (Topic Area 1.a.)

"Clean energy systems" for purposes of this FOA include renewable energy power systems and combined heat and power systems (see definitions below or under Appendix A).

"Renewable energy systems", for purposes of this announcement, include systems for: (1) electric power generation; and/or (2) heating or cooling systems. Renewable energy systems also include renewable energy fueled combined heat and power systems (see below).

- 1) Renewable energy systems for electric power generation include, but are not limited to, photovoltaic (solar electric), biomass (including waste to energy), wind power, hydropower (diversion, run-of-river, small impoundment and incremental), or other renewable energy hybrid systems for electricity power generation. Note that for purposes of this FOA, ground source heat pumps are considered an energy efficiency measure and included under Topic Area 1.b.
- 2) Heating or cooling systems include, but are not limited to, the use of biomass for high efficiency combustion systems (i.e., stoves and boilers), active solar thermal systems for space or water heating, wind energy for heating, direct-use hydrothermal (geothermal) resources for water and space heating, or other renewable energy hybrid systems for heating and/or cooling.

"Combined heat and power systems", for purposes of this announcement, include, but are not limited to, integrated systems that simultaneously generate heat and power using energy efficient turbines, reciprocating engines, micro-turbines, fuel cells, and waste heat recovery systems (capturing heat discarded by an existing process and using that heat



directly or to generate power). Eligible combined heat and power systems may only be fueled by <u>either</u>: (1) renewable energy resources, or (2) natural gas. Combined heat and power systems <u>not</u> fueled by either renewable energy resources or natural gas will <u>not</u> be considered.

Clean energy systems (renewable energy systems or combined heat and power systems) **must**:

- (1) <u>Displace an existing energy source</u> (e.g., electricity, heating oil, diesel oil, natural gas or any other energy source or fuel used for electrical production, heating and/or cooling) by <u>at least 15% on a source energy basis</u>, and energy generated by combined heat and power systems <u>must displace 15% of the combined electricity and heating fuels on a source energy basis</u> (see Appendix C).
- (2) Be a minimum of 10 kW rated capacity (or Btu equivalent of 34,121 Btu/hr for heating and cooling), and
- (3) Use commercially-proven warrantied technology.

To be considered "commercially-proven" for purposes of this FOA, the technology <u>must</u> be at least a Technology Readiness Level (TRL) 9, where TRL 9 is "Commercial-Scale Production/Application" and represents an in-service application of the technology in its final form and under mission condition. At TRL 9, the actual, commercial-scale system is proven through successful mission operations, whereby it is fielded and being used in commercial application. Information relative to the technology and its TRL should be provided as part of the FOA application. For more on TRL, see http://en.wikipedia.org/wiki/Technology_readiness_level.

The minimum system size (10 kW rated capacity or equivalent) may be for a single individual clean energy system <u>or</u> the aggregate of multiple clean energy systems and the 15% displacement of energy may be for either a single Tribally-owned building <u>or</u> the cumulative energy displaced in multiple buildings.

NOTE: Only clean energy systems will be considered under Topic Area 1.a. Projects proposing energy efficiency measures under Topic Area 1.a will be deemed non-responsive and will <u>not</u> be reviewed or considered under Topic Area 1.a. If any energy efficiency measures are being proposed in addition to the clean energy system(s), the project <u>must</u> be proposed under Topic Area 1.b. and must meet those requirements.

The percentage of energy displaced will be independently verified; therefore, the methodology described in Appendix C <u>must</u> be used. A Microsoft Excel template has been provided in EERE Exchange for calculating the amount of energy saved. Appendix C includes instructions on how to calculate the percentage of the energy displaced under this Topic Area, the conversion factors that <u>must</u> be used, and a variety of examples.



Applications <u>must</u> demonstrate the availability of the resource (renewable or natural gas). Applications proposing geothermal or biomass systems <u>must</u> also demonstrate the sustainability of the resource. Proposed systems may either be physically attached to the Tribally-owned or controlled building(s) or ground-mounted, but <u>must</u> be sited on Indian lands.

For existing Tribally-owned or controlled building(s), the requirement for a 15% displacement in an existing energy source (or multiple energy sources if a combined heat and power system is proposed) in a building or buildings <u>must</u> be based on the actual annual consumption of that energy source(s) in the building or buildings during the prior year (12 consecutive months) as evidenced by utility bills (e.g., electric utility bills, fuel purchase invoices, or other comparable documentation for the energy source(s) to be displaced). Annual energy consumption data <u>must</u> be provided as an attachment under the Energy Use Data File (see Section IV.C.7.).

For Tribally-owned or controlled buildings which are currently being constructed or planned to be constructed during the project period, the requirement for a 15% displacement in an existing energy source (or multiple energy sources if a combined heat and power system is proposed) <u>must</u> be based on the projected annual energy use for a 12 month period and those projections <u>must</u> be provided as part of the application (see Section IV.C.7). <u>Only</u> the incremental costs associated with the installation of the clean energy system will be considered, <u>not</u> the cost of the building.

The 15% displacement of an energy source(s) used in a building(s) <u>must</u> occur during the project period. For combined heat and power systems proposed under Topic Area 1.a., the displaced fuel used at the central station power plant and both the thermal and electrical inputs and outputs of the system <u>must</u> be included in the calculation of the energy reduction (see Appendix C).

Verification of the actual annual displacement (amount, cost, and percentage) of an energy source(s) will be <u>required</u> after installation of the renewable energy system(s) or combined heat and power system(s), and a description of those verification methods <u>must</u> be included as part of the Technical Volume (see Section IV.C., Content and Form of the Application).

(b) "Deep Energy Retrofit" Energy Efficiency Measures (Topic Area 1.b.)

A "deep energy retrofit" for purposes of this Topic Area 1.b. is a whole-building approach involving a comprehensive renovation or remodeling strategy which combines multiple energy efficiency measures (EEM), so that significant energy savings are achieved, and the comfort, durability, health, and indoor air quality of the building or buildings is improved. Only projects proposing multiple EEMs will be considered; if an application proposes only a single EEM, the application will be deemed nonresponsive under and will not be reviewed or considered.



"Energy Efficiency Measures (EEMs)" for purposes of this FOA, means the implementation of building efficiency or industrial process efficiencies that use less energy to provide the same service. Building efficiencies may include, but are not limited to, building envelope improvements (improvements to walls, roofs, foundation slab, ceiling, windows, doors, insulation), the installation of energy efficient equipment, high-efficiency lighting, efficient appliances, air sealing, moisture management, controlled ventilation, high R-value (high thermal resistance) insulation, high efficiency windows, efficient heating systems (furnaces, boilers, passive solar), efficient cooling systems (air conditioners, evaporative coolers), ground source heat pumps, high efficiency office equipment, energy saving building electrical equipment, and efficient mechanical systems and heat recovery ventilation units. Industrial process efficiencies may include, but are not limited to, insulating piping, tank walls and roofs, the installation of higher efficiency equipment (e.g., heat exchangers, compressors, blowers, pumps, and fans), minimizing air leaks, optimizing air systems through the use of variable speed drives, and adding or optimizing controls.

Note that, for purposes of this announcement, energy efficiency is <u>not</u> energy conservation. "Energy conservation," for purposes of this FOA, means decreasing energy consumption by reducing or going without a service to save energy. Energy conservation typically involves a behavioral change and may include meters or other indicators to induce that behavioral change. If energy conservation is proposed in response to Topic Area 1.b, the application will be deemed nonresponsive and will not be reviewed or considered.

Deep energy retrofit(s) **must**:

- (1) Be <u>based on a prior energy audit or industrial energy assessment (hereafter referred to as "assessment")</u>; and
- (2) Demonstrate the potential of <u>at least a 20% reduction in the **total** of all energy and fuel used</u> (total of <u>all</u> energy and fuel sources combined, including but not limited to, electricity, propane, heating oil, diesel oil, natural gas, or any other energy or fuel used) in the building and improve comfort, durability, health, and air quality of a home or building.

NOTE: EEMs will <u>only</u> be considered under Topic Area 1.b. However, clean energy systems (renewable energy systems or combined heat and power systems) may be proposed along with the EEMs under Topic Area 1.b., and such clean energy systems must then meet the requirements specified under this section. Applications proposing a combination of EEMs and clean energy systems (renewable energy systems or combined heat and power systems) will only be accepted under Topic Area 1.b. Applications proposing such a combination under any other Topic Area will be deemed nonresponsive and will <u>not</u> be reviewed or considered.



If a clean energy system (renewable energy system or combined heat and power) is being proposed in addition to the EEMs, the clean energy system must not only contribute toward meeting the 20% reduction in the **total** of <u>all</u> energy used in the building or buildings, but <u>must also</u>:

- (1) Be a minimum of 10 kW rated capacity (or Btu equivalent of 34,121 Btu/hr for heating and cooling), and
- (2) <u>Use commercially-proven warrantied technology</u> (see the definition of "commercially-proven" under Appendix A).

The minimum system size (10 kW rated capacity or equivalent) of a proposed clean energy system may be for a single individual clean energy system <u>or</u> the aggregate of multiple clean energy systems. The 20% reduction in the **total** of <u>all</u> energy may be for either a single Tribally-owned building <u>or</u> the cumulative energy reduction in multiple buildings.

The percentage of energy saved will be independently verified; therefore, the methodology described in Appendix C <u>must</u> be used. A Microsoft Excel template has been provided in EERE Exchange for calculating the amount of energy saved. Appendix C includes instructions on how to calculate the percentage of the **total** of <u>all</u> energy saved under this Topic Area, the conversion factors that <u>must</u> be used, and various examples.

For existing Tribally-owned or controlled building(s), the requirement for a 20% reduction in the **total** of <u>all</u> energy sources used in a building or buildings <u>must</u> be based on the actual annual consumption of all energy sources used during the prior year (12 months of data) as evidenced by utility bills (e.g., electric utility bills, fuel purchase invoices, or other comparable documentation for <u>all</u> energy source used in the building or buildings). Provide annual energy consumption data as an attachment under the Energy Use Data File (see Section IV.C.7.).

For Tribally-owned or controlled buildings which are currently being constructed or planned to be constructed during the project period, the requirement for a 20% reduction in the **total** of <u>all</u> energy used in a building or buildings <u>must</u> be based on the projected annual energy use and those projections supplied as part of the application. <u>Only</u> the incremental costs associated with the installation of the clean energy system will be considered, <u>not</u> the cost of the building.

The 20% reduction in the **total** of <u>all</u> energy sources used in a building(s) <u>must</u> occur during the project period. For combined heat and power systems proposed under Topic Area 1.b., the total of <u>all</u> fuel used at the central station power plant and both the thermal and electrical inputs and outputs of the system must be included in the calculation of the reduction in the total energy use (see Appendix C).



Verification of the actual annual reduction (amount, cost, and percentage) in the total of all energy used in a building(s) will be <u>required</u> after installation of the deep energy retrofits (minimum of 12-months), and a description of those verification methods <u>must</u> be included as part of the Technical Volume (see Section IV.C., Content and Form of the Application).

Topic Area 2: Community-Scale Clean Energy Deployment

Under Topic Area 2, DOE is seeking applications for the deployment of community-scale clean energy systems (renewable energy power systems or combined heat and power systems) on Indian lands to provide electricity, and/or heating or cooling for many buildings or to an entire tribal community. For purposes of this FOA, "community-scale" means a project serving a substantial number of the total buildings within a community and/or providing a substantial percentage of the total community energy load. For purposes of this FOA, "substantial" means of "ample or considerable amount".

Any single clean energy system or the total of multiple systems proposed under this Topic Area <u>must:</u>

- (1) Be a minimum of 50 kW rated capacity (or for heating or cooling the Btu equivalent of 170,607 Btu/hr); and
- (2) <u>Use commercially-proven warrantied technology</u> (see the definition of "commercially-proven" under Appendix A).

Note that as part of the Technical Volume, an explanation and rationale as to how the proposed project meets the community-scale requirement, specifically addressing the "substantial" element, will be required (see Section IV.C.4).

See definition of "clean energy systems", "renewable energy systems" and "combined heat and power systems" under Topic Area 1 above or under Appendix A.

NOTE: As there is no requirement under Topic Area 2 that the proposed system(s) meet a percentage of energy use; energy savings calculations as addressed under Appendix C do <u>not</u> apply to Topic Area 2.

Applications <u>must</u> demonstrate the availability of the resource (renewable or natural gas), and applications proposing geothermal or biomass systems <u>must</u> also demonstrate the sustainability of the resource. The minimum system size (50 kW rated capacity or equivalent) may be for a single individual clean energy system or the aggregate of multiple clean energy systems.

All proposed projects <u>must</u> be on Indian lands, <u>must</u> be <u>"owned or controlled"</u> by the eligible <u>entity</u>, and <u>must</u> benefit the eligible entity (Indian Tribe or Tribal Energy Resource Development Organization) and tribal community; however, the buildings where the energy or heat is to be



used do <u>not</u> necessarily need to be "owned or controlled" by the eligible entity. See Appendix A for definitions.

C. Applications Specifically Not of Interest

The following types of applications will be deemed nonresponsive and will not be reviewed or considered (See Section III.D of the FOA):

- Applications that fall outside the technical parameters specified in Section I.B of the FOA.
- Applications proposing the evaluation of product marketing opportunities, assessment
 of manufacturing opportunities, research, product development, or the construction of
 manufacturing facilities or buildings.
- Any application where the Applicant has already taken irreversible actions regarding the
 proposed DOE funded project, where the proposed DOE funded project consists of <u>only</u>
 the installation of clean energy system(s) and/or the installation and energy efficiency
 measures, and <u>not</u> the construction of a building or structure such as a carport.
 Irreversible actions relative to the proposed DOE funded project may include, but are
 not limited to, site clearing, ground breaking, equipment or system purchase or
 installation, building renovation, and building retrofits.
- Applications proposing the construction of a building or buildings or structures such as
 carports. Only the incremental costs associated with the installation of clean energy
 system(s) or energy efficiency measures (retrofits) will be considered allocable to the
 proposed DOE funded project and not the cost of constructing the building(s), or
 structures, unless those structures are integral to the clean energy system(s).
- Applications proposing energy conservation measures, where energy conservation for
 purposes of this FOA is decreasing energy consumption by reducing or going without a
 service to save energy. Energy conservation typically involves a behavioral change and
 may include meters or other indicators to induce that behavioral change; hence,
 applications proposing the installation of meters and/or other indicators to induce
 behavioral changes, for example, will be deemed nonresponsive and not be reviewed or
 considered.
- Applications proposing combined heat and power systems <u>not</u> fueled by either renewable energy resources or natural gas.
- Applications for commercial or utility-scale projects intended <u>solely</u> for profit through the export of electricity off Indian lands for commercial sale.



- Applications proposing the use of materials, supplies, or equipment which are <u>not</u> commercially-proven and warrantied.
- Applications proposing the use of materials, supplies, or equipment which are <u>not</u> manufactured in the United States (unless waived).
- Applications proposing studies or development (pre-construction) activities or any other
 activity which does not result in the generation of electricity and/or heating or cooling,
 or a reduction in energy use.

D. AUTHORIZING STATUTES

The programmatic authorizing statute is Title V of the Energy Policy Act of 2005 (EPAct 2005).

Awards made under this announcement will fall under the purview of 2 CFR Part 200 as amended by 2 CFR Part 910.

II. AWARD INFORMATION

A. AWARD OVERVIEW

1. ESTIMATED FUNDING

DOE expects to make approximately \$4 million to \$6 million of Federal funding available for new awards under this FOA, subject to the availability of appropriated funds. DOE anticipates making approximately 6 to 10 awards under this FOA. DOE may issue awards in one, multiple, or none of the following topic areas.

Under Topic Area 1, *Tribal Building Clean Energy and Energy Efficiency Retrofits*, DOE anticipates issuing three to five awards, with DOE funding per individual award varying between \$50,000 and \$500,000, and to not exceed \$500,000.

Under Topic Area 2, Community-Scale Clean Energy Deployment, DOE anticipates issuing three to five awards, with DOE funding per individual award varying between \$250,000 and \$1 million, and to not exceed \$1 million.

2. PERIOD OF PERFORMANCE

DOE anticipates making awards with project periods from **one to two years, but no longer than three years.** For Topic Area 1 (Tribal Building Clean Energy and Energy Efficiency Retrofits), the



project period <u>must</u> include the time (minimum of 12 months) to verify the annual displacement (amount, cost, and percentage) of a single energy source (or multiple energy sources, if a combined heat and power system is being proposed) or the annual reduction (amount, cost, and percentage) in the **total** of <u>all</u> energy and fuel used, if deep energy retrofits are proposed.

3. NEW APPLICATIONS ONLY

DOE will accept <u>only</u> new applications under this FOA. DOE will <u>not</u> consider applications for renewals of existing DOE-funded awards through this FOA.

B. DOE FUNDING AGREEMENTS

Through Grants, DOE provides financial and other support to projects that have the potential to realize the FOA objectives. DOE does not use such agreements to acquire property or services for the direct benefit or use of the United States Government.

As specified under Title V of the Energy Policy Act, DOE anticipates awarding grants under this FOA.

III. <u>ELIGIBILITY INFORMATION</u>

A. ELIGIBLE APPLICANTS

Only the following types of Applicants are eligible to apply to this FOA. Applicants that do not meet the requirements of this subsection will be deemed ineligible and their applications will not be reviewed or considered.

In accordance with EPAct 2005 authorities and consistent with 2 CFR 910.126(b), eligibility for award under this Funding Opportunity Announcement is restricted to: (1) an Indian Tribe; or (2) Tribal Energy Resource Development Organization; and on whose (3) Indian Lands the project(s) will be located. More specifically,

1) "Indian Tribe," for purposes of this announcement, means any "Indian Tribe, Band, Nation or other organized group or community" (see below for further definition), including any Alaska Native village, regional corporation, or village corporation as defined in and established pursuant to the Alaska Native Claims Settlement Act (85 Stat. 688) [43 U.S.C. §§ 1601 et seq.], which are recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians.



For purposes of this announcement, an eligible "Indian Tribe" (including Alaska Native villages, but not regional or village corporations), <u>must</u> be federally recognized as listed in *Indian Entities Recognized and Eligible to Receive Services from the United States Bureau of Indian Affairs*, published by the Department of Interior's Bureau of Indian Affairs in the Federal Register on <u>January 14, 2015, 80 FR 1942</u>, as supplemented by the Bureau of Indian Affairs Final Determination for Federal Acknowledgment of the Pamunkey Indian Tribe effective October 6, 2015 unless the petitioner or an interested party files a request for reconsideration under § 83.11as published in the Federal Register July 8, 2015, 80 FR130.

- a) "Tribal Consortium" (plural consortia), for purposes of this announcement, means a group of Indian tribes (as defined above), that have chosen to submit a single application. Under this announcement, a Tribal Consortium is eligible to submit an application provided the application is submitted by a single Indian tribe representing the Consortium.
- b) "Tribal Organization," for purposes of this announcement means any legally established organization of an Indian Tribe, which is controlled, sanctioned, or chartered by the recognized governing body of that Indian Tribe. A "Tribal Organization" may include, but is not limited to, a subsidiary, subdivision, or instrumentality of an Indian Tribe, established under Congressional, State or Tribal law to act on behalf of an Indian Tribe. Applications may be submitted by an authorized "Tribal Organization", provided evidence of the authority to submit an application, relative to the proposed project, is supplied as part of the application. Evidence may include, but is not limited to, a constitution, resolution, ordinance, executive order, charter or other legal documentation. DOE will determine the sufficiency of the authorization based on the evidence submitted as part of the application.
- c) "Inter-Tribal Organization," for purposes of this announcement, means any organization comprised of *two or more* Indian Tribes, established under Congressional, State, or Tribal law to act on behalf of the participating Indian Tribes. "Inter-Tribal Organizations" may include, but are not limited to, intertribal councils, regional tribal organizations or associations, Alaska regional development organizations, and tribal federations. Applications may be submitted by an authorized "Inter-Tribal Organization", provided evidence of the authority to submit an application, relative to the proposed project, is supplied as part of the application. Evidence may include, but is not limited to, a resolution, ordinance, executive order, charter, P.L. 93-638 contract, self-governance compact, or other legal documentation. DOE will determine the sufficiency of the authorization based on the evidence submitted as part of the application.



- "Tribal Energy Resource Development Organization" for purposes of this announcement means an "organization" of two or more entities, at least one of which is an Indian Tribe (see "Indian Tribe" above) that has the written consent of the governing bodies of all Indian Tribes participating in the organization to apply for a grant or loan, or other assistance under 25 U.S.C. § 3503, where "organization" means a partnership, joint venture, Limited Liability Company (LLC) or other unincorporated association or entity that is established to develop Indian energy resources."
- 3) "Indian Lands" or "Indian Country" for purposes of this Announcement, is defined as:
 - (a) any land located within the boundaries of an "Indian reservation" (see definition below), pueblo, or rancheria;
 - (b) any land not located within boundaries of an Indian reservation, pueblo, or rancheria, the title to which is held
 - (i) in trust by the United States for the benefit of an Indian Tribe or an individual Indian;
 - (ii) by an Indian Tribe or an individual Indian, subject to restriction against alienation under laws of the United States; or
 - (iii) by a dependent Indian community; and
 - (c) land that is owned by an Indian Tribe and was conveyed by the United States to a Native Corporation pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. § 1601 et seq.), or that was conveyed by the United States to a Native Corporation in exchange for such land;
 - (d) lands held in fee simple (purchased or owned);
 - (e) lands under a long-term Federal land lease (at least 20 years); and
 - (f) land that was conveyed to a Native Corporation pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. § 1601 et seq.) and subsequently conveyed to another entity, provided that entity is either a Native village or Tribal governmental entity or the land is held, invested, managed for and on behalf of a Native village or Tribal governmental entity.

For purposes of this Announcement and as defined under Part 503 of EPAct 2005, the term "Indian Reservation" includes an Indian reservation in existence in any State or States as of the date of enactment of Title V of EPAct 2005; a public domain Indian allotment; and a dependent Indian community located within the borders of the United States, regardless of whether the community is on original or acquired territory of the community; or within or outside the boundaries of any State or States.



B. Cost Sharing

Under this Funding Opportunity Announcement, required cost share <u>must</u> be at least 50% (100% match against DOE funds) of the total allowable costs of the project (i.e., the sum of the Government share, and the Recipient share of allowable costs equals the total allowable cost of the project), <u>unless</u> an Applicant request for reduced cost share is received and approved by DOE (see Cost Share Reduction Request in Section III. B.7). All cost share <u>must</u> come from non-Federal sources unless otherwise allowed by law (see note below and Appendix B). See 2 CFR 200.306 and 2 CFR 910.130 for the applicable cost sharing requirements. Failure to meet the requirements of this subsection may result in your application not being reviewed or considered.

Except for pre-award costs with prior DOE approval, <u>only</u> cost share contributions made during the period of the project, if awarded, can be considered. Costs incurred prior to award selection cannot be considered as cost share or for reimbursement by DOE.

Costs associated with the construction of a building or buildings or structures such as carports (unless integral to the clean energy system being proposed) will not be considered by DOE for reimbursement or as cost share; only the incremental costs associated with the installation of clean energy systems or energy efficiency measures will be considered allocable to the proposed DOE funded project.

If the funds being proposed as non-Federal cost share against this announcement are from a Federal source, allowed by law, the Applicant must specifically identify those funds and that authority as part of the application. The following are some instances where Federal funds are permissible for use as cost share.

NOTE: Per the Indian Self-Determination Act (Public Law 93-638) as codified and amended, funding under the Indian Self-Determination Act may be used as non-Federal cost share by Indian Tribes on Federal grants.

For Tribal self-governance funding agreements, see 25 U.S.C. Section 458cc(j), Funds, "All funds provided under funding agreements entered into pursuant to this subchapter, and all funds provided under contracts or grants made pursuant to this subchapter, shall be treated as non-Federal funds for purposes of meeting matching requirements under any other Federal law."

For self-determination contract funding, see 25 U.S.C Section 450h(c), Use as matching shares for other similar Federal grant programs, "The provisions of any other Act notwithstanding, any funds made available to a tribal organization under grants pursuant to this section may be used as matching shares for any other Federal grant programs which contribute to the purposes for which grants under this section are made."



For compact funding, see 25 U.S.C. Section 450j-1(j), "Notwithstanding any other provision of law, a tribal organization may use funds provided under a self-determination contract to meet matching or cost participation requirements under other Federal and non-Federal programs."

To assist Applicants in calculating proper cost share amounts, DOE has included a cost share information sheet and sample cost share calculation as Appendix B to this Funding Opportunity Announcement.

1. LEGAL RESPONSIBILITY

Although the cost share requirement applies to the project as a whole, including work performed by members of the project team other than the Recipient, the Recipient is legally responsible for paying the entire cost share. The Recipient's cost share obligation is expressed in the Assistance agreement as a static amount in U.S. dollars (cost share amount) and as a percentage of the Total Project Cost (cost share percentage). If the funding agreement is terminated prior to the end of the project period, the Recipient is required to contribute at least the cost share percentage of total expenditures incurred through the date of termination.

The Recipient is <u>solely</u> responsible for managing cost share contributions by the Project Team and enforcing cost share obligation assumed by Project Team members in subawards or related agreements.

2. COST SHARE ALLOCATION

Each Project Team is free to determine how best to allocate the cost share requirement among the team members. The amount contributed by individual Project Team members may vary, as long as the cost share requirement for the project as a whole is met.

3. COST SHARE TYPES AND ALLOWABILITY

Every cost share contribution <u>must</u> be allowable under the applicable Federal cost principles, as described in Section IV.I.1 of the FOA. In addition, cost share <u>must</u> be verifiable upon submission of the application.

Project Teams may provide cost share in the form of cash or in-kind contributions. Cash contributions may be provided by the Recipient or Subrecipients. Allowable in-kind contributions include, but are not limited to: personnel costs, indirect costs, facilities and administrative costs, rental value of buildings or equipment, and the value of a service, other resource, or third party in-kind contribution.



Project teams may use funding or property received from state or local governments to meet the cost share requirement, so long as the funding was not provided to the state or local government by the Federal Government.

The Recipient <u>may</u> not use the following sources to meet its cost share obligations including, but not limited to:

- Revenues or royalties from the prospective operation of an activity beyond the project period;
- Proceeds from the prospective sale of an asset of an activity;
- Federal funding or property (e.g., Federal grants, equipment owned by the Federal Government);
- Renewable Energy Credits (RECs) or other green attribute monetization funds, as well as any other form of cost sharing received after the DOE grant period or those received prior to being selected for award under this Funding Opportunity Announcement (FOA); or
- Expenditures that were reimbursed under a separate Federal Technology Office.

In addition, Project Teams may <u>not</u> use independent research and development (IR&D) funds to meet their cost share obligations. Project Teams may <u>not</u> use the same cash or in-kind contributions to meet cost share requirements for more than one project or program.

Cost share contributions <u>must</u> be specified in the project budget, verifiable from the Recipient's records, and necessary and reasonable for proper and efficient accomplishment of the project. **As all sources of cost share are considered part of total project cost, the cost share dollars will be scrutinized under the same Federal regulations as Federal dollars to the project. Every cost share contribution <u>must</u> be reviewed and approved in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.**

Applicants are encouraged to refer to Appendix B and 2 CFR 200.306 as amended by 2 CFR 910.130 and 10 CFR 603.525-555, for additional guidance on cost sharing.

4. COST SHARE CONTRIBUTIONS BY FFRDCS AND GOGOS

Because Federally Funded Research and Development Centers (FFRDCs) and Government-owned and Government-operated (GOGOs) laboratories are funded by the Federal Government, costs incurred by FFRDCs and GOGOs generally may not be used to meet the cost share requirement. FFRDCs may contribute cost share only if the contributions are paid directly from the contractor's Management Fee or another non-Federal source.



5. Cost Share Verification

Applicants are required to provide written assurance (See Statement of Commitment and Cost Sharing File under Section IV.C.) of their proposed cost share contributions in their applications.

Upon selection for award negotiations, Applicants may be required to provide additional information and documentation regarding their cost share contributions. Please refer to Appendix B of the FOA for guidance on the requisite cost share information and documentation.

6. COST SHARE PAYMENT

All proposed cost share contributions <u>must</u> be reviewed in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.

DOE requires Recipients to contribute the cost share amount incrementally over the life of the award. Specifically, the Recipient's cost share for each billing period <u>must</u> always reflect the overall cost share ratio negotiated by the parties (i.e., the total amount of cost sharing on each invoice when considered cumulatively with previous invoices must reflect, at a minimum, the cost sharing percentage negotiated).

In limited circumstances, and where it is in the government's interest, the DOE Contracting Officer may approve a request by the Recipient to meet its cost share requirements on a less frequent basis, such as monthly or quarterly. Regardless of the interval requested, the Recipient must be up-to-date on cost share at each interval. Such requests must be sent by email to the Contracting Officer during award negotiations and include the following information: (1) a detailed justification for the request; (2) a proposed schedule of payments, including amounts and dates; (3) a written commitment to meet that schedule; and (4) such evidence as necessary to demonstrate that the Recipient has complied with its cost share obligations to date. The Contracting Officer <u>must</u> approve all such requests before they may go into effect.

7. COST SHARE REDUCTION REQUEST

Applicants may request a cost share reduction as part of their application, as set forth in this subsection. Applicants may request up to a 40% reduction in cost share, to no less than 10% of the Total Project Costs. **Cost share reduction requests to less than 10% of the total allowable costs of the project will not be considered.** DOE will evaluate the following factors in determining whether an Applicant's request for reduced cost share will be granted.

- Financial need
- Economic benefits
- Environmental benefits



In evaluating an Applicant's cost share reduction justification, the Applicant's financial need is significantly more important than the project's economic or environmental benefits. If the Applicant <u>fails</u> to demonstrate financial need, the other factors will <u>not</u> be considered, and the cost share request will be denied. If DOE does not grant the request for reduced cost share, the Applicant will be required to meet the requisite 50% cost share.

To be considered, a cost share reduction request <u>must</u> justify the reduction in cost share by addressing the Applicant's financial need and the economic and environmental benefits of the project if it were to be implemented. Evidence of financial need in the form of Financial Statements <u>must</u> be included as part of the application (see Section IV.C.20). Any other supplemental data may be included as an attachment with the cost share reduction request itself (see Section IV.C.19).

An Applicant's cost share reduction request in and of itself must address all factors and provide all information identified in this Section. Only the request itself and the Financial Statements will be evaluated. If the cost share reduction request does <u>not</u> address all the factors or provide the information needed to make a determination, the request will not be considered.

The Applicant's cost share reduction request must:

- Describe the Applicant's financial need, including a detailed explanation of why the
 required 50% cost share cannot be met. Include general information on demographics,
 economic condition, and unemployment within the tribal community. Additional
 information about the Applicant's sources of income (e.g., grants, taxes, investments,
 enterprises), as well as other types of economic development efforts should be
 included. Supply all relevant Financial Statements as an attachment to the application
 (see Section IV.C.20).
- Identify the cost share percentage being proposed by the Applicant (between 10% and 50%), including the amount of funds (cash) and level of resources (e.g., contribution of time, services, or property; donated equipment, buildings, or land; donated supplies; or unrecovered indirect costs) that will be committed.
- Describe in detail the economic benefits to be incurred if the project is implemented, including, but not limited to, money saved and number of jobs created.
- Describe in detail the environmental benefits to be derived if the project is implemented including, but not limited to, amount of reduced greenhouse gases and reduced amount of fuel use (e.g., gallons, tons/year, therms, Btu/year, or kWh).



C. COMPLIANCE CRITERIA

To be considered for substantive evaluation, an Applicant submission must meet the compliance criteria set forth below. Applications must meet all Compliance criteria listed below or they will be considered noncompliant. DOE will not review or consider noncompliant submissions, including applications: submitted through means other than EERE Exchange; submitted after the applicable deadline; and/or submitted incomplete. DOE will not extend the submission deadline for Applicants that fail to submit required information due to server/connection congestion.

Applications are deemed compliant if:

• The application complies with the content and form requirements in Section IV.C of the FOA;

and

 The Applicant successfully uploaded all required documents and clicked the "Submit" button in EERE Exchange by the deadline stated in the FOA.

D. RESPONSIVENESS CRITERIA

DOE performs an initial eligibility review and any "Applications Specifically Not of Interest," as described in Section I.C of the FOA, will be deemed nonresponsive and <u>not</u> reviewed or considered.

E. LIMITATION ON NUMBER OF APPLICATIONS ELIGIBLE FOR REVIEW

Applicants may submit more than one application to this FOA or under a single Topic Area, provided that each application is for a distinct project. Each application <u>must</u> have a distinct title, unique Control Number as assigned by EERE Exchange during the registration process, and be readily distinguishable.

F. QUESTIONS REGARDING ELIGIBILITY

DOE will <u>not</u> make eligibility determinations for potential Applicants <u>prior to</u> the date on which applications to this FOA must be submitted. The decision of whether to submit an application in response to this FOA lies <u>solely</u> with the Applicant.



IV. APPLICATION AND SUBMISSION INFORMATION

A. APPLICATION PROCESS

DOE will perform an initial eligibility review of the Applicant submissions to determine whether they meet the eligibility requirements of Section III.C of the FOA. DOE will not review or consider noncompliant and/or nonresponsive or otherwise ineligible submissions (see Section III.D).

All submissions <u>must</u> conform to the following form and content requirements, including maximum page lengths, described below and must be submitted via EERE Exchange at https://eere-exchange.energy.gov/, unless specifically stated otherwise.

DOE will not review or consider submissions submitted through means other than EERE Exchange, submissions submitted after the applicable deadline, and incomplete submissions. DOE will not extend deadlines for Applicants who fail to submit required information and documents due to server/connection congestion.

A control number will be issued when an Applicant begins the Exchange application process. This control number <u>must</u> be included with all application documents, as described below.

The application <u>must</u> conform to the following requirements:

- Each file must be submitted in Adobe PDF format, unless stated otherwise.
- Each must be written in English
- All pages <u>must</u> be formatted to fit on 8.5 x 11 inch paper with margins not less than one inch on every side. Use Arial typeface, a black font color, and a font size of 11 point or larger (except in figures or tables, which may be 10 point font). A symbol font may be used to insert Greek letters or special characters, but the font size requirement still applies. References <u>must</u> be included as footnotes or endnotes in a font size of 10 or larger. Footnotes and endnotes are counted toward the maximum page requirement.
- The Control Number <u>must</u> be prominently displayed on the upper right corner of the header of every page. Page numbers <u>must</u> be included in the footer of every page.
- Each file <u>must</u> not exceed the specified maximum page limit, including cover page, charts, graphs, maps, and photographs when printed using the formatting requirements set forth above and single spaced. If applications exceed the maximum page lengths indicated below, **DOE** will only review the authorized number of pages and disregard any additional pages.



Applicants are responsible for meeting the submission deadline. Applicants are strongly encouraged to submit their applications at least 48 hours in advance of the submission deadline. Under normal conditions (i.e., at least 48 hours in advance of the submission deadline), Applicants should allow at least 1 hour to submit an application. Once the application is submitted in EERE Exchange, Applicants may revise or update their application until the expiration of the applicable deadline. DOE urges Applicants to carefully review their applications and to allow sufficient time for the submission of required information and documents.

All applications that pass eligibility and compliance reviews will undergo comprehensive technical merit review according to the criteria identified in Section V.A.2 of the FOA.

1. ADDITIONAL INFORMATION ON EERE EXCHANGE

EERE Exchange is designed to enforce the deadlines specified in this FOA. The "Apply" and "Submit" buttons will automatically disable at the defined submission deadlines. Should Applicants experience problems with Exchange, the following information may be helpful:

Applicants that experience issues with submission <u>PRIOR</u> to the FOA deadline (in the event that an Applicant experiences technical difficulties with a submission), the Applicant should contact the Exchange helpdesk for assistance (<u>EERE-ExchangeSupport@hq.doe.gov</u>). The Exchange helpdesk and/or the EERE Exchange system administrators (<u>EERE-ExchangeSupport@hq.doe.gov</u>) will assist Applicants in resolving issues.

Applicants that experience issues with submissions that result in late submissions (in the event that an Applicant experiences technical difficulties so severe that they are unable to submit their application by the deadline), the Applicant should contact the Exchange helpdesk for assistance (EERE-ExchangeSupport@hq.doe.gov). The Exchange helpdesk and/or the EERE Exchange system administrators (EERE-ExchangeSupport@hq.doe.gov) will assist the Applicant in resolving all issues (including finalizing submission on behalf of and with the Applicant's concurrence).

PLEASE NOTE, however, that those Applicants who are unable to submit their application due to their waiting until the last minute when network traffic is at its heaviest to submit their materials, will not be able to use this process.

B. Application Forms

The application forms and instructions are available on EERE Exchange. To access these materials, go to https://eere-Exchange.energy.gov and select the appropriate funding opportunity number.



Note: The maximum file size that can be uploaded to the EERE Exchange website is 10MB. Files in excess of 10MB cannot be uploaded, and hence cannot be submitted for review. If a file exceeds 10MB but is still within the maximum page limit specified in the FOA it must be broken into parts and denoted to that effect. For example:

ControlNumber_LeadOrganization_Project_Part_1

ControlNumber_LeadOrganization_Project_Part_2, etc.

C. CONTENT AND FORM OF THE APPLICATION

Applicants must submit an application by the specified due date to be considered for funding under this FOA. Applicants <u>must</u> complete the following application forms found on the EERE Exchange website at https://eere-Exchange.energy.gov/, in accordance with the instructions.

- All application documents <u>must</u> be marked with the Control Number issued to the Applicant.
- DOE will <u>not</u> review or consider ineligible applications (see Section III of the FOA).
- Each application <u>must</u> be limited to a single unique and distinct project. Unrelated projects should not be consolidated in a single application.
- Each file must be submitted in Adobe PDF format, unless stated otherwise.

Applications must conform to the following requirements:

Note: During the submittal of your application in EERE Exchange, files are denoted as "Required" or "Optional". Files designated as "Optional" below and in EERE Exchange may actually be necessary to complete your application and to fully address the merit review criteria.

SUBMISSION	#	COMPONENTS	FILE NAME (IF NECESSARY)
	1	Application for Financial Assistance SF-424 (Required)	ControlNumber_LeadOrganization_App424
	2	Summary for Public Release (Required, 1 page limit)	ControlNumber_LeadOrganization_Summa ry
	3	Summary Slide (Required, 1 page limit, Microsoft PowerPoint format)	ControlNumber_LeadOrganization_Slide
	4	Technical Volume (Required, 15 page limit , see Section IV.C.4)	ControlNumber_LeadOrganization_Technic alVolume
	5	Workplan (Required, 5 page limit including milestone table and project schedule, Microsoft Word format)	ControlNumber_LeadOrganization_Workpl an
	6	Site and Resources Maps and Graphics	ControlNumber_LeadOrganization_MapsRe



		(Optional)	sources
	7	Energy Savings Calculations File (Required only	ControlNumber_LeadOrganization_EnergyS
		for Topic Area 1, Microsoft Excel format. See	avings
		Appendix C for the methodology that <u>must</u> be	
		used. A Microsoft Excel template is available in	
		EERE Exchange).	
	8	Energy Use Data (Required for Topic Area 1	ControlNumber_ LeadOrganization
		only)	_EnergyUseData
	9	Energy Audits or Assessments for Deep Energy	ControlNumber_ LeadOrganization
		Retrofits File (Required for Topic Area 1.b only)	_EnergyAudits
	10	Design and Engineering File (Optional)	ControlNumber_ LeadOrganization
			_Engineering
	11	Economics File (Optional)	ControlNumber_ LeadOrganization
			_Economics
	12	Statements of Commitment and Cost Sharing	ControlNumber_LeadOrganization
		File (Required)	_Commitments
	13	Agreements File (Optional)	ControlNumber_LeadOrganization
_			_Agreements
	14	Subcontract Plan File, if applicable (Optional)	ControlNumber_LeadOrganization
_			_SubcontractPlan
	15	Resume File (Required)	ControlNumber_LeadOrganization
_		2 1 11 15 15 15 15 15 15 15 15 15 15 15 1	_Resumes
	16	Budget Justification Workbook EERE 335	ControlNumber_LeadOrganization_Budget
		(Required, Microsoft Excel format. Applicants	_Justification
		must use the template available in EERE	
	17	Exchange) Subaward Budget Justification Workbook EERE	ControlNumber LeadOrganization Subawa
	1/	335, if applicable (Required only if thresholds	ControlNumber_LeadOrganization_Subawa rdee_Budget_Justification
		met, Microsoft Excel format . Applicants must	Tuee_Budget_Justification
		use the template available in EERE Exchange)	
	18	Budget Support (Optional)	ControlNumber_LeadOrganization_Budget
	10	Suager support (Optional)	_Support
	19	Cost Share Reduction Request, if applicable	ControlNumber_LeadOrganization
		(Optional)	CostShareReduction
	20	Financial Statements, if applicable (Required	ControlNumber LeadOrganization
	-	only if a Cost Share Reduction is being	_FinancialStatements
		requested)	_
	21	SF-LLL Disclosure of Lobbying Activities	ControlNumber_LeadOrganization_SF-LLL
		(Required)	
	22	Waiver Request: Performance of Work in the	ControlNumber_LeadOrganization_Waver
		United States (Optional)	
		United States (Optional)	

Note: The maximum file size that can be uploaded to the EERE Exchange website is 10MB. Files in excess of 10MB cannot be uploaded, and hence cannot be submitted for review. If a file exceeds 10MB but is still within the maximum page limit specified in the FOA it must be broken into parts and denoted to that effect. For example:

ControlNumber_LeadOrganization_Project_Part_1

Note: Effective 12/26/2014, the DOE Financial Assistance regulations contained in 10 CFR 600 were superseded by the Financial Assistance regulations contained in 2 CFR Part 200 as amended by 2 CFR Part 910.

Questions about this FOA? Email tribal@ee.doe.gov. Problems with EERE Exchange? Email EERE-ExchangeSupport@hq.doe.gov. Include FOA name and number in subject line.



ControlNumber_LeadOrganization_Project_Part_2, etc.

<u>DOE</u> will not accept late submissions that resulted from technical difficulties due to uploading <u>files that exceed 10MB</u>.

DOE provides detailed guidance on the content and form of each component of the application below.

1. APPLICATION FOR FEDERAL ASSISTANCE SF-424 (REQUIRED)

2. SUMMARY/ABSTRACT FOR PUBLIC RELEASE (REQUIRED)

Applicants are required to submit a one-page summary/abstract of their project. The project summary/abstract must contain a summary of the proposed activity suitable for dissemination to the public. It should be a self-contained document that identifies the name of the Applicant, the Applicant's Project Manager (otherwise known as the Technical Contact), the project title, the objectives of the project, a description of the project, including methods to be employed, the potential impact of the project (i.e., benefits, outcomes), and major participants (for collaborative projects). This document must <u>not</u> include any proprietary or sensitive business information as the Department may make it available to the public after selections are made. The project summary <u>must</u> not exceed 1 page when printed using standard 8.5 x 11 paper with 1" margins (top, bottom, left, and right) with font not smaller than 11 point. Save the Summary for Public Release in a single PDF file using the following convention for the title "ControlNumber_LeadOrganization_Summary".

3. SUMMARY SLIDE (REQUIRED)

Applicants are <u>required</u> to provide a single PowerPoint slide summarizing the proposed project. The slide <u>must</u> be submitted in Microsoft PowerPoint format. This slide is used during the evaluation process. A Microsoft PowerPoint template has been provided in Appendix E and in <u>EERE Exchange</u>. Save the Summary Slide in a single Microsoft PowerPoint file using the following convention for the title "ControlNumber_LeadOrganization_Slide". The summary slide <u>must</u> not exceed 1 slide when printed using standard 8.5 x 11 paper with font not smaller than 11 point.



The single Summary Slide requires the following information:

- Proposed project summary including project goals and objectives, technology type, system(s) size (kW), project location, number of buildings affected and square footage, and how the project integrates into the long-term energy goals/vision of the Applicant;
- A description of the project's impact (energy saved in kBtu, % energy saved, \$ saved, jobs created, payback period, # of buildings affected, environmental and economic benefits, or any other outcomes, such as replicability, environmental stewardship, helps meet specific energy goal, or step towards energy independence);
- Kew milestones and deliverables
- A graphic or illustration (picture, chart, table);
- Project title, Applicant, and Key Participant information; and
- Requested DOE funds and proposed Applicant cost share.

4. TECHNICAL VOLUME (REQUIRED)

The Technical Volume <u>must</u> be submitted in Adobe PDF format. The Technical Volume <u>must</u> conform to the following content and form requirements, including maximum page lengths. If **Applicants exceed the maximum page lengths indicated below, DOE will review only the authorized number of pages and disregard any additional pages.** This volume must address the Merit Review Criteria as discussed in Section V.A.2 of the FOA. Save the Technical Volume in a single PDF file using the following convention for the title: "ControlNumber_LeadOrganization_TechnicalVolume".

The Technical Volume to the application <u>must</u> not be more than 15 pages, excluding the cover page and table of contents, and <u>must</u> include all of the information in the table below. The

Applicant should consider the weighting of each of the evaluation criteria (see Section V.A.2 of the FOA) when preparing the Technical Volume.

SECTION/PAGE LIMIT	DESCRIPTION	
Cover Page	The cover page should include the following:	
(Approximately 1 page: Not counted against page limit)	(1) Funding Opportunity Announcement title and number, specifically: FOA Title: Deployment of Clean Energy and Energy Efficiency on Indian Lands, Number DE-FOA-0001021);	
	(2) Specific FOA Topic Area being addressed, as follows:	
	 Topic Area 1: Tribal building Clean Energy and Energy Efficiency Retrofits, and either: (a) Clean Energy systems (Topic Area 1.a.); or (b) Deep energy Retrofit Energy Efficiency Measures (Topic Area 1.b.); or 	
	b. Topic Area 2: Community-Scale Clean Energy Deployment;	
	(3) Name of the Applicant (Indian Tribe, Tribal Energy Resource Development	



	Organization, Indian Tribe submitting on behalf of a Tribal Consortium or consortium of Indian Tribes, or authorized Tribal Organization or Inter-Tribal Organization submitting on behalf of an eligible Indian Tribe); (4) Project title; (5) Both the "Technical Contact" and the 'Business Contact" (see below) for the Applicant, including their names, titles, addresses, telephone numbers, and electronic mail addresses; (6) Name and type of organization for each key participant including consultants or contractors, along with the names, titles, addresses, telephone numbers, and electronic mail addresses of participant contacts; and (7) Any statements regarding privileged or confidential information (see Section VIII.E).
	The Applicant's "Business Contact" and "Technical Contact" must be representatives of the Indian Tribe, Tribal Energy Resource Development Organization or Tribal Consortium, or authorized Tribal or Inter-tribal Organization, if applicable.
	The Applicant's "Business Contact" must be a representative of the Applicant authorized to act on behalf of the Applicant in the daily administration of the grant and to negotiate the agreement (not necessarily the signatory). Note that all DOE official written correspondence related to this announcement, or agreement, if one is awarded, would be addressed to the "Business Contact".
	 The Applicant's "Technical Contact" is one authorized to act as project manager on behalf of the Applicant and would be the prime point of contact for DOE's Project Officer during the project performance, if an agreement is awarded.
Table of Contents (Approximately 1 page: Not counted against the page limit)	The Table of Contents should include a list of the elements of the Technical Volume organized in the order in which the parts appear, and page numbers.
Executive Summary	The Executive Summary should contain the following information:
(Approximately 2 pages)	 Project Overview: The Applicant should provide a concise overview of the proposed project, including the following for the applicable Topic Area: For Topic Area 1 (Tribal Building Clean Energy and Energy Efficiency Retrofits) include the project location(s), type of technology being proposed (renewable energy system(s), renewable or natural gas fueled combined heat and power system, or energy efficiency measures), description of the building(s) to be affected by the proposed project, current energy use of the affected building(s) and projected energy use for any new buildings being constructed or to be constructed, and the projected reduction in energy use (amount, cost,

and percentage).

- For Topic Area 2 (Community-Scale Clean Energy Deployment) include the project location(s), number of buildings affected, type of technology proposed (renewable energy system(s) or renewable or natural gas fueled combined heat and power system), rated capacity of the proposed clean energy system (s), the use of the power and/or heat or cooling, and provide an brief explanation and rationale as to how the project meets the community-scale requirement, specifically addressing the "substantial" element.
- Applicant Description: Provide a description of the Applicant including the Applicant's long-term energy goals/vision, location, organizational structure, and demographics. If an authorized Tribal or Inter-tribal Organization is applying on behalf of an Indian Tribe, also provide a description of the Tribal or Inter-tribal Organization and authority under which you are applying.
- Project Goal: The Applicant should provide a discussion of the project goals and objectives, and how the project integrates into the long-term energy goals/vision of the Applicant.
- Benefits: The Applicant should provide a brief description of the anticipated benefits to the Indian Tribe(s) and tribal members as a result of the project, quantifying those benefits to the maximum extent practical. Benefits should include, as a minimum, the economic (e.g., money saved, money generated, jobs created, people trained, etc.) and environmental benefits (e.g., reduction in fossil fuel used, less emissions, etc.). Also include any other benefits (e.g., replicability, step towards energy independent, etc.).
- Impact of DOE Funding: The Applicant should discuss the need for, impact of DOE funding to the proposed project, and the implications if not funded.

Project Description and Outcomes

(Approximately 10 pages)

The Project Description and Outcomes should contain the following information:

- Detailed Project Description: The Applicant should provide a detailed description of the proposed project, including:
 - A description of the relevance of the proposed project to the goals and objectives of the FOA, those of the Applicant, and the potential to meet specific DOE energy savings targets.
 - o A detailed description of the project location and energy use
 - For Topic Area 1, identify: the building(s) affected by the proposed project, including the number of building(s), age of the building(s) (date the building was constructed), building(s) type (e.g., homes, schools, community buildings, clinics, or tribal government buildings), size of each building (square footage); whether the buildings are on trust land, fee land, or leased land and the land owner; identify whether they are existing buildings or buildings being or to be constructed, and identify the location of each building. For any roof-mounted applications provide the building orientation and address whether the building can

- structurally accommodate the proposed system. Maps, photographs, or other visuals may be included as an attachment, if needed, under the Site and Resource Map and Graphics File.
- For Topic Area 2, identify: the project site; interconnection point; the number of buildings affected; the total number of buildings within the community; describe the user of the energy generated; whether the project site is on trust land, fee land, or leased land and the land owner; and a detailed explanation and rationale as to how the project meets the community-scale requirement, specifically addressing the "substantial" element. For any roof-mounted applications provide the building orientation and address whether the building can structurally accommodate the proposed system. Maps, photographs, or other visuals may be included as an attachment, if needed, under the Site and Resource Map and Graphics File.
- A description of previous work done, prior results, or relevant background information. Past studies, reports, or any supplemental data may be included as attachments under the Site and Resource Map and Graphics File.
- Technical Viability: The Applicant should demonstrate the technical viability of the proposed project, including as a minimum:
 - o For Clean Energy Systems (Topic Area 1.a or Topic Area 2)
 - If clean energy (renewable energy systems or combined heat and power systems) are being proposed (Topic Area 1.a and Topic Area 2), describe the technologies to be installed and the rationale for choosing those technologies. As only commercially-proven warrantied technology will be considered, address the Technology Readiness Level of the proposed equipment and associated warranties. Describe the design, hardware specifications and warranties associated with that hardware. Performance specifications and warranties, engineering drawings, and any other supplemental data should be included as an attachment under the Design and Engineering File. Also include a discussion of the interconnection or net metering arrangements and include copies of any agreements, if obtained, under the Agreement File).
 - If a renewable energy or combined heat and power system(s) are being proposed (Topic Area 1.a and Topic Area 2), describe the availability and sustainability of the renewable energy resource(s) or natural gas supply. Provide evidence including site maps, resource maps, and/or quantitative resource data documenting those resources and include as an attachment under the Site and Resource Map and Graphics File. Evidence may also be in the form of a previously completed feasibility study. Include any agreements, such as for biomass feedstock supply, under the Agreements File (see the Roles,



Responsibilities, Resources, Capabilities, and Commitments section of the Technical Volume). If the proposed project includes feedstock supply, provide information that demonstrates the sustainability of the forest or other resource proposed, quantify the available biomass feedstock (tons per year), and describe the land ownership and the harvesting and/or delivery plan.

- o For energy efficiency measures (EEMs) (Topic Area 1.b)
 - For proposed energy efficiency measures (Topic Area 1.b), summarize the results of the <u>mandatory</u> energy audit or assessment for each building affected by the proposed project and provide the energy audit or assessment report(s) as attachments under the Energy Audits or Assessments for Deep Energy Retrofits File.
 - If energy efficiency measures are being proposed, provide a
 detailed description of the energy efficiency measures to be
 implemented and provide a material and/or equipment list(s).
 Material and/or equipment list(s) should be included with any
 other supplemental design and engineering information as an
 attachment under the Design and Engineering File.

In purchasing equipment or services, Applicants are encouraged to explore the applicability of the U.S. General Services Administration (GSA) purchasing programs. For more on the eligibility of Indian Tribes and Tribal organizations to use GSA programs, see the GSA National Desk Reference for Tribes and Tribal Organizations (May 2015).

- Describe the methodology to be used to implement energy efficiency measures and/or install the clean energy systems.
- Identify any barriers or obstacles that could impede the project and describe plans to overcome those barriers or obstacles. Examples of barriers or obstacles might include permitting or approval delays, suppliers/vendor contracts, pending net metering or interconnection agreements, equipment delivery delays, or project financing/funding.
- Describe how the energy savings (amount, cost, and percentage) will be verified.
- Describe the long-term (life of the system) system(s) operation and maintenance (O&M) plan including whether a service contract is to be purchased, the duration of that service contract (if any), types of maintenance to be performed and the frequency, and plan for O&M after a service contract (if any).
- Economic Viability: The Applicant should demonstrate the economic viability
 of the proposed project by providing an economic analysis and address the
 financial sustainability of the proposed project. As a minimum, include:



- (1) Current energy costs including a breakdown of the energy or fuel costs per unit (kWh, therms, gallon, etc.) including specifically the generation charge. Copies of actual utility or fuel bills (one for each season) must be provided under the Economic File.
- (2) Total installed cost.
- (3) Installed cost per unit energy generated or saved converted to kBtu using conversion factors in Appendix C.
- (4) Life of the clean energy system(s) or average life of the EEMs (e.g., 20, 25, 30 years).
- (5) Payback period in years (time it takes for an investment to generate an amount of income or cash equal to the cost of the investment).
- (6) Sources of financing (e.g., grant, loans, investor financing) and the terms associated with use of those funds.
- (7) Summarize the cash flow analysis and provide the analysis either: (1) within the Technical Volume; or (2) as an attachment under the Economics File.

Supplemental information to support the economic analysis should be included as an attachment under the Economics File. NOTE: Evidence of funding sources and commitments is required as part of the Statement of Commitment and Cost Sharing File).

- Outcomes: The Applicant should describe and quantify to the maximum extent practical the projected outcomes of the proposed project.
 Specifically,
 - o Amount of energy generated or saved (amount and percent) as a result of the proposed project.

For Topic Area 1:

- The current annual energy use (or projected annual energy use if the building(s) are being constructed or to be constructed during the proposed project period). Evidence (utility bills, fuel purchase invoices or other comparable documentation) for a preceding 12-month period <u>must</u> be provided as an attachment under the Energy Use Data File.
- The estimated energy savings (energy displaced for Topic Area 1.a and reduction in the **total** of <u>all</u> energy sources for Topic Area 1.b).

For Topic Area 1 only, energy savings calculations <u>must</u> be provided using the methodology in Appendix C. A Microsoft Excel template is available in EERE Exchange.

For Topic Area 2:

- The estimated amount of clean energy generated as a result of the proposed community-scale clean energy project.
- Percentage that energy generation is of the total community energy load.



- o Economic Benefits, including:
 - Amount of money saved/generated over the project life (e.g., life of the clean energy system(s) or EEMs);
 - Number of people trained; and
 - Number of jobs created during installation and over the life of the system(s);
 - Environmental Benefits, including
 - Reduction in greenhouse gas emissions including SO₂, NO_x, and CO₂ in tons (see Environmental Protection Agency, Power Profiler at http://oaspub.epa.gov/powpro/ept_pack.charts).
 - Any equivalency such as gallons of gasoline burned, carbon sequesters by acres of forest per year, number of homes' energy use for one year, etc. (see Greenhouse Gas Equivalencies Calculator at http://www.epa.gov/cleanenergy/energy-resources/calculator.html).
- o Any other outcomes, such as
 - Replicability
 - Environmental stewardship
 - Helps meet specific energy goal
 - Step towards energy independence

Roles, Responsibilities, Capabilities, and Commitment

(Approximately 3 pages)

The Roles, Responsibilities, and Capabilities section should contain the following information:

- Identify who will represent the Applicant as the "Business Contact" and the
 "Technical Contact" for the Applicant under the DOE agreement, if one is
 awarded. The Applicant's "Business Contact" and "Technical Contact" must
 be representatives of the Indian Tribe, Tribal Energy Resource Development
 Organization or Tribal Consortium, or authorized Tribal or Inter-tribal
 Organization, if applicable.
 - o The Applicant's "Business Contact" <u>must</u> be a representative of the Applicant authorized to act on behalf of the Applicant in the daily administration of the grant and to negotiate the agreement (not necessarily the signatory). Note that all DOE official written correspondence related to this announcement, or agreement, if one is awarded, would be addressed to the "Business Contact".
 - The Applicant's "Technical Contact" is one authorized to act as project manager on behalf of the Applicant and would be the prime point of contact for DOE's Project Officer during the project performance, if an agreement is awarded.
- Describe the project management approach, including the following:
 - o Description of the organizational and individual roles and



responsibilities.

- Description of the organizational relationships (e.g., subcontractors, vendors, partners, etc.) including any existing business agreements between the Applicant and project participants, and any other agreements, such as an interconnection, net metering, or lease agreements, if applicable. Include any business or other agreements under the Agreements File.
- O Description of the capabilities of the Applicant and each participating organization and key individual with a brief summary of experience and qualifications. Attach resumes (2-page limit) for key individuals and participating team members under the Resume File. Resumes do not count towards the page limit of the Technical Volume. If consultants, contractors, or vendors have not been selected, indicate that in the Technical Volume and provide a Subcontract Plan as an attachment. The Subcontract Plan should include a description of the selection process to be employed, statement of work, and criteria for selection (see Subcontract Plan File). Note that if your application is selected for negotiation towards an award, any sole source contracts will need to be approved by DOE.
- Demonstrate the level of commitment to the proposed project, including
 - Describe any past clean energy projects or efforts undertaken (e.g., development of a long-term vision; strategic energy plan, establishment of an energy committee, office, or department; or other formal commitments to reduce energy consumption or emissions);
 - Describe the level of commitment to the proposed project which may include:
 - Evidence of the commitments of the Applicant and each
 participant (Tribal Council Resolutions, declarations, and letters
 of commitment). Note that Letters of support by anyone not
 participating in the proposed project are not required or
 desired, and should <u>not</u> be provided as part of the application.
 - Level of involvement and amount of cost sharing by the
 Applicant and each participant involved in the project. Including
 any "state or utility company clean energy or energy efficiency
 incentive program" (see Appendix A for a definition) funds.
 Supply evidence of commitments of time, resources, or financial
 contributions in the form of Tribal Council Resolutions,
 declarations, or letters of commitment (see Statement of
 Commitment and Cost Sharing File).



5. WORKPLAN (REQUIRED)

The Workplan may not be more than 5 pages, <u>must</u> include all the information in the table below, <u>must</u> include the information described in the Appendix D format, and <u>must</u> be submitted in Microsoft Word format. The Workplan must conform to the following content and form requirements, including maximum page lengths. If Applicants exceed the maximum page length, DOE will review only the authorized number of pages and disregard any additional pages. The Workplan must address the Merit Review Criteria as discussed in Section V.A.2 of the FOA. Save the Workplan in a single Microsoft Word file using the following convention for the title: "ControlNumber_LeadOrganization_Workplan".

SECTION/PAGE LIMIT	DESCRIPTION
Workplan	The Workplan should contain the following information:
(Maximum of 5 pages including a Milestone Table and Project Schedule)	 Project Objectives: The Applicant should provide a clear and concise (high-level) statement of the goals and objectives of the project as well as the expected outcomes.
	 Project Summary: The Applicant should provide a summary description of the overall work scope and approach to achieve the objective(s). The Applicant should describe the specific expected end result.
	Note : As the Workplan is a stand-alone document, the project objectives and project summary may duplicate some of the information provided in the Project Overview or Project Description and Outcomes sections of the Technical Volume.
	• Work Breakdown Structure (WBS) and Task Descriptions: The Workplan should fully describe the work to be accomplished and how the Applicant will achieve the milestones, will accomplish the final project goal(s), and will produce all deliverables. The Workplan is to be structured with a hierarchy of performance period (approximately annual), task and subtasks, which is typical of a standard work breakdown structure (WBS) for any project (see Appendix D for an example). The Workplan shall contain a concise detailed narrative description of the specific activities to be conducted over the life of the project. "Detailed" is defined as a full explanation and disclosure of the project being proposed (i.e., a statement such as "we will then complete a proprietary process" is unacceptable). It is the Applicant's responsibility to prepare an adequately detailed task plan to describe the proposed project and the plan for addressing the objectives of this FOA. To this end, each task and subtask is to have a unique number and title and an indication of the duration of the task or subtask in months. Each task and subtask is to have a task summary that describes the objectives, what work is to be accomplished, and relationship to project deliverables or expected results. Appropriate milestones should be incorporated into the task and subtask structure. Each task and subtask is to have a technical details section, as appropriate, to discuss how the work will be done, anticipated problems or uncertainties, and any further clarification, such as why a specific approach



is being taken. An example Work Breakdown Structure is provided in Appendix D.

- Milestones: The Applicant should provide appropriate milestones
 throughout the project to demonstrate success, where success is defined as
 technical achievement rather than simply completing a task. To ensure that
 milestones are relevant, Applicants should follow the SMART rule of thumb,
 which is that all milestones should be Specific, Measurable, Achievable,
 Relevant, and Timely. The Applicant should also provide the means by which
 the milestone will be verified. In addition to describing milestones in the
 Workplan text and including them in the schedule, the Applicant is required
 to complete the Milestone Summary Table included in Appendix D.
- Project Management: The Applicant should discuss the team's proposed management plan, including the following:
 - The overall approach to and organization for managing the work
 - o The roles of each Project Team member
 - Any critical handoffs/interdependencies among Project Team members
 - The technical and management aspects of the management plan, including systems and practices, such as financial and project management practices
 - o The approach to project risk management
 - o A description of how project changes will be handled
 - o If applicable, the approach to Quality Assurance/Control
 - How communications will be maintained among Project Team members
- Project Schedule (Gantt chart or similar): The Applicant should provide a
 detailed schedule for the entire project, including task and subtask
 durations, and milestones. See example Gantt chart.

6. SITE AND RESOURCE MAPS AND GRAPHICS FILE (OPTIONAL)

Supply any graphics to supplement the Technical Volume including maps, photographs, or other visuals of the project location or building(s) affected by the proposed project. Include evidence of the availability and sustainability of the renewable energy resource or natural gas supply (if applicable) including resource maps and quantitative resource data. Evidence may be in the form of a previously completed resource or feasibility study. Any supplemental information or supporting studies should be included here. Save this information in a single PDF file titled "ControlNumber LeadOrganization MapsResources".

7. ENERGY SAVINGS CALCULATIONS (REQUIRED FOR TOPIC AREA 1 ONLY, BOTH 1.A AND 1.B)

Provide the list of buildings affected and for each building, identify the energy sources and quantify the amount (e.g., kWh, therms, cubic feet, Btu, gallon, lb.) of each energy source by month. The monthly energy and fuel usage (12 consecutive months) must be supported by



evidence (see energy use data below). Calculations for the amount and percentage of energy displaced (Topic Area 1.a.) or total reduction in all energy sources (Topic Area 1.b) <u>must</u> be provided. See Appendix C for instructions on how to calculate the percentage of displaced energy (Topic Area 1.a) or the reduction in the **total** of <u>all</u> energy (Topic Area 1.b) for this FOA, the conversion factors that <u>must</u> be used, and various examples. A Microsoft Excel template has been provided in EERE Exchange for calculating the percentage of energy saved. Save this information as a single Microsoft Excel file titled "ControlNumber LeadOrganization EnergySavings".

8. ENERGY USE DATA (REQUIRED FOR TOPIC AREA 1 ONLY, BOTH 1.A AND 1.B)

Provide a summary of the energy used (energy source or sources to be **displaced** for Topic Area 1.a. and **total** of <u>all</u> energy sources used in the building or buildings for Topic Area 1.b.) by month for 12 consecutive months for each building affected, and provide evidence of that prior consumption data (12 consecutive months) to include the amount by energy source or fuel type and costs. Evidence may include utility bills, fuel purchase invoices, or other comparable documentation. For affected buildings being constructed, or to be constructed during the project period, supply the methodology, calculations, and assumptions used to project the annual energy use. Save this information in a single PDF file titled "ControlNumber_LeadOrganization_EnergyUseData".

9. ENERGY AUDITS OR ASSESSMENTS FOR DEEP ENERGY RETROFITS FILE (REQUIRED FOR TOPIC AREA 1.B ONLY)

If Deep Energy Retrofits are being proposed under Topic Area 1.b., energy audits or assessments for each building affected are <u>required</u> to support the estimated energy savings and those reports <u>must</u> be provided as part of the application. Save the energy audit(s) or assessment(s) in a single PDF file titled "ControlNumber_LeadOrganization_EnergyAudits".

10. Design and Engineering File (Optional)

Supply copies of any hardware performance specifications, warranties, engineering drawings, and any other design or engineering data to supplement the Technical Volume. The requisite material and/or equipment lists for any proposed energy efficiency measures should be included here. Save this information in a single PDF file titled "ControlNumber_LeadOrganization_Engineering".

11. ECONOMICS FILE (OPTIONAL)

Provide supplemental data to support the economic analysis including as a minimum, a cash flow analyses (unless included as part of the Technical Volume) and copies of actual utility or fuel bills (one for each season). Save this information in a single file PDF titled "ControlNumber_LeadOrganization_Economics".



12. STATEMENT OF COMMITMENT AND COST SHARING FILE (REQUIRED)

A Statement of Commitment by the Applicant and all other project participants (excluding vendors) is required as part of the application. For Indian Tribes, that Statement of Commitment <u>must</u> be in the form of a Tribal Council Resolution. For Tribal Energy Resource Development Organizations, Tribal Organizations or Inter-Tribal Organizations as defined in this FOA, or any other project participants, the Statement of Commitment may be in the form of a declaration, resolution or letter by an authorized representative able to commit the entity.

If an application is being submitted on behalf of an Indian Tribe(s) by an authorized Tribal Organization or Inter-Tribal Organization as defined in this FOA, evidence of the authority to submit an application for the proposed project described in the application <u>must</u> be provided as part of the application. See Section III.A, Eligible Applicants, for examples of the types of evidence necessary to submit an application on behalf of an eligible entity. Per Section III.F of the Funding Opportunity Announcement (FOA), DOE will <u>not</u> make eligibility determinations for potential Applicants or the adequacy of evidence prior to the date on which applications to this FOA must be submitted.

All Tribal Council Resolution(s), declarations, resolutions, and letters of commitment <u>must</u> be specific to this Funding Opportunity Announcement and include a statement of the level and type of cost share commitments. Failure to submit the appropriate Tribal Council Resolution(s), declarations, resolutions, and letters of commitment with your application may result in your application <u>not</u> being reviewed or considered.

Statements of Commitment by the Applicant <u>must not only</u> authorize the submittal of the application, but <u>must</u> also include:

- 1) A commitment to the proposed project;
- 2) A description of building(s) and/or land proposed for use as part of the proposed project;
- 3) Identify whether the building(s) and/or land is held in Trust, held in fee simple (owned) and by whom, or under a long-term lease (at least 20 years) and from whom;
- 4) If the owner or lease holder is <u>not</u> the eligible entity, a commitment in writing from the building and/or land owner or lease holder authorizing the Applicant's use of those building(s) and/or land for the proposed project <u>must</u> be provided; and
- 5) If the Applicant will not own or control the project (Topic Area 2 only), a description of the benefits gained under the proposed financing structure should be provided.

Letters of support by anyone not participating in the proposed project are <u>not</u> required or desired, and should <u>not</u> be provided as part of the application.

The Statements of Commitment by any entity contributing cost share must include statements of cost share commitment. Statements of cost share commitment should include a detailed



estimate of the cash value (basis of and the nature of) of all contributions to the project by project participants.

Note that "Cost Sharing" is <u>not</u> limited to cash investment. In-kind contributions (e.g., contribution of time, services, or property; donated equipment, buildings, or land; donated supplies; or unrecovered indirect costs) incurred as part of the project may be considered as all or part of the cost share.

<u>Only</u> cost share contributions made during the period of the project can be considered; therefore, <u>only</u> the "lease value" of buildings and land for the period of the proposed project can be considered, not the total value of those assets.

The "Cost Sharing" definition is contained in 2 CFR 200.306 as amended by 2 CFR 910.130, and OMB Circular A-110. Foregone fee or profit by the Applicant shall <u>not</u> be considered Cost Sharing under any resulting Award.

Reimbursement of actual costs will <u>only</u> include those costs that are reasonable, allowable and allocable to the project as determined in accordance with the applicable cost principles prescribed in FAR Part 31 for For-Profit entities; and 2 CFR Part 200 Subpart E - Cost Principles for all other non-federal entities.

See Section III.B for additional information on Cost Share. Save this information in a single PDF file titled "ControlNumber_LeadOrganization_Commitments".

13. AGREEMENTS FILE (OPTIONAL)

Provide evidence of any business agreements between the Applicant and participants, including consultant agreements, contractor agreements, and any other agreements, such as interconnection, net metering, lease agreements, and biomass supply agreements, if applicable. Save this information in a single PDF file titled "ControlNumber LeadOrganization Agreements".

14. SUBCONTRACT PLAN FILE (OPTIONAL)

A Subcontract Plan is <u>required</u> if project participants (i.e., consultants, contractors, or vendors) have not been selected. The Subcontract Plan should include a description of the selection process to be employed, statement of work, and criteria to be used for selection. The Subcontract Plan may be supplemented by excerpts of the Applicant's procurement policy and procedures document. Save this information in a single file titled "ControlNumber_LeadOrganization_SubcontractPlan".



15. RESUME FILE (REQUIRED)

Provide a resume for each key person proposed (Technical Contact, Business Contact, tribal staff, consultants, subcontractor representatives, etc.) as part of the project. A key person is any individual who contributes in a substantive, measurable way to the execution of the project. Save all resumes in a single file titled "ControlNumber_LeadOrganization_Resume".

Each resume must not exceed 2 pages when printed on 8.5" by 11" paper with 1 inch margins (top, bottom, left, and right), single spaced, with font not smaller than 11.

16. BUDGET JUSTIFICATION WORKBOOK EERE 335 (REQUIRED)

Applicants are <u>required</u> to complete the Budget Justification Workbook. This form is available on EERE Exchange at https://eere-Exchange.energy.gov/. Recipients must complete the summary and each tab of the Budget Justification Workbook for the project as a whole (all project costs regardless of whether it requested from DOE or proposed as cost share), including all work to be performed by the Recipient and its Subrecipients and Contractors, and provide all requested documentation (e.g., a Federally-approved forward pricing rate agreement, Defense Contract Audit Agency or Government Audits and Reports, if available) as part of the Budget Support file (see below). Applicants should include costs associated with required annual audits and incurred costs proposals in their proposed budget documents.

The "Instructions and Summary" and the "Budget Information - Non Construction Programs" (Standard form SF-424A) included as part of the Budget Justification Workbook will "autopopulate" as information is entered into the Workbook. Applicants <u>must</u> complete the header information and carefully read the "Instructions and Summary" tab provided within the Budget Justification Workbook. Save the Budget Justification Workbook in a single Microsoft Excel file using the following convention for the title

"ControlNumber LeadOrganization Budget Justification".

17. Subaward Budget Justification EERE 335 (Optional)

Applicants <u>must</u> also provide a separate budget justification, EERE 335 for each subawardee (subrecipient or subcontractor, excluding vendors) that is expected to perform work estimated to be more than \$250,000 or 25 percent of the total work effort (whichever is less). The budget justification must include the same justification information described in the "Budget Justification" section, above. See Section IV.C.18, Budget Support, below for information needed for any selected vendors. Save each subaward budget justification in a Microsoft Excel file using the following convention for the title

"ControlNumber_LeadOrganization_Subawardee_Budget_Justification".



18. BUDGET SUPPORT (OPTIONAL)

Include any additional supporting documentation such as an Indirect Rate Agreements, breakdown of fringe costs, vendor quotes (required for any vendor whose costs exceed \$250,000), or other relevant supplemental budget information. Save this information in a single PDF file titled "ControlNumber_LeadOrganization_Budget_Support".

19. COST SHARE REDUCTION REQUEST (OPTIONAL)

The cost share reduction request <u>must</u> specify the percentage of allowable project costs proposed as cost share (no less than 10%) and include justification and evidence of the Applicant's inability to meet a 50% cost share. **An Applicant's cost share reduction request** <u>must</u> address all factors and provide all information identified in Section III.B.7, Cost Share Reduction Request. If the cost share reduction request does not address all the factors or provide the information needed to make a determination, the request will not be considered. The reduction request <u>must</u> be signed by an authorized representative of the Applicant. Save this information in a single file titled ControlNumber_LeadOrganization_ReductionRequest".

20. Financial Statements, if applicable (Required <u>only</u> if a Cost Share Reduction is being requested)

Financial statement <u>must</u> be provided for any Applicants requesting a cost share reduction. The financial statements should include a balance sheet, statement of income and retained earnings or statement of activities (listing income and expenses), and cash flows. **If the requisite financial statements are not submitted, the Applicant will not be considered for a cost share reduction.** Save as a single PDF file titled

"ControlNumber LeadOrganization Financial" "ControlNumber LeadOrganization Financial"

21. SF-LLL: DISCLOSURE OF LOBBYING ACTIVITIES (REQUIRED)

Recipients and Subrecipients may <u>not</u> use any Federal funds to influence or attempt to influence, directly or indirectly, congressional action on any legislative or appropriation matters.

All Applicants are <u>required</u> to complete and submit SF-LLL, "Disclosure of Lobbying Activities" (http://www.whitehouse.gov/sites/default/files/omb/grants/sflllin.pdf) and disclose if <u>any non-Federal funds</u> have been paid or will be paid to any person for influencing or attempting to influence any of the following in connection with your application:

- An officer or employee of any Federal agency;
- A Member of Congress;
- An officer or employee of Congress; or
- An employee of a Member of Congress.



If no non-Federal funds have been paid or will be paid to any person, indicate "none" on the form. Save the SF-LLL in a single PDF file using the following convention for the title "ControlNumber LeadOrganization SF-LLL".

22. WAIVER REQUESTS: PERFORMANCE OF WORK IN THE UNITED STATES

All work under DOE funding agreements <u>must</u> be performed in the United States. This requirement does not apply to the purchase of supplies and equipment, so a waiver is not required for foreign purchases of these items. However, the Recipient (if an award is made) should make every effort to purchase supplies and equipment within the United States. <u>Section IV.I.3 lists the necessary information that must be included in a request to waive the Performance of Work in the United States requirement.</u>

B. Post-Award Information Requests

If selected for award, DOE reserves the right to request additional or clarifying information for any reason deemed necessary, including but not limited to:

- Indirect cost information
- Other budget information
- Name and phone number of the Designated Responsible Employee for complying with national policies prohibiting discrimination (See 10 CFR 1040.5)
- Representation of Limited Rights Data and Restricted Software, if applicable
- Accounting System and Financial Systems Information
- Environmental Questionnaire

C. DUN AND BRADSTREET UNIVERSAL NUMBERING SYSTEM NUMBER AND SYSTEM FOR AWARD MANAGEMENT

Each applicant (unless the applicant is an individual or Federal awarding agency that is excepted from those requirements under 2 CFR §25.110(b) or (c), or has an exception approved by the Federal awarding agency under 2 CFR §25.110(d)) is required to: (i) Be registered in the System for Award Management (SAM) at https://www.sam.gov before submitting its application; (ii) provide a valid Dun and Bradstreet Universal Numbering System (DUNS) number in its application; and (iii) continue to maintain an active SAM registration with current information at all times during which it has an active Federal award or an application or plan under consideration by a Federal awarding agency. DOE may not make a Federal award to an applicant until the applicant has complied with all applicable DUNS and SAM requirements and, if an applicant has not fully complied with the requirements by the time DOE is ready to make a Federal award, the DOE may determine that the applicant is not qualified to receive a Federal award and use that determination as a basis for making a Federal award to another applicant.



F. SUBMISSION DATES AND TIMES

Applications must be submitted no later than 5p.m. Eastern on the dates provided on the cover page of this FOA.

G. Intergovernmental Review

This FOA is <u>not</u> subject to Executive Order 12372 – Intergovernmental Review of Federal Programs.

H. FUNDING RESTRICTIONS

1. ALLOWABLE COSTS

All expenditures must be allowable, allocable, and reasonable in accordance with the applicable Federal cost principles.

Refer to the following applicable Federal cost principles for more information:

- FAR Part 31 for For-Profit entities; and
- 2 CFR Part 200 Subpart E Cost Principles for all other non-federal entities.

2. PRE-AWARD COSTS

Selectees may <u>not</u> incur pre-award costs without prior approval of DOE. Pre-award costs are those incurred prior to the effective date of the Federal award directly pursuant to the negotiation and in anticipation of the Federal award where such costs are necessary for efficient and timely performance of the scope of work. Such costs are allowable **only** to the extent that they would have been allowable if incurred after the date of the Federal award and **only** with the written approval of the Federal awarding agency, through the Contracting Officer assigned to the award.

Pre-award costs <u>cannot be incurred prior</u> to the Selection Official making selections.

All pre-award expenditures are made at the Selectee's risk; DOE is <u>not</u> obligated to reimburse costs: (1) in the absence of appropriations; (2) if an award is not made; or (3) if an award is made for a lesser amount than the Selectee anticipated. All costs must be allowable, allocable, and reasonable in accordance with the applicable cost principles (For for-profit entities, FAR Part 31; 2 CFR Part 200 Subpart E - Cost Principles, for all other non-federal entities).

i. Pre-Award Costs Related to National Environmental Policy Act (NEPA)
 Requirements



DOE's decision whether and how to distribute federal funds under this FOA is subject to NEPA. Applicants should carefully consider and should seek legal counsel or other expert advice before taking any action related to the proposed project that would have an adverse effect on the environment or limit the choice of reasonable alternatives prior to DOE completing the NEPA review process.

DOE does <u>not</u> guarantee or assume any obligation to reimburse costs where the Applicant incurred the costs prior to receiving written authorization from the Contracting Officer. If the Applicant elects to undertake activities that may have an adverse effect on the environment or limit the choice of reasonable alternatives prior to receiving such written authorization from the Contracting Officer, the Applicant is doing so at risk of <u>not</u> receiving Federal funding and such costs may <u>not</u> be recognized as allowable cost share.

Likewise, if a project is selected for negotiation of award, and the Selectee elects to undertake activities that are not authorized for Federal funding by the Contracting Officer in advance of DOE completing a NEPA review, the Selectee is doing so at risk of <u>not</u> receiving Federal Funding and such costs may <u>not</u> be recognized as allowable cost share.

Nothing contained in the pre-award cost reimbursement regulations or any pre-award costs approval letter from the Contracting Officer override these NEPA requirements to obtain the written authorization from the Contracting Officer prior to taking any action that may have an adverse effect on the environment or limit the choice of reasonable alternatives.

3. Performance of Work in the United States

a. <u>Requirement</u>.

All work performed under DOE awards <u>must</u> be performed in the United States. This requirement does <u>not</u> apply to the purchase of supplies and equipment; however, the Recipient should make every effort to purchase supplies and equipment within the United States. The Recipient must flow down this requirement to its subrecipients.

b. Failure to Comply.

If the Recipient fails to comply with the Performance of Work in the United States requirement, DOE may deny reimbursement for the work conducted outside the United States and such costs may <u>not</u> be recognized as allowable Recipient cost share. The Recipient is responsible should any work under this award be performed outside the United States, absent a waiver, regardless of if the work is performed by the Recipient, subrecipients, vendors or other project partners.



c. Waiver.

There may be limited circumstances where it is in the interest of the project to perform a portion of the work outside the United States. To seek a waiver of the Performance of Work in the Unites States requirement, the Recipient must submit a written waiver request to DOE, which includes the following information:

- The countries in which the work is proposed to be performed;
- A description of the work to proposed to performed outside the U.S.;
- Proposed budget of work to be performed; and
- The rationale for performing the work outside the U.S.

For the rationale, the Applicant must demonstrate to the satisfaction of DOE that a waiver would further the purposes of the FOA that the award was selected under and is otherwise in the interests of DOE and the United States.

For the rationale, please address, as applicable:

- The associated benefits to be realized and the contribution to the project from the foreign work;
- How the foreign work will benefit U.S. research, development and manufacturing, including contributions to employment in the U.S. and growth in new markets and jobs in the U.S.;
- How the foreign work will promote domestic American manufacturing of products and/or services;
- Evidence that there will be no significant infringement upon or unfair competition with American-owned companies by including foreign work;
- A description of the plan to ensure adequate and effective protection of the IP rights;
- How the foreign work or participation is essential to the project;

DOE may require additional information before considering a waiver request. The applicant does not have the right to appeal DOE's decision concerning a waiver request.

Save the waiver request(s) in a single PDF file titled "ControlNumber_PerformanceofWork_Waiver".

4. Construction

DOE generally does <u>not</u> fund projects that involve major construction (i.e., construction of new buildings, major renovations, or additions to existing buildings). Note that installation of energy efficiency and/or clean systems is <u>not</u> considered major construction. Recipients are required to obtain written authorization from the Contracting Officer before incurring any major construction costs.



5. FOREIGN TRAVEL

Foreign travel will <u>not</u> be considered as part of projects selected under this FOA.

6. EQUIPMENT AND SUPPLIES

To the greatest extent practicable, <u>all</u> equipment and products purchased with funds made available under this FOA should be American-made. This requirement does <u>not</u> apply to used or leased equipment.

Subject to the obligations and conditions set forth in 2 CFR 200.313, title to equipment acquired under a Federal award will vest upon acquisition in the Recipient. Unless a statute specifically authorizes the Federal agency to vest title in the Recipient without further obligation to the Federal Government, and the Federal agency elects to do so, the title must be a conditional title. These conditions include, but are not limited to, restrictions against encumbrance without prior approval of DOE and DOE retains a property interest in the equipment until such time as the equipment has a fair market value of \$5,000 or less.

Property disposition will be required at the end of a project if the current fair market value of property exceeds \$5,000. The rules for property disposition are set forth in the following sections of 2 CFR Part 200 as amended by 2 CFR Part 910: 2 CFR 200.310 – 200.316 as amended by 2 CFR 910.360.

7. LOBBYING

Recipients and Subrecipients may <u>not</u> use any Federal funds to influence or attempt to influence, directly or indirectly, congressional action on any legislative or appropriation matters.

All Applicants are <u>required</u> to complete and submit SF-LLL, "Disclosure of Lobbying Activities" (http://www.whitehouse.gov/sites/default/files/omb/grants/sflllin.pdf) and disclose if any non-Federal funds have been paid or will be paid to any person for influencing or attempting to influence any of the following in connection with your application:

- An officer or employee of any Federal agency;
- A Member of Congress;
- An officer or employee of Congress; or
- An employee of a Member of Congress.

If no non-Federal funds have been paid or will be paid to any person, indicate "none" on the form. See Section IV.C.21.



8. RISK ASSESSMENT

Prior to making a Federal award, the DOE is required by 31 U.S.C. 3321 and 41 U.S.C. 2313 to review information available through any OMB-designated repositories of government-wide eligibility qualification or financial integrity information, such as SAM Exclusions and "Do Not Pay".

In addition, DOE evaluates the risk(s) posed by applicants before they receive Federal awards. This evaluation may consider: results of the evaluation of the applicant's eligibility; the quality of the application; financial stability; quality of management systems and ability to meet the management standards prescribed in this part; history of performance; reports and findings from audits; and the applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on non-Federal entities.

In addition to this review, DOE must comply with the guidelines on government-wide suspension and debarment in 2 CFR part 180, and must require non-Federal entities to comply with these provisions. These provisions restrict Federal awards, subawards and contracts with certain parties that are debarred, suspended or otherwise excluded from or ineligible for participation in Federal programs or activities.

V.APPLICATION REVIEW INFORMATION

A. TECHNICAL REVIEW CRITERIA

Applications will be evaluated against the merit review criteria shown below. The sub-criteria under each criterion are of equal weight, unless otherwise specified.

Criterion 1: Goals and Objectives (10%)

- Clarity and completeness of the Executive Summary including the following:
 - Concise overview of the proposed project;
 - Description of the Indian Tribe or Tribal Energy Resource Development
 Organization and if applicable, a description of the Tribal, Inter-Tribal Organization,
 or Tribal Consortium submitting the application on behalf of the Indian Tribe,
 including the:
 - long-term energy goals or vision,
 - organizational structure, and
 - demographics;

and,

O Discussion of the project goals and objectives, and how the project integrates into the vision and long-term goals of the Applicant.



- Extent to which the proposed project provides economic (e.g., money saved, jobs, etc.) and environmental benefits (e.g., reduction in fossil fuel, less emissions, etc.) to the Indian Tribe(s) and Tribal community.
- Soundness of the discussion of the need for and impact of DOE funding to the proposed project and the implications if not funded.

Criterion 2: Project Description and Outcomes (40%)

- Clarity and completeness of the detailed project description
- Technical viability of the proposed project, including
 - Adequacy of the
 - 1) Available clean energy resource(s); and/or
 - Energy audit(s) or assessment(s);
 - Viability of the
 - Design and availability of commercially-proven clean energy technologies; and/or
 - 2) Energy efficiency measures and completeness of the materials or equipment list(s).
 - Reasonableness of the methodology to be used to install renewable energy system(s), combined heat and power system(s), or implement energy efficiency measure(s);
 - Clarity and completeness of the discussion of barriers that could impede the project and reasonableness of the plan to overcome those barriers;
 - Reasonableness of the plan to verify the energy displacement or reduction in total energy from all sources (amount, cost, and percentage); and
 - o Reasonableness of the operation and maintenance plan.
- Economic viability of the proposed project, including
 - Quality of the economic assessment;
 - o Reasonableness of the payback period; and
 - Financial sustainability of the proposed project.
- Outcomes, including:
 - Amount of energy generated or saved;
 - Economic benefits (e.g., money saved, people trained, jobs created);
 - o Environmental benefits (reduction in greenhouse gases and the equivalency); and
 - Other outcomes (e.g., replicability, environmental stewardship, helps meet a specific energy goal, step towards energy independence).



Criterion 3: Roles, Responsibilities, Capabilities and Commitment (30%)

- Soundness of the project management approach, including:
 - Organizational and individual roles and responsibilities;
 - Organizational relationships as evidence by existing business or other agreements, such as interconnection, net metering, or lease agreements, if applicable.
 - Capabilities of the Applicant and participants to comprehensively address all aspects of the proposed project or the reasonableness of the plan to obtain qualified consultants, contractors, or vendors.
- Demonstrated level of commitment of the Applicant and each participating organization as evidenced by:
 - (1) Past actions; and,
 - (2) Commitments to the proposed project.

Criterion 4: Workplan (20%)

- Clarity and completeness of the narrative description of each activity necessary to complete the project; and
- Likelihood of achieving project objectives through logical task structure.

B. STANDARDS FOR APPLICATION EVALUATION

Applications that are determined to be eligible will be evaluated in accordance with this FOA, by the standards set forth in DOE's Notice of Objective Merit Review Procedure (76 Fed. Reg. 17846, March 31, 2011) and the guidance provided in the "Department of Energy Merit Review Guide for Financial Assistance," which is available at: http://energy.gov/sites/prod/files/meritrev.pdf.

C. OTHER SELECTION FACTORS

1. PROGRAM POLICY FACTORS

In addition to the above criteria, the Selection Official may consider the following program policy factors in determining which applications to select for award negotiations:

- The degree to which the proposed project, including proposed cost shares, optimizes the use of available DOE funding to achieve programmatic objectives;
- Geographic or technology diversity;
- Whether the proposed project is likely to lead to increased employment or increase manufacturing in the United States; and
- Whether the proposed project will advance the goals of the Climate Action Champion program, as committed to by the designated Champion pursuant to its designation



agreement. The Climate Action Champion program goals include improving climate resilience and reducing greenhouse gas emissions.

Note: The Climate Action Champion initiative program policy factor is only applicable to (1) projects proposed by Climate Action Champions¹ as designated under DOE's Request for Applications DE-FOA-0001189; (2) projects proposed by a member of a regional collaboration or consortium designated as a Champion; and (3) projects proposed in a Climate Action Champion community where the applicant submits a letter from the Champion confirming the proposed project would further the Champion's goals under the Climate Action Champion initiative. If an applicant is seeking to receive consideration under (3), the applicant must contact the applicable Champion to obtain a letter of support.

D. EVALUATION AND SELECTION PROCESS

1. OVERVIEW

The evaluation process consists of multiple reviews including an initial eligibility review and a thorough technical review. Rigorous technical reviews are conducted by reviewers that are experts in the subject matter of the FOA. Ultimately, the Selection Official considers the recommendations of the reviewers, along with other considerations such as program policy factors, in determining which applications to select for negotiation toward an award.

2. PRE-SELECTION CLARIFICATION

DOE may determine that pre-selection clarifications are necessary from one or more Applicants. These pre-selection clarifications will solely be for the purposes of clarifying the application, and will be limited to information already provided in the application documentation. The pre-selection clarifications may occur before, during or after the evaluation process. Information provided by an Applicant that is not necessary to address the pre-selection clarification question will not be reviewed or considered. Typically, a pre-selection clarification will be carried out through either written responses to DOE's written clarification questions or video or conference calls with DOE representatives.

The information provided by Applicants to DOE through pre-selection clarifications is incorporated in their applications and contributes to the evaluation and DOE's selection

¹ In recognition of the importance of the dual policy goals of reducing greenhouse gas emissions and enhancing climate resilience, the U.S. Department of Energy (DOE) – in close collaboration with other Federal agencies – launched the Climate Action Champion initiative to identify and showcase U.S. local and tribal governments that have proven to be climate leaders through pursuing opportunities to advance both of these goals in their communities. Recently, DOE selected sixteen (16) U.S. local governments and tribal governments – or regional collaborations or consortia thereof – that demonstrated a strong and ongoing commitment to implementing strategies that both reduce greenhouse gas emissions and enhance climate resilience, with a particular emphasis on strategies that further both goals. http://www.whitehouse.gov/blog/2014/12/03/announcing-first-class-climate-action-champions



decisions. If DOE contacts an Applicant for pre-selection clarification purposes, it does <u>not</u> signify that the Applicant has been selected for negotiation toward an award or that the Applicant is among the top ranked applications.

DOE will <u>not</u> reimburse Applicants for expenses relating to the pre-selection clarifications, nor will these costs be eligible for reimbursement as pre-award costs.

3. SELECTION

The Selection Official may consider the technical merit, the Federal Consensus Board's recommendations, program policy factors, and the amount of funds available in arriving at selections for this FOA.

E. ANTICIPATED NOTICE OF SELECTION AND AWARD DATES

DOE anticipates notifying Applicants selected for negotiation of award on or about March 2016 and making awards approximately 90 days after receipt of any requested supplemental information.

VI. AWARD ADMINISTRATION INFORMATION

A. AWARD NOTICES

1. INELIGIBLE SUBMISSIONS

Ineligible applications are will <u>not</u> be reviewed or considered for award. If determined ineligible, the Contracting Officer will send a notification letter by email to the technical and administrative points of contact designated by the Applicant in EERE Exchange. The notification letter will state the basis upon which the application is ineligible and not considered for further review.

2. APPLICATION NOTIFICATIONS

DOE will notify <u>all</u> Applicants of applications deemed eligible of its determination via a notification letter by email to the technical and administrative points of contact designated by the Applicant in EERE Exchange. The notification letter will inform the Applicant that its application was selected for award negotiations, or not selected for award. Alternatively, DOE may notify one or more Applicants that a final selection determination on particular applications may be made at a later date, subject to the availability of funds or other factors.



Written feedback on all applications not deemed ineligible, will also be provided at the time of notification.

3. SUCCESSFUL APPLICANTS

Receipt of a notification letter selecting an application for award negotiations does <u>not</u> authorize the Applicant to commence performance of the project. If an application is selected for award negotiations, it is <u>not</u> a commitment on DOE to issue an award. Applicants do <u>not</u> receive an award until award negotiations are complete and the Contracting Officer executes the funding agreement, accessible to the Recipient in FedConnect.

The award negotiation process is estimated to take approximately 90 days. The Applicant must be responsive during award negotiations (e.g., provide requested documentation) and meet the negotiation deadlines. If the Applicant fails to do so or negotiations are otherwise unsuccessful, DOE may cancel award negotiations and rescind the Selection. DOE reserves the right to terminate award negotiations at any time for any reason.

Please refer to Section IV.I.2 of the FOA for guidance on pre-award costs.

4. POSTPONED SELECTION DETERMINATIONS

A notification letter postponing a final selection determination until a later date does <u>not</u> authorize the Applicant to commence performance of the project As DOE may ultimately decide to <u>not</u> select the application for award negotiations.

5. ALTERNATE SELECTION DETERMINATIONS

In some instances, an Applicant may receive a notification that its application was not selected for award and DOE designated the application to be an alternate. As an alternate, DOE may consider the Full Application for Federal funding in the future. A notification letter stating the Application is designated as an alternate does not authorize the Applicant to commence performance of the project. DOE may ultimately determine to select or not select the Full Application for award negotiations.

6. UNSUCCESSFUL APPLICANTS

DOE shall notify in writing each Applicant whose application has <u>not</u> been selected for award or whose application cannot be funded because of the unavailability of appropriated funds. If the application was <u>not</u> selected, the written notice shall explain why the application was <u>not</u> selected.



B. Administrative and National Policy Requirements

1. REGISTRATION REQUIREMENTS

There are several one-time actions required before submitting an application in response to this Funding Opportunity Announcement (FOA), and it is <u>vital</u> that Applicants address these items as soon as possible as some actions may take several weeks, and **failure to complete** them could interfere with an Applicant's ability to apply to this FOA, or to meet the negotiation deadlines and receive an award if the application is selected for negotiation of award.

These requirements are as follows:

i. EERE Exchange

Register and create an account on EERE Exchange at https://eere-Exchange.energy.gov.

This account will then allow the user to register for any open EERE FOAs that are currently in EERE Exchange. It is recommended that each organization or business unit, whether acting as a team or a single entity, use only one account as the contact point for each submission.

Applicants should also designate backup points of contact so Applicants may be easily contacted if deemed necessary. This step is required to apply to this FOA.

A control number will be assigned while registering in EERE Exchange. Retain this number as it will be used as an identifier and required on all application documents.

The EERE Exchange registration does not have a delay; however, the remaining registration requirements below could take several weeks to process and are necessary for a potential Applicant to receive an award under this FOA. Therefore, although not required in order to submit an application through the EERE Exchange site, all potential Applicants lacking a DUNS number, or not yet registered with SAM or FedConnect should complete those registrations as soon as possible.

ii. DUNS Number

Obtain a Dun and Bradstreet Data Universal Numbering System (DUNS) number (including the plus 4 extension, if applicable) at http://fedgov.dnb.com/webform. DUNS Number assignment is FREE for all entities required to register with the US Federal government for contracts or grants.

iii. System for Award Management

Register with the System for Award Management (SAM) at https://www.sam.gov. Designating an Electronic Business Point of Contact (EBiz POC) and obtaining a special password called an MPIN are important steps in SAM registration. SAM registration must be updated annually.



iv. FedConnect

Register in FedConnect at https://www.fedconnect.net. To create an organization account, your organization's SAM MPIN (see above) is required. For more information about the SAM MPIN or other registration requirements, review the FedConnect Ready, Set, Go! Guide at http://www.fedconnect.net/FedConnect/Marketing/Documents/FedConnect_Ready_Set_Go.pdf.

v. Grants.gov

Register in Grants.gov (http://www.grants.gov) to receive automatic updates when Amendments to this FOA are posted. However, please note that applications will not be accepted through Grants.gov. Applications will only be accepted in EERE Exchange.

vi. Electronic Authorization of Applications and Award Documents

Submission of an application, acceptance of an award, and submittal of supplemental information under this FOA through electronic systems used by DOE, including EERE Exchange and fedconnect.net, constitutes the authorized representative's approval and electronic signature.

2. AWARD ADMINISTRATIVE REQUIREMENTS

The administrative requirements for DOE Grants and Cooperative Agreements are contained in 2 CFR Part 200 as amended by 2 CFR Part 910.

3. FOREIGN NATIONAL ACCESS TO DOE SITES

All Applicants that ultimately enter into an award resulting from this FOA will be subject to the following requirement concerning foreign national involvement. Upon DOE's request, Recipients must provide information to facilitate DOE's responsibilities associated with foreign national access to DOE sites, information, technologies, and equipment. Foreign national is defined as any person who was born outside the jurisdiction of the United States, is a citizen of a foreign government, and has not been naturalized under U.S. law. If the Recipient or subrecipients, contractors or vendors under the award, anticipate utilizing a foreign national person in the performance of an award, the Recipient is responsible for providing to the Contracting Officer specific information of the foreign national(s) to satisfy compliance with all of the requirements for access approval.

4. SUBAWARD AND EXECUTIVE REPORTING

Additional administrative requirements necessary for DOE Grants and Cooperative Agreements to comply with the Federal Funding and Transparency Act of 2006 (FFATA) are contained in 2 CFR Part 170. Recipients <u>must</u> register with the new FFATA Subaward Reporting System



database and report the required data on their first tier Subrecipients. Recipients <u>must</u> report the executive compensation for their own executives as part of their registration profile in SAM.

5. NATIONAL POLICY REQUIREMENTS

The National Policy Assurances that are incorporated as a term and condition of award are located at: http://energy.gov/management/downloads/national-policy-assurances-be-incorporated-award-terms. By signing and submitting the application for Financial Assistance (SF-424), the Applicant is providing the required assurances and agreeing to comply with the resulting terms if an award is made.

6. Environmental Review in Accordance with the National Environmental Policy Act (NEPA)

DOE's decision whether and how to distribute federal funds under this FOA is subject to the National Environmental Policy Act (42 USC 4321, et seq.). NEPA requires Federal agencies to integrate environmental values into their decision-making processes by considering the potential environmental impacts of their proposed actions. For additional background on NEPA, please see DOE's NEPA website, at http://energy.gov/nepa.

While NEPA compliance is a Federal agency responsibility and the ultimate decisions remain with the Federal agency, all Applicants selected for an award will be required to assist in the timely and effectively complete the NEPA process in the manner most pertinent to their proposed project. If DOE determines certain records must be prepared to complete the NEPA review process (e.g., biological evaluations or environmental assessments), the costs to prepare the necessary records can be included as part of the proposed project budget.

7. APPLICANT REPRESENTATIONS AND CERTIFICATIONS

i. Lobbying Restrictions

By accepting funds under this award, the Recipient agrees that none of the funds obligated on the award shall be expended, directly or indirectly, to influence Congressional action on any legislation or appropriation matters pending before Congress, other than to communicate to Members of Congress as described in 18 U.S.C. §1913. This restriction is in addition to those prescribed elsewhere in statute and regulation.

ii. Corporate Felony Conviction and Federal Tax Liability Representations (March 2014)

By submitting an application in response to this FOA, the Applicant represents that:

(1) It is **not** a corporation that has been convicted of a felony criminal violation under <u>any</u> Federal law within the preceding 24 months,



(2) It is **not** a corporation that has any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability.

For purposes of these representations the following definitions apply:

A Corporation includes <u>any</u> entity that has filed articles of incorporation in any of the 50 states, the District of Columbia, or the various territories of the United States [but not foreign corporations]. It includes both for-profit and non-profit organizations.

iii. Nondisclosure and Confidentiality Agreements Representations
In submitting an application in response to this FOA the Applicant represents that:

- (1) It **does not and will not** require its employees or contractors to sign internal nondisclosure or confidentiality agreements or statements prohibiting or otherwise restricting its employees or contactors from lawfully reporting waste, fraud, or abuse to a designated investigative or law enforcement representative of a Federal department or agency authorized to receive such information.
- (2) It **does not and will not** use any Federal funds to implement or enforce any nondisclosure and/or confidentiality policy, form, or agreement it uses unless it contains the following provisions:
 - a. "These provisions are consistent with and do not supersede, conflict with, or otherwise alter the employee obligations, rights, or liabilities created by existing statute or Executive order relating to (1) classified information, (2) communications to Congress, (3) the reporting to an Inspector General of a violation of any law, rule, or regulation, or mismanagement, a gross waste of funds, an abuse of authority, or a substantial and specific danger to public health or safety, or (4) any other whistleblower protection. The definitions, requirements, obligations, rights, sanctions, and liabilities created by controlling Executive orders and statutory provisions are incorporated into this agreement and are controlling."
 - b. The limitation above shall not contravene requirements applicable to Standard Form 312, Form 4414, or any other form issued by a Federal



department or agency governing the nondisclosure of classified information.

c. Notwithstanding provision listed in paragraph (a), a nondisclosure or confidentiality policy form or agreement that is to be executed by a person connected with the conduct of an intelligence or intelligence-related activity, other than an employee or officer of the United States Government, may contain provisions appropriate to the particular activity for which such document is to be used. Such form or agreement shall, at a minimum, require that the person will not disclose any classified information received in the course of such activity unless specifically authorized to do so by the United States Government. Such nondisclosure or confidentiality forms shall also make it clear that they do not bar disclosures to Congress, or to an authorized official of an executive agency or the Department of Justice, that are essential to reporting a substantial violation of law.

8. STATEMENT OF FEDERAL STEWARDSHIP

DOE will exercise normal federal stewardship in overseeing the project activities performed under DOE awards. Stewardship activities include, but are not limited to, conducting site visits; reviewing performance and financial reports, providing assistance and/or temporary intervention in usual circumstances to correct deficiencies that develop during the project; assuring compliance with terms and conditions; and reviewing technical performance after project completion to ensure that the project objectives have been accomplished.

9. Intellectual Property Provisions

The standard DOE financial assistance intellectual property provisions applicable to the various types of Recipients are located at http://energy.gov/gc/standard-intellectual-property-ip-provisions-financial-assistance-awards.

10. REPORTING

Reporting requirements are identified on the Federal Assistance Reporting Checklist, DOE F 4600.2, attached to an award agreement. A sample checklist can be accessed at http://energy.gov/sites/prod/files/2013/05/f0/Attch FA RepReqChecklist COMBINED FINAL 4-23-13%20%283%29 0.pdf.

11. CONFERENCE SPENDING

The Recipient shall not expend <u>any</u> funds on a conference not directly and programmatically related to the purpose for which the grant or cooperative agreement was awarded that would defray the cost to the United States Government of a conference held by any Executive branch department, agency, board, commission, or office for which the cost to the United States Government would otherwise exceed \$20,000, thereby circumventing the required notification



by the head of any such Executive Branch department, agency, board, commission, or office to the Inspector General (or senior ethics official for any entity without an Inspector General), of the date, location, and number of employees attending such conference.

VII. QUESTIONS/AGENCY CONTACTS

Upon the issuance of a FOA, DOE personnel are prohibited from communicating (in writing or otherwise) with Applicants regarding the FOA except through the established question and answer process as described below. Specifically, questions regarding the content of this FOA must be submitted to: tribal@ee.doe.gov not later than 3 business days prior to the application due date.

All questions and answers related to this FOA will be posted on EERE Exchange at: https://eere-exchange.energy.gov. Please note that in order to view questions specific to this FOA you must first select this specific FOA Number and then "Frequently Asked Questions (FAQS). DOE will attempt to respond to a question within 3 business days, unless a similar question and answer has already been posted on EERE Exchange.

Questions related to the registration process and use of the EERE Exchange website <u>must</u> be submitted to: <u>EERE-ExchangeSupport@hq.doe.gov</u> as DOE is unable to assist with EERE Exchange issues. For general questions, see Questions and Answers at https://eere-exchange.energy.gov/FAQ.aspx.

VIII. OTHER INFORMATION

A. FOA Modifications

Amendments to this FOA will be posted on the EERE Exchange website and the Grants.gov system. However, you will <u>only</u> receive an email when an amendment is posted on these sites if you register for email notifications for this FOA in Grants.gov. DOE recommends that you register as soon after the release of the FOA as possible to ensure you receive timely notice of any amendments or other FOAs.

B. INFORMATIONAL WEBINAR

DOE will conduct one informational webinar during the FOA process. It will be held after the initial FOA release but before the due date for applications.

The purpose of this webinar is to cover the basic aspects of the Funding Opportunity
Announcement and highlighting essential details about the application process. Attendance is



not mandatory and will not positively or negatively impact the overall review of any Applicant submissions. Specific dates for the webinar can be found on the cover page of this FOA.

C. GOVERNMENT RIGHT TO REJECT OR NEGOTIATE

DOE reserves the right, without qualification, to reject <u>any</u> or <u>all</u> applications received in response to this FOA and to select <u>any</u> application, in whole or in part, as a basis for negotiation and/or award.

D. COMMITMENT OF PUBLIC FUNDS

The Contracting Officer is the <u>only</u> individual who can make awards or commit the Government to the expenditure of public funds. A commitment by anyone other than the Contracting Officer, either expressly or implied, is invalid.

E. TREATMENT OF APPLICATION INFORMATION

In general, DOE will use data and other information contained in applications for evaluation purposes only unless such information is generally available to the public or is already the property of the Government.

Applicants should <u>not</u> include trade secrets or commercial or financial information that is privileged or confidential in their application unless such information is necessary to convey an understanding of the proposed project or to comply with a requirement in the FOA. Applications containing trade secrets or commercial or financial information that is privileged or confidential, which the Applicant does <u>not</u> want disclosed to the public or used by the Government for any purpose other than application evaluation, <u>must</u> be marked as described in this section.

The cover sheet of the application <u>must</u> be marked as follows and identify the specific pages containing trade secrets or commercial or financial information that is privileged or confidential:

Notice of Restriction on Disclosure and Use of Data:

Pages [list applicable pages] of this document may contain trade secrets or commercial or financial information that is privileged or confidential, and is exempt from public disclosure. Such information shall be used or disclosed only for evaluation purposes or in accordance with a financial assistance or loan agreement between the submitter and the Government. The Government may use or disclose any information that is not appropriately marked or otherwise restricted, regardless of source. [End of Notice]



The header and footer of every page that contains trade secrets or commercial or financial information that is privileged <u>must</u> be marked as follows: "May contain trade secrets or commercial or financial information that is privileged or confidential and exempt from public disclosure."

In addition, each line or paragraph containing trade secrets or commercial or financial information that is privileged or confidential must be enclosed in brackets.

The above markings enable DOE to follow the provisions of 10 CFR 1004.11(d) in the event a Freedom of Information Act (FOIA) request is received for information submitted with an application. Failure to comply with these marking requirements may result in the disclosure of the unmarked information under a FOIA request or otherwise. The U.S. Government is not liable for the disclosure or use of unmarked information, and may use or disclose such information for any purpose.

Subject to the specific FOIA exemptions identified in 5 U.S.C. 552(b), all information submitted to DOE by a FOA Applicant is subject to public release under the Freedom of Information Act, 5 U.S.C. §552, as amended by the OPEN Government Act of 2007, Pub. L. No. 110-175. It is the Applicant's responsibility to review FOIA and its exemptions to understand (1) what information may be subject to public disclosure and (2) what information Applicants submit to the Government that are protected by law. In some cases, DOE may be unable to make an independent determination regarding which information submitted by an Applicant is releasable and which is protected by an exemption. In such cases, DOE will consult with the Applicant, in accordance with 10 C.F.R. §1004.11, to solicit the Applicant's views on how the information should be treated.

F. EVALUATION AND ADMINISTRATION BY NON-FEDERAL PERSONNEL

In conducting application evaluations, the Government may seek the advice of qualified non-federal personnel as reviewers. The Government may also use non-federal personnel to conduct routine, nondiscretionary administrative activities. The Applicant, by submitting its application, consents to the use of non-federal reviewers/administrators. Non-federal reviewers <u>must</u> sign conflict of interest and non-disclosure agreements prior to reviewing an application. Non-federal personnel conducting administrative activities <u>must</u> sign a non-disclosure agreement.

G. Notice Regarding Eligible/Ineligible Activities

Eligible activities under this FOA include those which promote the understanding and deployment of clean energy technologies, but <u>not</u> those which encourage or support political activities such as the collection and dissemination of information related to potential, planned or pending legislation.



H. NOTICE OF RIGHT TO CONDUCT A REVIEW OF FINANCIAL CAPABILITY

DOE reserves the right to conduct an independent third party review of financial capability for Applicants that are selected for negotiation of award (including personal credit information of principal(s) of a small business if there is insufficient information to determine financial capability of the organization).

I. NOTICE OF POTENTIAL DISCLOSURE UNDER FREEDOM OF INFORMATION ACT

Applicants should be advised that identifying information regarding all Applicants, including Applicant names and/or points of contact, may be subject to public disclosure under the Freedom of Information Act, whether or <u>not</u> their application is selected for negotiation of award.

J. REQUIREMENT FOR FULL AND COMPLETE DISCLOSURE

Applicants are required to make a full and complete disclosure of all information requested. Any failure to make a full and complete disclosure of the requested information may result in:

- The rejection of a application;
- The termination of award negotiations;
- The modification, suspension, and/or termination of a funding agreement;
- The initiation of debarment proceedings, debarment, and/or a declaration of ineligibility for receipt of Federal contracts, subcontracts, and financial assistance and benefits; and
- Civil and/or criminal penalties.

K. RETENTION OF SUBMISSIONS

DOE expects to retain copies of all applications and other submissions. No submissions will be returned. By applying to DOE for funding, Applicants consent to DOE's retention of their submissions.

L. RIGHTS IN TECHNICAL DATA

Data rights differ based on whether data is first produced under an award or instead was developed at private expense outside the award.

"Limited Rights Data": The U.S. Government will not normally require delivery of confidential or trade secret-type technical data developed solely at private expense prior to issuance of an



award, except as necessary to monitor technical progress and evaluate the potential of proposed technologies to reach specific technical and cost metrics.

Government Rights in Technical Data Produced Under Awards: The U.S. Government retains unlimited rights in technical data produced under Government financial assistance awards, including the right to distribute to the public. One exception to the foregoing is that invention disclosures may be protected from public disclosure for a reasonable time in order to allow for filing a patent application.

M. COPYRIGHT

The Recipient and subrecipients may assert copyright in copyrightable data, such as software, first produced under the award without DOE approval. When copyright is asserted, the Government retains a paid-up nonexclusive, irrevocable worldwide license to reproduce, prepare derivative works, distribute copies to the public, and to perform publicly and display publicly the copyrighted work. This license extends to contractors and others doing work on behalf of the Government.

N. Protected Personally Identifiable Information

In responding to this FOA, Applicants must ensure that Protected Personally Identifiable Information (PII) is not included in the following documents: Project Abstract, Project Narrative, Biographical Sketches, Budget or Budget Justification. These documents will be used by the Merit Review Committee in the review process to evaluate each application. PII is defined by the Office of Management and Budget (OMB) and DOE as:

Any information about an individual maintained by an agency, including but not limited to, education, financial transactions, medical history, and criminal or employment history and information that can be used to distinguish or trace an individual's identity, such as their name, social security number, date and place of birth, mother's maiden name, biometric records, etc., including any other personal information that is linked or linkable to an individual.

This definition of PII can be further defined as: (1) Public PII and (2) Protected PII.

Public PII: PII found in public sources such as telephone books, public websites, business cards, university listing, etc. Public PII includes first and last name, address, work telephone number, email address, home telephone number, and general education credentials.

Protected PII: PII that requires enhanced protection. This information includes data that if compromised could cause harm to an individual such as identity theft.



Listed below are examples of Protected PII that Applicants must not include in the files listed above to be evaluated by the Merit Review Committee.

- Social Security Numbers in any form
- Place of Birth associated with an individual
- Date of Birth associated with an individual
- Mother's maiden name associated with an individual
- Biometric record associated with an individual
- Fingerprint
- Iris scan
- DNA
- Medical history information associated with an individual
- Medical conditions, including history of disease
- Metric information, e.g. weight, height, blood pressure
- Criminal history associated with an individual
- Employment history and other employment information associated with an individual
- Ratings
- Disciplinary actions
- Performance elements and standards (or work expectations) are PII when they are so
 intertwined with performance appraisals that their disclosure would reveal an
 individual's performance appraisal
- Financial information associated with an individual
- Credit card numbers
- Bank account numbers
- Security clearance history or related information (not including actual clearances held)

O. ANNUAL COMPLIANCE AUDITS

If a for-profit entity is a Prime Recipient or subrecipient and has expended \$750,000 or more of DOE funds during the entity's fiscal year, an annual compliance audit performed by an independent auditor is be required. For additional information, please refer to 2 C.F.R. § 910.501 and Subpart F through the link below.

http://www.ecfr.gov/cgi-

 $\frac{bin/retrieveECFR?gp=1\&SID=0ad8c722e3f878b7e8133fc80d48fea1\&ty=HTML\&h=L\&r=PART\&n=pt2.1.910.$

If an educational institution, non-profit organization, or state/local government is a Prime Recipient or Subrecipient and has expended \$750,000 or more of Federal funds during the non-Federal entity's fiscal year, then a single or program-specific audit is required. For additional information, please refer to 2 C.F.R. § 200.501 and Subpart F through the link below. http://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title02/2cfr200 main 02.tpl.





Applicants and subrecipients (if applicable) should propose sufficient costs in the project budget to cover the costs associated with the audit. DOE will share in the cost of the audit at its applicable cost share ratio.



APPENDIX A – DEFINITIONS

"Amendment" means a revision to a Funding Opportunity Announcement or a Financial Assistance Agreement Also see Modification.

"Applicant" means the legal entity or individual signing the application. This entity or individual may be one organization or a single entity representing a group of organizations (such as a Consortium) that has chosen to submit a single application in response to a FOA.

"Application" means the documentation submitted in response to a FOA.

"Authorized Organization Representative (AOR)" is the person with assigned privileges who is authorized to submit grant applications through Grants.gov on behalf of an organization. The privileges are assigned by the organization's E-Business Point of Contact designated in the SAM.

"Award" means the written documentation executed by a Contracting Officer, after an Applicant is selected, which contains the negotiated terms and conditions for providing Financial Assistance to the Applicant. A financial assistance award may be a grant, cooperative agreement, or technology investment agreement.

"Budget" means the cost expenditure plan submitted in the application, including both the DOE contribution and the Applicant cost share.

"Business Contact" means a representative authorized to act on behalf of the Applicant to negotiate the agreement, as all DOE official correspondence related to this announcement, or agreement if one was awarded, would be addressed to the business point of contact.

"Clean Energy Systems" for purposes of this FOA include renewable energy power systems and combined heat and power systems (see definition for combined heat and power system).

"Combined Heat and Power (CHP) Systems", for purposes of this announcement, include, but are not limited to, integrated systems that simultaneously generate heat and power using energy efficient turbines, reciprocating engines, micro-turbines, fuel cells, and waste heat recovery systems (capturing heat discarded by an existing process and using that heat directly or to generate power). Eligible combined heat and power systems may only be fueled by either:

(1) renewable energy resources, or (2) natural gas. Combined heat and power systems not fueled by either renewable energy resources or natural gas will not be considered.

"Commercially-proven" for purposes of this FOA, means the technology <u>must</u> be at least a Technology Readiness Level (TRL) of 9, where TRL 9 is "Commercial-Scale Production/Application" and represents an in-service application of the technology in its final



form and under mission condition and at TRL 9, the actual, commercial-scale system is proven through successful mission operations, whereby it is fielded and being used in commercial application. Information relative to the technology and its TRL should be provided as part of the application. For more on TRL, see http://en.wikipedia.org/wiki/Technology readiness level.

"Community-scale project" for purposes of this Funding Opportunity Announcement only, means a project serving a substantial number of the total buildings within a community and/or providing a substantial percentage of the total community energy load. For purposes of this FOA, "substantial" means of "ample or considerable amount".

"Compliance" is an eligibility determination that refers to the non-technical requirements outlined in a FOA (e.g., formatting, timeliness of submission, or satisfaction of prerequisites).

"Consortium (plural consortia)" means the group of organizations or individuals that have chosen to submit a single application in response to a FOA.

"Contracting Officer" means the DOE official authorized to execute awards on behalf of DOE and who is responsible for the business management and non-technology/program office aspects of the financial assistance process.

"Cooperative Agreement" means a financial assistance instrument used by DOE to transfer money or property when the principal purpose of the transaction is to accomplish a public purpose of support or stimulation authorized by federal statute, and Substantial Involvement (see definition below) is anticipated between DOE and the Applicant during the performance of the contemplated activity. Refer to 2 CFR 200.24 for additional information regarding cooperative agreements.

"Cost Sharing" means that portion of the project or program's costs not borne by the federal government. The percentage of Applicant cost share is to be applied to the total project cost (i.e., the sum of Applicant plus DOE cost share) rather than to the DOE contribution alone. Cost sharing information can be found in the Code of Federal Regulations at 2 CFR 200.306 as amended by 2 CFR 910.130.

"Data Universal Numbering System (DUNS) Number" is a unique nine-character identification number issued by Dun and Bradstreet (D&B). Organizations must have a DUNS number prior to registering in the SAM. Call 1-866-705-5711 to receive one free of charge.

"E-Business Point of Contact (POC)" is the individual who is designated as the Electronic Business Point of Contact in the SAM registration. This person is the sole authority of the organization with the capability of designating or revoking an individual's ability to conduct SAM transactions.



"EERE Exchange" is the Department of Energy, Energy Efficiency and Renewable Energy's web system for posting Federal FOAs and receiving applications. EERE Exchange may be found at https://eere-exchange.energy.gov.

"Energy Conservation" for purposes of this FOA means decreasing energy consumption by reducing or going without a service to save energy.

"Energy Efficiency Measures (EEM)" for purposes of this FOA, means the implementation of building efficiency or industrial process efficiencies that use less energy to provide the same service. Building efficiencies may include, but are not limited to, building envelope improvements (walls, roofs, foundation slab, ceiling, windows, doors, insulation), the installation of energy efficient equipment, high-efficiency lighting, efficient appliances, air sealing, moisture management, controlled ventilation, high R-value (high thermal resistance) insulation, high efficiency windows, efficient heating systems (furnaces, boilers, passive solar), efficient cooling systems (air conditioners, evaporative coolers), ground source heat pumps, high efficiency office equipment, energy saving building electrical equipment, and efficient mechanical systems and heat recovery ventilation units). Industrial process efficiencies may include, but are not limited to, insulating piping, tank walls and roofs, the installation of higher efficiency equipment (e.g., heat exchangers, compressors, blowers, pumps, and fans), minimizing air leaks, optimizing air systems through the use of variable speed drives, and adding or optimizing controls.

"Facility-scale" for purposes of this announcement means a single or multiple "Tribally-owned or controlled building(s)" located on Indian lands (see definition of "Tribally-owned building" below).

"Financial Assistance" means the transfer of money or property to an Applicant or Participant to accomplish a public purpose of support authorized by Federal statute through Grants or Cooperative Agreements and sub-awards. For DOE, it does not include direct loans, loan guarantees, price guarantees, purchase agreements, Cooperative Research and Development Agreements (CRADAs), or any other type of financial incentive instrument.

"FedConnect" is where federal agencies make awards via the web. It can be found at https://www.fedconnect.net/FedConnect/.

"Federally Funded Research and Development Center (FFRDC)" means a government-sponsored operation that exists for the purpose of carrying out various functions related to both basic and applied research and development on behalf of the Government. Typically, most or all of the facilities utilized in an FFRDC are owned by the Government, but the operations are not always managed by the Government; an FFRDC may be managed by a University or consortium of Universities, other not-for-profit or nonprofit organization, or a for-profit organization, with the Government performing an oversight function.



"Funding Opportunity Announcement (FOA)" is a publicly available document by which a Federal agency makes known its intentions to award discretionary grants or cooperative agreements, usually as a result of competition for funds. FOAs may be known as FOAs, notices of funding availability, solicitations, or other names depending on the agency and type of program. See 2 CFR 200.203 for more information.

"**Grant**" means a Financial Assistance instrument used by DOE to transfer money or property when the principal purpose of the transaction is to accomplish a public purpose of support or stimulation authorized by Federal statute, and no Substantial Involvement is anticipated between DOE and the Applicant during the performance of the contemplated activity.

"Grants.gov" is the web portal which allows organizations to electronically find grant opportunities from all Federal grant-making agencies. Grants.gov is THE single access point for over 900 grant programs offered by the 26 Federal grant-making agencies. It can be accessed at http://www.grants.gov.

"Indian Lands" for purposes of this Announcement, is defined as:

- (a) any land located within the boundaries of an "Indian reservation" (see definition below), pueblo, or rancheria;
- (b) any land not located within boundaries of an Indian reservation, pueblo, or rancheria, the title to which is held
 - (i) in trust by the United States for the benefit of an Indian Tribe or an individual Indian;
 - (ii) by an Indian Tribe or an individual Indian, subject to restriction against alienation under laws of the United States; or
 - (iii) by a dependent Indian community; and
- (c) land that is owned by an Indian Tribe and was conveyed by the United States to a Native Corporation pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. § 1601 et seq.), or that was conveyed by the United States to a Native Corporation in exchange for such land;
- (d) lands held in fee simple (purchased or owned);
- (e) lands under a long-term Federal land lease (at least 20 years); and
- (f) land that was conveyed to a Native Corporation pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. § 1601 et seq.) and subsequently conveyed to another entity, provided that entity is either a Native village or Tribal governmental entity or the land is held, invested, managed for and on behalf of a Native village or Tribal governmental entity.



"Indian Reservation" for purposes of this Funding Opportunity Announcement only and as defined under Section 503 of EPAct 2005, includes an Indian reservation in existence in any State or States as of the date of enactment of Title V of EPAct 2005; a public domain Indian allotment; and a dependent Indian community located within the borders of the United States, regardless of whether the community is on original or acquired territory of the community; or within or outside the boundaries of any State or States.

"Indian Tribe" for purposes of this announcement, means any "Indian Tribe, Band, Nation or other organized group or community" (see below for further definition), including any Alaska Native village, regional corporation, or village corporation as defined in and established pursuant to the Alaska Native Claims Settlement Act (85 Stat. 688) [43 U.S.C. §§ 1601 et seq.], which are recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians. For purposes of this announcement, an eligible "Indian Tribe" (including Alaska Native villages, but not regional or village corporations), must be federally recognized as listed in Indian Entities Recognized and Eligible to Receive Services from the United States Bureau of Indian Affairs, published by the Department of Interior's Bureau of Indian Affairs in the Federal Register on January 14, 2015, 80 FR 1942, as supplemented by the Bureau of Indian Affairs Final Determination for Federal Acknowledgment of the Pamunkey Indian Tribe effective October 6, 2015 unless the petitioner or an interested party files a request for reconsideration under § 83.11as published in the Federal Register July 8, 2015, 80 FR130.

"Inter-Tribal Organization," for purposes of this announcement, means any organization comprised of *two or more* Indian Tribes, established under Congressional, State, or Tribal law to act on behalf of the participating Indian Tribes. "Inter-Tribal Organizations" may include, but are not limited to, inter-tribal councils, regional tribal organizations or associations, and tribal federations. Applications may be submitted by an authorized "Inter-Tribal Organization", provided evidence of the authority to submit an application, relative to the proposed project, is supplied as part of the application. Evidence may include, but is not limited to, a resolution, ordinance, executive order, charter, P.L. 93-638 contract, self-governance compact, or other legal documentation. DOE will determine the sufficiency of the authorization based on the evidence submitted as part of the application.

"**Key Personnel**" mean the individuals who will have significant roles in planning and implementing the proposed Project on the part of the Applicant and Participants, including FFRDCs.

"Marketing Partner Identification Number (MPIN)" is a very important password designated by your organization when registering in SAM. The E-Business Point of Contact will need the MPIN to assign privileges to the individual(s) authorized to perform SAM transactions on behalf of your organization. The MPIN must have 9 digits containing at least one alpha character (must be in capital letters) and one number (no spaces or special characters permitted).



"Modification" means a revision to a FOA. Also see Amendment.

"Owned or Controlled" for purposes of this FOA, is where the eligible entity has or has been given certain rights and duties, specifically the ability to exercise authority, direction and control over the project. Note that ownership may be private, collective, or common and some of those rights and duties may be held by different parties.

"Participant" for purposes of this FOA only, means any entity, except the Applicant substantially involved in a consortium, or other business arrangement (including all parties to the application at any tier), responding to the FOA.

"Principal Investigator" means a representative authorized to act as the Technical Contact or Project Manager on behalf of the Applicant and would be the prime point of contact for DOE's Project Officer during project performance, if an agreement were to be awarded. See Technical Contact and Project Manager.

"**Project**" means the set of activities described in an application, State plan, or other document that is approved by DOE for Financial Assistance (whether such Financial Assistance represents all or only a portion of the support necessary to carry out those activities).

"Project Manager" means a representative authorized to act as the Technical Contact or Principal Investigator on behalf of the Applicant and would be the prime point of contact for DOE's Project Officer during project performance, if an agreement were to be awarded. See Principal Investigator and Technical Contact.

"**Project Team**" means the team which consists of the Recipient, subrecipients, and others performing or otherwise supporting work under a DOE funding agreement.

"**Proposal**" is the term used to describe the documentation submitted in response to a FOA. Also see Application.

"Recipient" means the organization, individual, or other entity that receives a financial assistance award from DOE (i.e., is the signatory on the award), is financially accountable for the use of any DOE funds or property provided for the performance of the Project, and is legally responsible for carrying out the terms and condition of the award.

"Renewable Energy System", for purposes of this announcement, includes systems for: (1) electric power generation; and/or (2) heating or cooling systems. Renewable energy systems also include renewable energy fueled combined heat and power systems (see Combine Heat and Power).

1) Renewable energy systems for electric power generation include, but are not limited to, photovoltaic (solar electric), biomass (including waste to energy), wind power, run-of-the-river hydropower, incremental hydropower, or other renewable energy



- hybrid systems for electricity power generation. Note that for purposes of this FOA, ground source heat pumps are considered an energy efficiency measure and included under Topic Area 1.b.
- 2) Heating or cooling systems include, but are not limited to, the use of biomass for high efficiency combustion systems (i.e., stoves and boilers), active solar thermal systems for space or water heating, wind energy for heating, direct-use hydrothermal (geothermal) resources for water and space heating, or other renewable energy hybrid systems for heating and/or cooling.

"Responsiveness" is an eligibility determination that refers to the objective technical requirements (not goals or targets) outlined in a FOA, such as a technology type or technical parameters. For example, submission of a photovoltaic solar panel design in response to a FOA calling for innovative geothermal drilling technologies should be found nonresponsive. Likewise, an application with a design that incorporates rare earth materials to a FOA that prohibits the use of rare earth materials should be found nonresponsive. Conversely, the belief that a technology will not achieve the technical targets of the FOA will never be used as a proper basis for a rejection as nonresponsive.

"State or Utility Company Clean Energy or Energy Efficiency Incentive Program" for purposes of this Funding Opportunity Announcement only, means program(s) offered through a state, local government or utility that provides incentive payments, billing credits, rebate payments or other financial support to customers to promote the installation of clean energy or energy efficiency projects.

"**Selection**" means the determination by the DOE Selection Official that negotiations take place for certain Projects with the intent of awarding a Financial Assistance instrument.

"Selection Official" means the DOE official designated to select applications for negotiation toward Award under a subject FOA.

"Source Energy" represents the total amount of raw fuel that is required to operate the building and as determined by the U.S. Environmental Protection Agency is the most equitable unit of evaluation, and enables assessment of energy efficiency. *Source energy* traces the heat and electricity requirements of the building back to the raw fuel input, thereby accounting for any losses (transmission, delivery, and production) enabling a complete thermodynamic assessment. For more, see the Energy Protection Agency (EPA) Energy Star <u>website</u> or <u>Portfolio Manager Technical Reference</u> on *Source Energy*.

"Subawardee, Subrecipient, or Subcontractor" (excludes vendors) means the legal entity to which a subaward is made and which is accountable to the Recipient for the use of the funds or property provided under a Financial Assistance Award.



"Substantial Involvement" means involvement on the part of the Government. DOE's involvement may include shared responsibility for the performance of the project; providing technical assistance or guidance which the Applicant is to follow; and the right to intervene in the conduct or performance of the Project. Such involvement will be negotiated with each Applicant prior to signing any cooperative agreement.

"System for Award Management (SAM)" is the primary database which collects, validates, stores and disseminates data in support of agency missions. It can be accessed at https://www.sam.gov.

"Technical Contact" means a representative authorized to act as the Project Manager or Principal Investigator on behalf of the Applicant and would be the prime point of contact for DOE's Project Officer during project performance, if an agreement were to be awarded. See Principal Investigator and Project Manager.

"Total Project Cost" means all the funds to complete the effort proposed by the Applicant, including DOE funds (including direct funding of any FFRDC) plus all other funds that will be committed by the Applicant as Cost Sharing.

"Tribal Consortium" (plural consortia), for purposes of this announcement, means group of Indian tribes (as defined above), that have chosen to submit a single application. Under this announcement, a Tribal Consortium is eligible to submit an application provided the application is submitted by a single Indian tribe representing the Consortium.

"Tribal Energy Resource Development Organization" means an "organization" of two or more entities, at least one of which is an Indian Tribe (see "Indian Tribe" above) that has the written consent of the governing bodies of all Indian Tribes participating in the organization to apply for a grant or loan, or other assistance under 25 U.S.C. § 3503, where "organization" means a partnership, joint venture, Limited Liability Company (LLC) or other unincorporated association or entity that is established to develop Indian energy resources."

"Tribal Organization," for purposes of this announcement means any legally established organization of an Indian Tribe, which is controlled, sanctioned, or chartered by the recognized governing body of that Indian Tribe. A "Tribal Organization" may include, but is not limited to, a subsidiary, subdivision, or instrumentality of an Indian Tribe, established under Congressional, State or Tribal law to act on behalf of an Indian Tribe. Applications may be submitted by an authorized "Tribal Organization", provided evidence of the authority to submit an application, relative to the proposed project, is supplied as part of the application. Evidence may include, but is not limited to, a constitution, resolution, ordinance, executive order, charter or other legal documentation. DOE will determine the sufficiency of the authorization based on the evidence submitted as part of the application.



"Tribally-owned or controlled building" for purposes of this FOA, is one where the eligible entity has the authority to retrofit the building and where the building is either owned by the eligible entity or tribal members, or the eligible entity has a long-term lease (at least 20 years). Buildings may include, but are not limited to, tribal member homes, schools, community buildings, clinics, tribal government buildings, utility facilities (such as water/waste water systems), tribal casinos, or tribal businesses.



APPENDIX B – COST SHARE INFORMATION

Cost Sharing or Cost Matching

The terms "cost sharing" and "cost matching" are often used synonymously. Even the DOE Financial Assistance Regulations, 2 CFR 910.130, use both of the terms in the titles specific to regulations applicable to cost sharing. DOE almost always uses the term "cost sharing," as it conveys the concept that non-federal share is calculated as a percentage of the Total Project Cost. An exception is the State Energy Program Regulation, 10 CFR 420.12, State Matching Contribution. Here "cost matching" for the non-federal share is calculated as a percentage of the Federal funds only, rather than the Total Project Cost.

How Cost Sharing Is Calculated

As stated above, cost sharing is calculated as a percentage of the Total Project Cost. Following is an example of how to calculate cost sharing amounts for a project with \$1,000,000 in federal funds with a minimum 20% non-federal cost sharing requirement:

- Formula: Federal share (\$) divided by Federal share (%) = Total Project Cost Example: \$1,000,000 divided by 80% = \$1,250,000
- Formula: Total Project Cost (\$) minus Federal share (\$) = Non-federal share (\$)
 Example: \$1,250,000 minus \$1,000,000 = \$250,000
- Formula: Non-federal share (\$) divided by Total Project Cost (\$) = Non-federal share (%) Example: \$250,000 divided by \$1,250,000 = 20%

See the sample cost share calculation for a blended cost share percentage below. Keep in mind that FFRDC funding is DOE funding.

What Qualifies For Cost Sharing

While it is not possible to explain what specifically qualifies for cost sharing in one or even a couple of sentences, in general, if a cost is allowable under the cost principles applicable to the organization incurring the cost and is eligible for reimbursement under an DOE grant or cooperative agreement, then it is allowable as cost share. Conversely, if the cost is not allowable under the cost principles and not eligible for reimbursement, then it is not allowable as cost share. In addition, costs may not be counted as cost share if they are paid by the Federal Government under another award unless authorized by Federal statute to be used for cost sharing.



The rules associated with what is allowable as cost share are specific to the type of organization that is receiving funds under the grant or cooperative agreement, though are generally the same for all types of entities. The specific rules applicable to:

- FAR Part 31 for For-Profit entities, (48 CFR Part 31); and
- 2 CFR Part 200 Subpart E Cost Principles for all other non-federal entities.

In addition to the regulations referenced above, other factors may also come into play such as timing of donations and length of the project period. For example, the value of ten years of donated maintenance on a project that has a project period of five years would not be fully allowable as cost share. Only the value for the five years of donated maintenance that corresponds to the project period is allowable and may be counted as cost share.

Additionally, DOE generally does not allow pre-award costs for either cost share or reimbursement when these costs precede the signing of the appropriation bill that funds the award. In the case of a competitive award, DOE generally will not allow pre-award costs prior to the signing of the Selection Statement by the DOE Selection Official.

DOE Financial Assistance Rules 2 CFR Part 200 as amended by 2 CFR Part 910

As stated above, the rules associated with what is allowable cost share are generally the same for all types of organizations. Following are the rules found to be common, but again, the specifics are contained in the regulations and cost principles specific to the type of entity:

- (A) Acceptable contributions. All contributions, including cash contributions and third party in-kind contributions, <u>must</u> be accepted as part of the Recipient's cost sharing if such contributions meet all of the following criteria:
 - (1) They are verifiable from the Recipient's records.
 - (2) They are not included as contributions for any other federally-assisted project or program.
 - (3) They are necessary and reasonable for proper and efficient accomplishment of project or program objectives.
 - (4) They are allowable under the cost principles applicable to the type of entity incurring the cost as follows:
 - a. For-profit organizations. Allowability of costs incurred by for-profit organizations and those nonprofit organizations listed in Attachment C to OMB Circular A–122 is determined in accordance with the for-profit cost principles in 48 CFR Part 31 in the Federal Acquisition Regulation, except that patent prosecution costs are



not allowable unless specifically authorized in the award document. (v) Commercial Organizations. FAR Subpart 31.2—Contracts with Commercial Organizations.

- b. Other types of organizations. Allowability of costs incurred by other types of organizations that may be Subrecipients under a prime award is determined as follows:
 - Institutions of higher education. Allowability is determined in accordance with: 2 CFR Part 200 Subpart E - Cost Principles for all other non-federal entities.
 - ii. Other nonprofit organizations. Allowability is determined in accordance with: 2 CFR Part 200 Subpart E Cost Principles for all other non-federal entities.
 - iii. Hospitals. Allowability is determined in accordance with the provisions of:
 2 CFR Part 200 Subpart E Cost Principles for all other non-federal entities.
 - iv. Governmental organizations. Allowability for State, local, or federally recognized Indian tribal government is determined in accordance with: 2
 CFR Part 200 Subpart E Cost Principles for all other non-federal entities
- (5) They are not paid by the Federal Government under another award unless authorized by Federal statute to be used for cost sharing or matching.
- (6) They are provided for in the approved budget.
- (B) Valuing and documenting contributions
 - (1) Valuing Recipient's property or services of Recipient's employees. Values are established in accordance with the applicable cost principles, which mean that amounts chargeable to the project are determined on the basis of costs incurred. For real property or equipment used on the project, the cost principles authorize depreciation or use charges. The full value of the item may be applied when the item will be consumed in the performance of the award or fully depreciated by the end of the award. In cases where the full value of a donated capital asset is to be applied as cost sharing or matching, that full value must be the lesser or the following:
 - a. The certified value of the remaining life of the property recorded in the Recipient's accounting records at the time of donation; or



- b. The current fair market value. If there is sufficient justification, the Contracting Officer may approve the use of the current fair market value of the donated property, even if it exceeds the certified value at the time of donation to the project. The Contracting Officer may accept the use of any reasonable basis for determining the fair market value of the property.
- (2) Valuing services of others' employees. If an employer other than the Recipient furnishes the services of an employee, those services are valued at the employee's regular rate of pay, provided these services are for the same skill level for which the employee is normally paid.
- (3) Valuing volunteer services. Volunteer services furnished by professional and technical personnel, consultants, and other skilled and unskilled labor may be counted as cost sharing or matching if the service is an integral and necessary part of an approved project or program. Rates for volunteer services <u>must</u> be consistent with those paid for similar work in the Recipient's organization. In those markets in which the required skills are not found in the Recipient organization, rates <u>must</u> be consistent with those paid for similar work in the labor market in which the Recipient competes for the kind of services involved. In either case, paid fringe benefits that are reasonable, allowable, and allocable may be included in the valuation.
- (4) Valuing property donated by third parties.
 - a. Donated supplies may include such items as office supplies or laboratory supplies. Value assessed to donated supplies included in the cost sharing or matching share <u>must</u> be reasonable and <u>must</u> not exceed the fair market value of the property at the time of the donation.
 - b. Normally only depreciation or use charges for equipment and buildings may be applied. However, the fair rental charges for land and the full value of equipment or other capital assets may be allowed, when they will be consumed in the performance of the award or fully depreciated by the end of the award, provided that the Contracting Officer has approved the charges. When use charges are applied, values <u>must</u> be determined in accordance with the usual accounting policies of the Recipient, with the following qualifications:
 - The value of donated space <u>must</u> not exceed the fair rental value of comparable space as established by an independent appraisal of comparable space and facilities in a privately-owned building in the same locality.
 - ii. The value of loaned equipment <u>must</u> not exceed its fair rental value.



- (5) Documentation. The following requirements pertain to the Recipient's supporting records for in-kind contributions from third parties:
 - a. Volunteer services <u>must</u> be documented and, to the extent feasible, supported by the same methods used by the Recipient for its own employees.
 - b. The basis for determining the valuation for personal services and property must be documented.



Appendix C – Calculating Energy Savings (Topic Area 1 Only)

Energy savings is the difference between the total energy usage before the project and the projected energy usage after the project. The equation for calculating the percentage of energy savings is shown in Equation 1.

Equation 1

Savings (%) =
$$\frac{\text{Energy usage before project (kBtu)- Energy usage projected after project (kBtu)}}{\text{Energy usage before project (kBtu)}} \times 100$$

Table 1 provides a list of typical forms of energy that are used in buildings.

To simplify the analysis and to provide an equivalent basis of comparison, <u>all</u> Applicants <u>must</u> use a common set of conversion factors (see Table 1 below). The common conversion factors (multipliers in Table 1) not only convert energy values to a common unit (kBtu), but also account for the effects of inefficiencies in energy conversion and distribution by converting site energy to *source energy*².

Methodology:

The general process for calculating energy savings is as follows:

- 1. Identify the energy source(s)
 - a. For Topic Area 1.a (Clean Energy Systems), identify the energy source or sources (e.g., electricity, heating oil, diesel oil, natural gas, or any other energy source or fuel used for electricity production, heating and/or cooling) that are being displaced by the proposed clean energy system.
 - b. For Topic Area 1.b. (Deep Energy Retrofit Energy Efficiency Measures), identify <u>all</u> of the sources of energy (e.g., electricity, propane, heating oil, diesel oil, natural gas, or any other energy source or fuel used for electricity production, heating and/or cooling) that are used by the building or buildings.
- 2. Establish a baseline of the energy currently used by the building or group of buildings (referred to as "energy usage before project" in Equation 1).
- 3. Determine projected energy usage of the building(s) after the proposed project is completed (referred to as "projected energy usage after project" in Equation 1).

² Source energy represents the total amount of raw fuel that is required to operate the building and as determined by the U.S. Environmental Protection Agency is the most equitable unit of evaluation, and enables assessment of energy efficiency. Source energy traces the heat and electricity requirements of the building back to the raw fuel input, thereby accounting for any losses (transmission, delivery, and production) enabling a complete thermodynamic assessment. For more, see the Energy Protection Agency (EPA) Energy Star website or Portfolio Manager Technical Reference on Source Energy.



- 4. Convert energy values to the common unit of thousand British thermal units (kBtu) using the unit conversion multipliers provided in Table 1 below.
- 5. Sum energy usage values together for the before-project case and sum the energy usage values together for the after-project case.
- 6. Calculate the projected fuel savings using Equation 1.

Conversion Factors:

All Applicants **must** use the common set of conversion factors below.

Table 1. Conversion Factors to thousands of Btu (kBtu) and Source Eenrgy¹

To convert to kBtu from:	Input units	Conversion to kBtu*	Conversion to Source Energy	Multiply by:
Electricity	kWh	3.412	3.14	10.7
Natural Gas	Therms	100	1.05	105
Natural Gas	100 cubic feet (CCF)	102.8	1.05	107.1
Diesel,	Gallons	138	1.01	139.4
Fuel Oil (No. 1)	Gallons	139	1.01	140.4
Fuel Oil (No. 2)	Gallons	138	1.01	139.4
Fuel Oil (No. 4)	Gallons	146	1.01	147.5
Fuel Oil (No. 5 & 6)	Gallons	150	1.01	151.5
Kerosene	Gallons	135	1.01	136.4
Propane and liquid Propane	Gallons	91.0	1.01	91.9
Propane and Liquid Propane	cubic feet (CF)	0.68	1.01	0.69
Coal	lb	12.5	1.00	12.5
Coal	Ton	25,000	1.00	25,000
Steam	lbs	1.194	1.20	1.21
Steam	1000 lbs	1,194	1.20	1,432.8
Chilled Water	Ton-hours	12	1.00	12
Any Fuel	million Btu (or MMBtu)	0.001	Use above	

^{*} Conversion source https://portfoliomanager.energystar.gov/pdf/reference/Thermal%20Conversions.pdf?191a-e2c5 and U.S. Energy Information Administrations (EIA) Energy Conversation Calculators at http://www.eia.gov/energyexplained/index.cfm?page=about_energy_conversion_calculator.



Assumptions:

- 1) Where renewable energy systems, including renewable-fueled combined heat and power systems, are proposed, the "energy usage projected after project" would be reduced by the amount of energy projected to be generated for and used in the building or buildings (i.e., energy displaced by the renewable energy system).
- 2) For purposes of this FOA, all renewable energy system inputs including biomass, are assumed to be zero for calculating the percentage of energy savings; meaning that the "energy usage before project" being replaced by a renewable energy or renewable-fueled system is 100% displaced by the renewable energy or renewable-fueled system (see Example #2 and #3 below).
- 3) If steam and chilled water are generated in the building(s) using energy sources already included in the utility totals (e.g. electricity to generate chilled water), do not double count their usage. If steam or chilled water are purchased separately from a utility provider, their usage needs to be included in the building(s) totals.

Examples for each topic area are included below.

Topic Area 1.a. Clean Energy System Examples

The following examples are used to demonstrate how to apply these factors and calculate the percentage of displaced energy in the building or buildings.

- 1) Example #1: Renewable Power and Heating Systems: Displaced energy using a photovoltaic power and biomass heating system
- 2) Example #2: Renewable Power and Heating Systems: Displaced energy using a solar water heating system and a solar electric (photovoltaic) system
- 3) Example #3: Natural Gas Combine Heat and Power (CHP) System: Demonstrates the calculations if a natural-gas combined heat and power (CHP) system were proposed to displace electricity and heat.

Example #1: Topic Area 1.a. (Renewable Power and Heating Systems)

Proposed Project: A 20,000 ft² building is projected to save 20% of its electricity usage using a photovoltaic (solar electric) system projected to produce 68,000 kWh/year, and 100% of its natural gas usage by replacing a natural gas boiler with a biomass-fueled boiler. The total annual energy usage for the building in 2013 was 340,000 kWh/year of electricity, 6,400 therms of natural gas, and 15,000 gallons of fuel oil (No. 5).

Find: Percentage of energy displaced resulting from the proposed project. *Method:* The general steps described above are followed in this example.



- 1. Identify only the sources of energy that will be displaced by the proposed systems
- 2. Establish the baseline energy usage before the proposed project is implemented.
- 3. Determine projected energy usage after the project.

Table 2 shows the building energy usage for this example before and after the proposed project is implemented. The figures in the table are provided in the typical units for these forms of energy, kWh and therms. Note that the electricity usage after the installation of the photovoltaic (solar electric) system is reduced 272,000 kWh/year or 20% of the 240,000 kWh/year used before the project, and its natural gas is 100% offset by the biomass-fueled boiler reducing the therms to be used after the project to 0.

 Before
 After
 Savings

 Electricity (kWh)
 340,000
 272,000
 20%

 Natural Gas (therms)
 6,400
 0
 100%

Table 2. Example #1 building energy usage

Note: The requirement under Topic Area 1.a. is the displacement of energy; therefore, <u>only</u> the energy sources being displaced are included in the calculation. Since the fuel oil used is not being affected, it is not considered in the calculation.

4. Convert the various forms of energy values to the common unit of kBtu using the multipliers provided in Table 1. The energy values with mixed units of kWh and therms are multiplied by the unit conversion factors for the given forms of energy to get the energy values in the common units of kBtu. Note that the biomass boiler is assumed to displace 100% of the natural gas (see Assumption #2 above).

Table 3. Example #1 conversion of energy values from mixed units to common units of kBtu

	Energy Usage (Mixed Units)		Units	Energy Usa	ge (Commoi	ո Units)	
	Before	After	Units	conversion factor	Before	After	Units
Electricity	340,000	272,000	kWh	10.7	3,638,000	2,910,400	kBtu
Natural Gas	6,400	0	therms	105	672,000	0	kBtu

5. Sum the energy usage values for the before-project case and sum the energy usage values for the after-project case as shown for this example in Table 4 below.



Table 4. Example #1 summation of before and after project energy usage in common units of kBtu

	Building Energy Usage					
	Before After Uni					
Electricity	3,638,000	2,910,400	kBtu			
Natural Gas	672,000	0	kBtu			
Sum	4,310,000	2,910,400	kBtu			

6. Calculate the projected percentage of fuel savings using Equation 1.

For this example, the building used 4,310,000 kBtu of energy in 2013. The proposed renewable energy systems are projected to reduce the annual energy usage to 2,910,400 kBtu after the project is implemented. The percent of energy savings is calculated as:

Energy Savings (%) =
$$\frac{4,310,000 \text{ kBtu} - 2,910,400 \text{ kBtu}}{4,310,000 \text{ kBtu}} \times 100 = 32.5\%$$

Note: If under Example #1, a biomass-fueled combined heat and power (CHP) system was used in place of the photovoltaic (solar electric) system and the biomass boiler system (assuming the biomass-fueled CHP system produced the same amount of electricity as the photovoltaic system and heat as the biomass boiler system), the result would be same (32.5% savings).

Example #2: Topic Area 1.a. (Renewable Power and Heating System)

Proposed Project: A 20,000 ft² building is projected to save 20% of its fuel oil (No. 5) usage using a biomass boiler, and 10% of its electricity using a solar electric (photovoltaic) system. The total annual energy usage for the building in 2013 was 340,000 kWh/year of electricity and 15,000 gallons of fuel oil (No. 5).

Find: Percentage of energy displaced resulting from the proposed project. *Method:* The general steps described above are followed in this example.

- 1. Identify only the sources of energy that will be displaced by the proposed systems.
- 2. Establish the baseline energy usage before the proposed project is implemented.
- 3. Determine projected energy usage after the project.

Table 5 shows the building energy usage for this example before and after the proposed project is implemented. The figures in the table are provided in the typical units for this form of energy, kWh and gallons.

Table 5. Example #2 building energy usage

			%
	Before	After	Savings
Electricity (kWh)	340,000	306,000	10%
Fuel Oil (No. 5)	15,000	12,000	20%

Note: The requirement under Topic Area 1.a. is the displacement of energy; therefore, <u>only</u> the energy sources being displaced are included in the calculation.

4. Convert the form of energy values to the common unit of kBtu using the multipliers provided in Table 1. The energy values are multiplied by the unit conversion factors for the given form of energy to get the energy values in the common units of kBtu.

Table 6. Example #2 conversion of energy values from mixed units to common units of kBtu

	Energy Usage (Therms)		Units	Energy Usa	ige (Commoi	n Units)	
	Before	After	Units	conversion factor	Before	After	Units
Electricity	340,000	306,000	kWh	10.7	3,638,000	3,274,200	kBtu
Fuel Oil (No. 5)	15,000	12,000	gallons	151.5	2,272,500	1,818,000	kBtu

5. Sum the energy usage values for the before-project case and sum the energy usage values for the after-project case as shown for this example in Table 7 below.

Table 7. Example #2 summation of before and after project energy usage in common units of kBtu

	Building Energy Usage				
	Before After Uni				
Electricity	3,638,000	3,274,200	kBtu		
Fuel Oil			l/D+		
(No. 5)	2,272,500	1,818,000	kBtu		
Sum	5,910,500	5,092,200	kBtu		

6. Calculate the projected percentage of fuel savings using Equation 1.

For this example, the building used 5,910,500 kBtu of energy in 2013. The proposed renewable energy systems are projected to reduce the annual energy usage to 5,092,200 kBtu after the project is implemented. The percent of energy savings is calculated as:

Energy Savings (%) =
$$\frac{5,910,500 \text{ kBtu} - 5,092,200 \text{ kBtu}}{5,910,500 \text{ kBtu}} \times 100 = 13.84\%$$

Note: In this example, the amount of energy displaced would <u>not</u> meet the requirement for a 15% displacement under Topic Area 1.a.

Example #3: Topic Area 1.a. (Natural Gas Combine Heat and Power (CHP) System):

Proposed Project: In 2013, the total annual energy usage for a building was 340,000 kWh/year of electricity and 10,200 therms of natural gas for heat provided by a boiler. A natural gas combine heat and power (CHP) system is proposed to meet 45% of the electrical load (153,000 kWh/year) and provide 100% of the heat that is currently provided by the natural gas boiler.

The characteristics of the CHP are below.

Table 8. Example #3 Combined Heat and Power (CHP) system characteristics

Natural Gas Input	18,644 therms
Electricity Output	153,000 kWh/year
Thermal Output	Sufficient to provide
	100% of the heat for the
	building

Find: Percentage of energy displaced resulting from the proposed project. *Method:* The general steps described above are followed in this example.

- 1. Identify only the sources of energy that will be displaced by the proposed systems.
- 2. Establish the baseline energy usage before the proposed project is implemented.
- 3. Determine projected energy usage after the project.

Table 9 shows the building energy usage for this example before and after the proposed project is implemented. The figures in the table are provided in the typical units for these forms of energy, kWh and therms. Note that displaced fuel used at the central station power plant and both the thermal and electrical inputs and outputs of the

system are included in the calculation of the source energy reduction. In this case, the <u>net</u> natural gas use is an increased usage in natural gas of 8,444 therms (or 83% increase).

% Before After Savings Electricity (kWh) 340,000 187,000 45% Natural Gas for Heat 10,200 0 (therms) (83%) Natural Gas for CHP 0 18,644 (therms)

Table 9. Example #3 building energy usage

4. Convert the various forms of energy values to the common unit of kBtu using the multipliers provided in Table 1. The energy values with mixed units of kWh and therms are multiplied by the unit conversion factors for the given forms of energy to get the energy values in the common units of kBtu.

Table 10. Example #3 conversion of energy values from mixed units to common units of kBtu

	Energy Usage (Mixed Units)			Energy Usage (Mixed Units) Units		Units	Energy Usage (Common Units)		
	Before	After	Units	conversion factor	Before	After	Units		
Electricity	340,000	187,000	kWh	10.7	3,638,000	2,000,900	kBtu		
Natural	10,200	0	therms	105	1,071,000	0	kBtu		
Gas for									
Heat									
Natural	0	18,644	therms	105	0	1,957,620	kBtu		
Gas for									
CHP									

5. Sum the energy usage values for the before-project case and sum the energy usage values for the after-project case as shown for this example in Table 11 below.



Table 11. Example #3 summation of before and after project energy usage in common units of kBtu

	Building Energy Usage				
	Before	After	Units		
Electricity	3,638,000	2,000,900	kBtu		
Natural Gas	1,071,000	0	kBtu		
for Heat	1,071,000	U	KDLU		
Natural Gas			kBtu		
for CHP	0	1,957,620	KBLU		
Sum	4,709,000	3,958,520	kBtu		

6. Calculate the projected percentage of fuel savings using Equation 1.

For this example, the building used 4,709,000 kBtu of energy in 2013. The proposed clean energy system is projected to reduce the annual energy usage to 3,958,520 kBtu after the project is implemented. The percent of energy savings is calculated as:

Energy Savings (%) =
$$\frac{4,709,000 \text{ kBtu} - 3,958,520 \text{ kBtu}}{4.709,000 \text{ kBtu}} \times 100 = 15.9\%$$

Topic Area 1.b. Deep Energy Retrofit Energy Efficiency Measures (EEM) Examples

The following examples are used to demonstrate how to apply these factors and calculate the percentage of **all** energy saved in the building or buildings.

- 4) Example #4: Deep Energy Retrofit Energy Efficiency Measures (EEM) Only: Demonstrates how to calculate the reduction in the **total** of <u>all</u> energy sources if energy efficiency measures are implemented.
- 5) Example #5: EEM plus Renewable Power System: Demonstrates how to calculate the reduction in the **total** of <u>all</u> energy sources if energy efficiency measures (EEM) are implemented, along with a solar electric system
- 6) Example #6: EEM plus Renewable-Fueled Heating System: Demonstrates how to calculate the reduction in the **total** of <u>all</u> energy sources if energy efficiency measures (EEM) are implemented, along with a biomass-fueled boiler for heat.



Example #4: Topic Area 1.b. (Energy Efficiency Measures)

Proposed Project: A 20,000 ft² building is projected to save 20% of its electricity usage and 40% of its natural gas usage after implementing a number of energy efficiency measures. The total annual energy usage for the building in 2013 was 340,000 kWh/year of electricity, 6,400 therms of natural gas, and 15,000 gallons of fuel oil (No. 5).

Find: Percentage of energy savings resulting from the proposed project. *Method:* The general steps described above are followed in this example.

- 1. Identify all sources of energy that are used by the building or buildings.
- 2. Establish the baseline energy usage before the proposed project is implemented.
- 3. Determine projected energy usage after the project.

Table 12 shows the building energy usage for this example before and after the proposed project is implemented. The figures in the table are provided in the typical units for these forms of energy, kWh and therms.

			%
	Before	After	Savings
Electricity (kWh)	340,000	272,000	20%
Natural Gas (therms)	6,400	3,840	40%
Fuel Oil (No. 5)	15,000	15,000	0%

Table 12. Example #4 building energy usage

Note: The requirement under Topic Area 1.b. is the reduction in the **total** of <u>all</u> energy and fuel used (total of all energy and fuel sources combined, including but not limited to, electricity, propane, heating oil, or any other energy or fuel used) in the building; therefore, <u>all</u> energy sources including the fuel oil used in the building but not affected by the proposed installations, are included in the calculation regardless of whether it is being affected by the proposed installations.

4. Convert the various forms of energy values to the common unit of kBtu using the multipliers provided in Table 1. The energy values with mixed units of kWh and therms are multiplied by the unit conversion factors for the given form of energy to get the energy values in the common units of kBtu.



	Energy Usage (Mixed Units)		Units	Energy Usage (Common Units)			
	Before	After	Units	conversion factor	Before	After	Units
Electricity	340,000	272,000	kWh	10.7	3,638,000	2,910,400	kBtu
Natural Gas	6,400	3,840	therms	105	672,000	403,200	kBtu
Fuel Oil (No. 5)	15,000	15,000	gallons	151.5	2,272,500	2,272,500	kBtu

5. Sum the energy usage values for the before-project case and sum the energy usage values for the after-project case as shown for this example in Table 14 below.

Table 14. Example #4 summation of before and after project energy usage in common units of kBtu

	Building	Building Energy Usage					
	Before	After	Units				
Electricity	3,638,000	2,910,400	kBtu				
Natural gas	672,000	403,200	kBtu				
Fuel Oil	2,272,500	2,272,500	kBtu				
Sum	6,582,500	5,586,100	kBtu				

6. Calculate the projected percentage of fuel savings using Equation 1.

For this example, the building used 6,582,500 kBtu of energy in 2013. The proposed energy efficiency measures are projected to reduce the annual energy usage to 5,586,100 kBtu after the project is implemented. The percent of energy savings is calculated as:

Energy Savings (%) =
$$\frac{6,582,500 \text{ kBtu} - 5,586,100 \text{ kBtu}}{6,582,500 \text{ kBtu}} \times 100 = 15.1\%$$

Note: In this example, the reduction in the **total** of <u>all</u> energy does not meet the 20% requirement under Topic Area 1.b.



Example #5: Topic Area 1.b. (Energy Efficiency Measures (EEM) plus Renewable Power System)

Proposed Project: A 20,000 ft² building is projected to save 20% of its electricity usage and 40% of its natural gas usage after implementing a number of energy efficiency measures (EEM). Additionally, a 10kW photovoltaic (solar electric) system projected to produce 15,000 kWh will be installed. The total annual energy usage for the building in 2013 was 340,000 kWh/year of electricity and 6,400 therms of natural gas.

Find: Percentage of energy savings resulting from the proposed project. *Method:* The general steps described above are followed in this example.

- 1. Identify <u>all</u> sources of energy that are used by the building or buildings.
- 2. Establish the baseline energy usage before the proposed project is implemented.
- 3. Determine projected energy usage after the project.

Table 15 shows the building energy usage for this example before and after the proposed project is implemented. The figures in the table are provided in the typical units for these forms of energy, kWh and therms. Note that the electricity usage after the project is reduced by the amount of energy projected to be generated by the photovoltaic (solar electric) system (15,000 kWh) and an additional 20% from the energy efficiency measures (20% of 340,000 kWh/year is 68,000 kWh/year) for a total reduction of 83,000 kWh (or 24%).

 Before
 After
 Savings

 Electricity (kWh)
 340,000
 257,000
 24%

 Natural gas (therms)
 6,400
 3,840
 40%

Table 15. Example #5 building energy usage

Note: The requirement under Topic Area 1.b. is the reduction in the **total** of <u>all</u> energy and fuel used (total of all energy and fuel sources combined, including but not limited to, electricity, propane, heating oil, or any other energy or fuel used) in the building; therefore, if <u>any</u> other sources of energy or fuel were used in the building even if those sources were unaffected by the proposed installation, they would be included in the calculation.

4. Convert the various forms of energy values to the common unit of kBtu using the multipliers provided in Table 1. The energy values with mixed units of kWh and therms are multiplied by the unit conversion factors for the given form of energy to get the energy values in the common units of kBtu.



Table 16. Example #5 conversion of energy values from mixed units to common

	Energy L	Isage (Mixe	d Units)	Units	Energy Usage (Common Units)		
	Before	After	Units	conversion factor	Before	After	Units
Electricity	340,000	257,000	kWh	10.7	3,638,000	2,749,900	kBtu
Natural gas	6,400	3,840	therms	105	672,000	403,200	kBtu

5. Sum the energy usage values for the before-project case and sum the energy usage values for the after-project case as shown for this example in Table 17 below.

Table 17. Example #5 summation of before and after project energy usage in common units of kBtu

	Building Energy Usage					
	Before	After	Units			
Electricity	3,638,000	2,747,900	kBtu			
Natural gas	672,000	403,200	kBtu			
Sum	4,310,000	3,153,100	kBtu			

6. Calculate the projected percentage of fuel savings using Equation 1.

For this example, the building used 4,310,000 kBtu of energy in 2013. The proposed systems are projected to reduce the annual energy usage to 3,153,100 kBtu after the project is implemented. The percent of energy savings is calculated as:

Energy Savings (%) =
$$\frac{4,310,000 \text{ kBtu} - 3,153,100 \text{ kBtu}}{4,310,000 \text{ kBtu}} \times 100 = 26.8\%$$

Example #6: Topic Area 1.b. (Energy Efficiency Measures (EEM) plus Renewable-Fueled Heating System

Proposed Project: A 20,000 ft² building is projected to save 20% of its electricity usage and 40% of its natural gas usage after implementing a number of energy efficiency measures (EEM) and the remaining 60% of its natural gas usage saved (for a total of 100%) by replacing a natural gas boiler with a biomass-fueled boiler. The total annual energy usage for the building in 2013 was 340,000 kWh/year of electricity and 6,400 therms of natural gas.

Find: Percentage of energy savings resulting from the proposed project. *Method:* The general steps described above are followed in this example.

- 1. Identify <u>all</u> sources of energy that are used by the building or buildings.
- 2. Establish the baseline energy usage before the proposed project is implemented.
- 3. Determine projected energy usage after the project.

Table 18 shows the building energy usage for this example before and after the proposed project is implemented. The figures in the table are provided in the typical units for these forms of energy, kWh and therms. Note that the electricity usage after the project is reduced by the amount of energy projected to be saved by the EEM (20%) and 100% of its natural gas is offset by the combination of the EEM and the biomassfueled boiler, thereby, reducing the therms to be used after the project to 0.

 Before
 After
 Savings

 Electricity (kWh)
 340,000
 272,000
 20%

 Natural gas (therms)
 6,400
 0
 100%

Table 18. Example #6 building energy usage

Note: The requirement under Topic Area 1.b. is the reduction in the **total** of <u>all</u> energy and fuel used (total of all energy and fuel sources combined, including but not limited to, electricity, propane, heating oil, or any other energy or fuel used) in the building; therefore, if <u>any</u> other sources of energy or fuel were used in the building even if those sources were unaffected by the proposed installation, they would be included in the calculation.

4. Convert the various forms of energy values to the common unit of kBtu using the multipliers provided in Table 1. The energy values with mixed units of kWh and therms are multiplied by the unit conversion factors for the given form of energy to get the energy values in the common units of kBtu.

Table 19. Example #6 conversion of energy values from mixed units to common units of kBtu

	Energy L	Jsage (Mixe	d Units)	Units	Energy Usage (Common Units)		
	Before	After	Units	conversion factor	Before	After	Units
Electricity	340,000	272,000	kWh	10.7	3.638.000	2,910,400	kBtu
Natural gas	6,400	0	therms	105	672,000	0	kBtu



5. Sum the energy usage values for the before-project case and sum the energy usage values for the after-project case as shown for this example in Table 20 below.

Table 20. Example #6 summation of before and after project energy usage in common units of kBtu

	Building Energy Usage					
	Before	After	Units			
Electricity	3,638,000	2,910,400	kBtu			
Natural gas	672,000	0	kBtu			
Sum	4,310,000	2,910,400	kBtu			

6. Calculate the projected percentage of fuel savings using Equation 1.

For this example, the building used 4,310,000 kBtu of energy in 2013. The proposed renewable energy systems are projected to reduce the annual energy usage to 2,910,000 kBtu after the project is implemented. The percent of energy savings is calculated as:

Energy Savings (%) =
$$\frac{4,310,000 \text{ kBtu} - 2,910,000 \text{ kBtu}}{4,310,000 \text{ kBtu}} \times 100 = 32.5\%$$



APPENDIX D - WORKPLAN FORMAT

[Control Number] [Recipient Organization Name] [Project Title]

[The instructional red and blue text and attachments below should be removed in the final version of the Workplan]

The Workplan should <u>fully</u> describe the work to be accomplished and how the Applicant will achieve the milestones, will accomplish the final project goal(s), and will produce all deliverables.

The following items should **not** be included in the Workplan:

- Dollar amounts.
- Specific dates (only include general time frames (i.e. Demonstrate XYZ result by Month 3, not Demonstrate XYZ by June 8th, 2013).
- Subcontractors, vendors or individuals by name. The award is with the prime and, as such, the Workplan should not generally reference the subcontractors.

Intellectual property information and other aspects of the project that could be considered proprietary or business confidential should be clearly marked. The Workplan must be marked as follows and identify the specific pages containing confidential, proprietary, or privileged information:

Notice of Restriction on Disclosure and Use of Data:

Pages [list applicable pages] of this document may contain confidential, proprietary, or privileged information that is exempt from public disclosure. Such information shall be used or disclosed only for evaluation purposes or in accordance with a financial assistance agreement between the submitter and the Government. The Government may use or disclose any information that is not appropriately marked or otherwise restricted, regardless of source.

The header and footer of every page that contains confidential, proprietary, or privileged information must be marked as follows: "Contains Confidential, Proprietary, or Privileged Information Exempt from Public Disclosure."

In addition, every line and paragraph containing proprietary, privileged, or trade secret information must be clearly marked with double brackets or highlighting.



A. **PROJECT OBJECTIVES**

Provide a clear and concise (high-level) statement of the goals and objectives of the project as well as the expected outcomes. If the project is to be structured in performance periods, include the objective(s) for each period.

B. PROJECT SUMMARY

Provide a summary description of the overall work scope and approach to achieve the objective(s). If the project is to be structured in performance periods, describe the specific expected end result of each performance period.

C. TASKS TO BE PERFORMED

The section should describe the specific activities to be conducted over the life of the project. This section provides a summary of the planned approach to this project and should clearly articulate what work must be accomplished to execute the project scope and thus meet the established project objectives.

The task descriptions should be structured with a hierarchy of performance period separated by milestones. In other words, tasks should be organized in a logical sequence and may be divided into performance periods of the project, as appropriate.

Each task and subtask is to have a unique number and title and an indication of the approximate duration of the task or subtask in months. Each task and subtask is to have a task summary that describes the objectives, what work is to be accomplished, and relationship to project deliverables or expected results. Appropriate milestones should be incorporated into the task and subtask structure.

Milestones: The Workplan should identify appropriate milestones throughout the project to demonstrate success, where success is defined as technical achievement rather than simply completing a task. Milestones should follow the SMART rule of thumb, which is that all milestones should be **S**pecific, **M**easurable, **A**chievable, **R**elevant, and **T**imely. Unless otherwise specified in the FOA, the minimum requirement is that each project must have at least one milestone per quarter for the duration of the project (depending on the project, more milestones may be necessary to comprehensively demonstrate progress). The Applicant should also provide the means by which the milestone will be verified. In addition to describing milestones in the Workplan text, the milestones should be included in the Milestone Summary Table below.



Below is an example of a typical task structure. Also see Attachment 1. While the example illustrates two Phases and three tasks, the specific project work scope will dictate the appropriate number of performance periods, tasks and subtasks:

PHASE 1 [TITLE] – Phase designations may **not** be necessary for all awards, but are required for multi-year projects when subsequent work authorization is dependent on meeting success or acceptance criteria associated with major milestones. Text describing the milestone is to be inserted into the task structure at the point where prior completed work is expected to confirm attainment of the milestone.

Task 1.0: Distinctive Title, Date range of the task in months (M1-M4)

Task Summary: Task summaries shall explicitly describe what work is to be accomplished, identify the project objectives/outcomes being addressed and provide a concise statement of the objectives of that task. In addition, the description should indicate the project deliverables or expected results that this task will help achieve.

Milestone 1.1 (if applicable)
Milestone 1.2 (if applicable)
Etc.

Subtask 1.1: Title, Date range (M1-M2)

Subtask Summary: Describe the specific and detailed work efforts that go into achieving the higher-level tasks.

Milestone 1.1.1 (if applicable)
Milestone 1.1.2 (if applicable)
Etc.

Subtask 1.2:

(Continue until all Task 1 subtasks are listed)

Task 2.0: (continue in the format above until all tasks and subtasks are listed)

Subtask 2.1: Title, Date range, Subtask Summary Description **Subtask 2.2**: Title, Date range, Subtask Summary Description

PHASE 2 [TITLE]

Task 3.0: Distinctive Title, Date range of the task in months (M1-M4)

(Continue in the format above until all tasks and subtasks are listed)



D. **PROJECT MANAGEMENT**

The Applicant should discuss the team's proposed management plan, including the following:

- The overall approach to and organization for managing the work
- The roles of each Project Team member
- Any critical handoffs/interdependencies among Project Team members
- The technical and management aspects of the management plan, including systems and practices, such as financial and project management practices
- The approach to project risk management
- A description of how project changes will be handled
- If applicable, the approach to Quality Assurance/Control
- How communications will be maintained among Project Team members

E. <u>REPORTING</u>

Progress and financial status will be documented in quarterly reports. A separate Final Report will be submitted that will include the project results, data collected and other documentation as provided in the guidance. Reports and other deliverables will be provided in accordance with the Federal Assistance Reporting Checklist following the instructions included therein.

Further, progress shall also be presented at annual Tribal Energy Program Reviews to be held each year in Denver, Colorado.

F. PROJECT SCHEDULE AND MILESTONES

The Applicant should provide a detailed schedule for the entire project, including task and subtask durations, and milestones. See an <u>example</u> of a Gantt chart.



	Milestone Summary Table										
	Recipient Name:										
	Project Title:										
Task Number Subtask (if Type		Milestone Type (Milestone)	Milestone Number*	Milestone Description	Milestone Verification Process (What, How, Who, Where)	Anticipated Date (Months from Start of the Project)	Anticipated Quarter (Quarters from Start of the Project)				
				ee Milestone Su	mmary Table						
				amples in Attach	· ·						
			exc	amples in Attaci	illient 2 below						

Note: This content may be extracted from the 'Milestone Summary Table' section of the Work Plan submitted by the Applicant. The Technology Manager/Project Manager should ensure that the content meets the following guidelines:

Note 1: It is required that each project have at least one milestone per quarter for the entire project duration. It is not necessary that each task have one milestone per quarter.

Note 2: All milestones should follow the SMART rule of thumb: Specific, Measurable, Achievable, Relevant, and Timely

Note: Effective 12/26/2014, the DOE Financial Assistance regulations contained in 10 CFR 600 will be superseded by the Financial Assistance regulations contained in 2 CFR Part 200 as amended by 2 CFR Part 910.

^{*} Milestone numbering convention should align with Task and Subtask numbers, as appropriate. For example, M1.1, M3.2, etc.



Attachment 1 – Example Work Breakdown Structure

Technical Summary: Provide a high-level overview of the final result of this project. Explain the final objective, outcome, milestone and/or deliverable that are to be produced and the rationale for why the Applicant has organized the tasks in the way they have.

Technical Details (Optional): Describe the relevant management, engineering, design, process, scientific or other principles and aspects of the project that warrant discussion.

Task 1: Distinctive Title, Date range of the task in months (M1-M4)

Task Summary: Task summaries shall explicitly describe what work is to be accomplished, identify the project objectives/outcomes being addresses and provide a concise statement of the objectives of that task. In addition, the description should indicate the project deliverables that this task will help achieve (D1, D2, D5 etc. note that deliverables may be applicable to multiple or all tasks.]

Task Details: Within this section, the barriers and risks should be identified, as well as the approaches for overcoming those barriers and risks. Where appropriate, multiple pathways early in the effort can be outlined for risk reduction.

Milestone 1.1 (if applicable)
Milestone 1.2 (if applicable)
Etc.

Subtask 1.1: Date range (M1-M2)

Subtask Summary: Describe the specific and detailed work efforts that go into achieving the higher-level tasks.

Subtask Details: Describe the evaluation techniques that will be used and the expected result that will be generated from the effort.

Milestone 1.1.1 (if applicable)
Milestone 1.1.2 (if applicable)
Etc.

Subtask 1.2:

(Continue until all Task 1 subtasks are listed)

Task 2: (continue in the format above until all tasks and subtasks are listed)

Subtask 2.1: Description and Discussion **Subtask 2.2:** Description and Discussion

Note: Effective 12/26/2014, the DOE Financial Assistance regulations contained in 10 CFR 600 will be superseded by the Financial Assistance regulations contained in 2 CFR Part 200 as amended by 2 CFR Part 910.



<u>Attachment 2 – Example Milestone Summary Tables</u>

Below are three examples of Milestone Summary Tables.

Example 1 is a milestone table for an R&D project with parallel efforts for material development, tool design and reliability testing.

Example 2 is a milestone table for an offshore wind demonstration project that will complete the initial engineering design, as well as initiation of all permitting or studies required for regulatory compliance and the NEPA review process, with a DOE down-select of funded projects at the end of the first budget period.

Example 3 is a milestone table for an Integrated Bio-Refinery (IBR) demonstration project.





Example 1: Milestone Summary Table for an R&D project with parallel efforts for material development, tool design and reliability testing.

,		,		Milestone Summary T	able		
Rec	ipient Name:						
	Project Title:						
Task Number	Task or Subtask (if applicable) Title	Milestone Type (Milestone	Milestone Number*	Milestone Description	Milestone Verification Process (What, How, Who, Where)	Anticipated Date (Months from Start of the Project)	Anticipated Quarter (Quarters from Start of the Project)
1.0	Material synt	hesis					
1.1	Batch Quality	Milestone	1.1.1	Demonstrate a 1L batch size with a >1.5% absolute performance improvement over a non-coated device	Send 5 slides to NREL for transmission test, 3 must meet pass over 350~1000nm ASTM173 spectrum	1	1
1.1	Batch Quality	Milestone	1.1.2	Demonstrate a 1L batch size with a >2.0% absolute performance improvement over a non-coated device	Send 5 slides to NREL for transmission test, 3 must meet pass over 350~1000nm ASTM173 spectrum	6	2
1.1	Batch Quality	Milestone	1.1.3	Demonstrate a 1L batch size with a >2.5% absolute performance improvement over a non-coated device	Send 5 slides to NREL for transmission test, 3 must meet pass over 350~1000nm ASTM173 spectrum	14	5
1.2	Batch Volume	Milestone	1.2.1	Demonstrate a 100L batch size with a >2.0% absolute performance improvement over a non-coated device	Send 5 slides to NREL for transmission test, 3 must meet pass over 350~1000nm ASTM173 spectrum	10	4
1.2	Batch Volume	Milestone	1.2.2	Demonstrate a 1000L batch size with a >2.5% absolute performance improvement over a non-coated device	Send 5 slides to NREL for transmission test, 3 must meet pass over 350~1000nm ASTM173 spectrum	16	6
2.0	Coating Area	& Uniformity					
2.0	Coating Area & Uniformity	Milestone	2.1	Demonstrate a 1x1 cm coating with a >1.5% absolute performance improvement for entire device over a non-coated device	Send 5 slides/sheets to NREL for transmission test measured at the center and 4 corners, 3 must meet pass over 350~1000nm ASTM173 spectrum	1	1
2.0	Coating	Milestone	2.2	Demonstrate a 10x10 cm batch size	Send 5 slides/sheets to NREL for	9	3

Note: Effective 12/26/2014, the DOE Financial Assistance regulations contained in 10 CFR 600 will be superseded by the Financial Assistance regulations contained in 2 CFR Part 200 as amended by 2 CFR Part 910.





	Area & Uniformity			with a >2.0% absolute performance improvement for entire device over	transmission test measured at the center and 4 corners, 3 must meet pass		
				a non-coated device	over 350~1000nm ASTM173 spectrum		
2.0	Coating Area & Uniformity	Milestone	2.3	Demonstrate a 1x1 m2 batch size with a >2.5% absolute performance improvement for entire device over a non-coated device	Send 5 slides/sheets to NREL for transmission test measured at the center and 4 corners, 3 must meet pass over 350~1000nm ASTM173 spectrum	15	5
3.0	Tool develop	ment					
3.1	Pilot Tool	Milestone	3.1.1	Pilot Tool - Design, Fabrication, Debug Complete, Switch-On	Video of tool operation, including full sequence of glass panel from input to output. Uploaded to DOE web site	18	6
3.1	Pilot Tool	Milestone	3.1.2	Demonstrate Pilot-Tool cycling of material through coat & dry process steps with IPA as simulated coating fluid	Video of tool operation, including full sequence of glass panel from input to output. Uploaded to DOE web site	18	6
3.1	Pilot Tool	Milestone	3.1.3	Demonstrate air handling system, VOC abatement systems operational	Video includes sequence showing HVAC & VOC Oxidizer systems in operation	18	6
3.1	Pilot Tool	Milestone	3.1.4	Demonstrate safety systems & interlocks operational	Video includes sequence showing operation of safety interlocks	18	6
3.1	Pilot Tool	Milestone	3.1.5	Demonstrate ability to coat 2x1m glass panel in Pilot tool.	Coating process documented by video, uploaded to DOE web site	18	6
3.1	Pilot Tool	Milestone	3.1.6	Achieve average 2% absolute performance improvements 6 sample points	Send 6 coupons to NREL cut according to 2x1m test grid, 4/6 must meet requirement over 350~1000nm ASTM173 spectrum	21	7
3.1	Pilot Tool	Milestone	3.1.7	Coat, assembly and test full size 1x2m panels	Coating process documented by video, Confirm assembly success by providing post assembly flash test data to DOE	24	8
3.1	Pilot Tool	Milestone	3.1.8	Achieve at least 75% yield against defect spec.	No significant visible defect detected by eye at a distance of 2m with optimal lighting for defect detection	24	8
3.2	Production Tool	Milestone	3.2.1	Production Tool - Design, Fabrication, Debug Complete, Switch-On	Video of tool operation, including full sequence of glass panel from input to output. Uploaded to DOE web site	25	9
3.2	Production Tool	Milestone	3.2.2	Demonstrate air handling system, VOC abatement systems operational	Video includes sequence showing HVAC & VOC Oxidizer systems in operation	26	9

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3.2	Production Tool	Milestone	3.2.3	Demonstrate safety systems & interlocks operational	Video includes sequence showing operation of safety interlocks	27	9
3.2	Production Tool	Milestone	3.2.4	Produce 1st articles of coated glass to full design spec.	Panels tested with hand-held Konica 2600d reflectometer, using 5-point pattern in 2x1m test grid	27	9
3.2	Production Tool	Milestone	3.2.5	Demonstrate operation at design through-put (at least 50 units per hour).	Video of tool operation, including full sequence of glass panel from input to output. Uploaded to DOE web site	28	10
3.2	Production Tool	Milestone	3.2.6	Demonstrate coating of one or more glass panels to customer agreed coating spec.	Panels tested with hand-held Konica 2600d reflectometer, using 5-point pattern in 2x1m test grid	32	11
3.2	Production Tool	Milestone	3.2.7	Sign-off on safety systems & Ready to ship	Provide copy of release to ship paperwork to DOE	34	12
4.0	Customer Eng	gagement					
4.1	LOI	Milestone	4.1.1	Provide LOI from prospective customer for delivery of a production tool	Copy of letter provided to DOE	16	6
4.1	LOI	Milestone	4.1.2	Provide LOI from 2 additional prospective customer for delivery of a production tool	Copy of letters provided to DOE	30	10
4.2	Customer Acceptance	Milestone	4.2.1	Tool acceptance specification agreed and signed by customer	Provide copy of signed document to DOE	33	11
4.2	Customer Acceptance	Milestone	4.2.2	Sign-off of tool acceptance specification by customer. Verification & agreement that all performance metrics have been met or exceeded.	Provide copy of release to ship paperwork to DOE	34	12
4.3	Customer Sales	Milestone	4.3.1	Customer sign-off on supply agreement for high volume manufacturing supply chain and quality assurance process	Provide copy of signed supply agreement to DOE	36	12
5.0	Reliability						
5.1	Outdoor Testing	Milestone	5.1.1	Coat 6 units send coated units to NREL with 6 uncoated units to perform outdoor testing	Letter from NREL verifying receipt and installation will be sent to DOE.	1	1
5.2	Initial	Milestone	5.2.1	Submit 6 coated units to NREL for	Report from NREL documenting testing	1	1

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	Lifetime Testing			lifetime testing	results will be sent to the DOE		
5.2	Pass lifetime Test	Milestone	5.2.2	Submit 6 coated units to NREL lifetime testing with 5 units passing	Report from NREL documenting testing results will be sent to the DOE	21	7
5.3	Initial Abrasion Test	Milestone	5.3.1	Submit 6 coated units to NREL abrasion testing	Report from NREL documenting testing results will be sent to the DOE	1	1
5.3	Pass Abrasion Test	Milestone	5.3.2	Submit 6 coated units to NREL abrasion testing with 5 units passing with 5 units passing	Report from NREL documenting testing results will be sent to the DOE	21	7

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Example 2: Milestone Summary Table for an offshore wind demonstration project that will complete the initial engineering design, as well as initiation of all permitting or studies required for regulatory compliance and the NEPA review process, with a DOE down-select of funded projects at the end of the first budget period.

				Milestone Summary T	able						
Rec	Recipient Name:		ABC Wind Company								
	Project Title:		Offshore Wind Demonstration Project								
Task Number	Task or Subtask (if applicable) Title	Milestone Type	Milestone Number*	Milestone Description	Milestone Verification Process (What, How, Who, Where)	Anticipated Date (Months from Start of the Project)	Anticipated Quarter (Quarters from Start of the Project)				
1	Engineerin g Design	Milestone	M1.1	Selection of foundation type, support structure and tower design.	Verification of the foundation selection process and selected foundation will be reviewed by DOE and NREL personnel. If DOE project manager deems it necessary, a critical design review with DOE and third party experts will be convened.	4	2				
1	Engineerin g Design	Milestone	M1.2	Complete scale model testing of platform in wind/wave basin to verify model performance/results.	Verify data collection and experiment execution through testing report and/or site visit during test period.	4	2				
1	Engineerin g Design	Milestone	M1.3	Foundation certification	Achieve type certification for foundation design from third party verification agency (i.e. ABS or DNV). Verify certificate from third party agency.	9	3				
2	Site Characteriz ation	Milestone	M2.1	Complete geotechnical studies of site to inform anchor/mooring design. Identify at least 3 viable anchor sites per turbine.	DOE project manager to verify collection and analysis of at least 1 core sample at each potential turbine site to inform foundation/anchor design. Verification completed through report review.	2	1				
2	Site Characteriz ation	Milestone	M2.2	Complete geophysical mapping of potential mooring corridor obstructions	DOE project manager to verify that side- scan sonar of entire field, with focus and higher resolution for mooring	2	1				

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					corridors completed. Verify that a complete geophysical map of entire wind turbine site to appropriate resolution to document seabed conditions and identify any objects of interest. Verification conducted through report review and site visits.		
3	Metocean and Environme ntal Monitoring	Milestone	M3.1	Collection of site specific data including wind, current, wave data	DOE project manager to verify that instrumented buoy(s) are deployed at project site through quarterly reporting or site visit.	5	2
3	Metocean and Environme ntal Monitoring	Milestone	M3.2	Complete Avian Monitoring study	Traditional thermal imaging (FLIR) and near infra-red (NIR) video systems will be used to assess the presence and behavior of avian and bat species around offshore wind turbine site. Verify that instruments are deployed and collecting data.	9	3
4	Turbine testing	Milestone	M4.1	Certification of turbine	Verify testing will be performed in accordance with International Electrotechnical Commission (IEC) 61400-22 through review of type certification report.	12	4
5	Regulatory Approvals and Permitting	Milestone	M5.1	Initiate process for all required permits and regulatory approvals for wind farm site, interconnection, rights of way.	DOE project manager reviews report on progress towards permitting and regulatory compliance, verifying that all requirements have been initiated.	12	4
6	Vendor Request for Proposals	Milestone	M6.1	Vendor quotes received	DOE personnel review vendor quotes and verify for legitimacy.	11	4
7	Economic Analysis	Milestone	M7.1	Refine levelized cost of energy (LCOE) estimates based on engineering design. The proposed design must meet the local hurdle	Verify submitted LCOE estimates through third party independent review during down select review process.	11	4

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			price of \$0.10/kWh.			
	Budget					
	Period 2					
	Tasks and					
	milestones					
8	to be		TBD	TBD	15	_
0	negotiated			160		5
	after down					
	selection					
	process					
	completed.					

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Example	Example 3: Milestone Summary Table for an Integrated Bio-Refinery (IBR) demonstration project.									
				Milestone Summary Ta	able					
	Recipient Name:		Biofuels Maker							
	Project Title:		Biofuel Demo	nstration Facility						
Task Number	Task or Subtask (if applicable) Title	Milestone Type	Milestone Number*	Milestone Description	Milestone Verification Process (What, How, Who, Where)	Anticipated Date (Months from Start of the Project)	Anticipated Quarter (Quarters from Start of the Project)			
1	Budget Period 1 Planning Activities	Milestone	M1.1	Critical Decision-2 Approve Performance Baseline (DOE Core)	DOE (with consultation from DOE's Independent Engineer) and Recipient Agree to Performance Baseline for Project					
2.1	Engineering and Environmental- NEPA	Milestone	M2.1	NEPA Approval to Proceed Detailed Design and Construction (DOE Core)	NEPA decision issued. Current schedule assumes Environmental Assessment with associated Finding of No Significant Impact Issued by DOE. If determined that an EIS is required, NEPA scope and associated baseline will be revised through change control process.					
2.6	Engineering and Environmental- Equipment Specification	Milestone	M2.6	Completion of Equipment Specification Data Sheets	Equipment Data Sheets will be provided to DOE's Independent Engineer for verification of completion and adequacy. Data sheets must meet the requirements of Recipients data sheet definitions, as defined in the PMP.					
2.8	Engineering and Environmental- Building Design	Milestone	M2.8	Completion of building design specifications.	Building design, specifications, and detailed costing data will be provided to DOE's Independent Engineer for review and verification against all applicable building codes and architectural standards.					
2.12	Engineering	Milestone	M2.12	Approval of Construction Permit	All required construction permits will					

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	and				be obtained and verified on site by	
	Environmental-				DOE's Independent Engineer	
	Permitting					
	Engineering				All required operating permits	
2.12	and	Milestone	N/2 12	Approval of Operating Dormit	(including Title V, water use, and sewer	
2.12	Environmental-	Milestone	M2.13	Approval of Operating Permit	discharge) will be obtained and verified	
	Permitting				on site by DOE's Independent Engineer.	
					Recipient will submit all detailed	
	Engineering				engineering, design, cost models, sites	
	and				studies, etc. to DOE's Independent	
	Environmental-				Engineer as defined in the EIR-2	
	External			Submission to and Approval by	guidelines. The Independent Engineer	
2.14		Milestone	M2.14		will submit an independent report to	
	Independent			the DOE (EIR-2)	i i	
	Review,				DOE. Recipient must adequately	
	Detailed				address all deficiencies and risk items	
	Review				to DOE's satisfaction before the project	
					will be authorized to continue.	
				Hydrolysis, Fractionation &		
	Final			Purification Optimization (xx C5	Recipient will conduct triplicate	
	Optimization of			and XX C6 sugar yield per	reproduction of data for a minimum of	
3	Operating	Milestone	M3.1	lb/feedstock with contamination	xx hours. All data will be provided to	
	Parameters at			levels below those specified in	DOE. DOE will be on site for at least one	
	Pilot Scale			the lab data report x-x). Process	run.	
				set points are determined.		
					DOE's National Laboratory Designee	
	Biocatalyst			x % v/v fuel titer at xx hours with	will be on site for minimum of 2 runs.	
3.4	operation	Milestone	M3.4	a x% weight yield. Process	Data for at least 3 runs will be provided	
	optimization			setpoints are determined.	to National Lab for review.	
				Demonstration of x cycles with	to National Lab for Teview.	
	Co-product				Full data report will be provided to	
3.5	catalyst	Milestone	M3.5	x% original catalyst activity.	DOE's technical expert for review and	
	optimization			Process setpoints are	validation.	
				determined.		
	Pre-			Recipient will provide final risk		
4.6	construction:	Milestone	M4.6	DOE Approval of final risk mitigation plan.	mitigation plan to DOE for review and	
4.0	Risk Mitigation	MINESCOTIE	1014.0		approval.	
	Plan				αρριοναί.	

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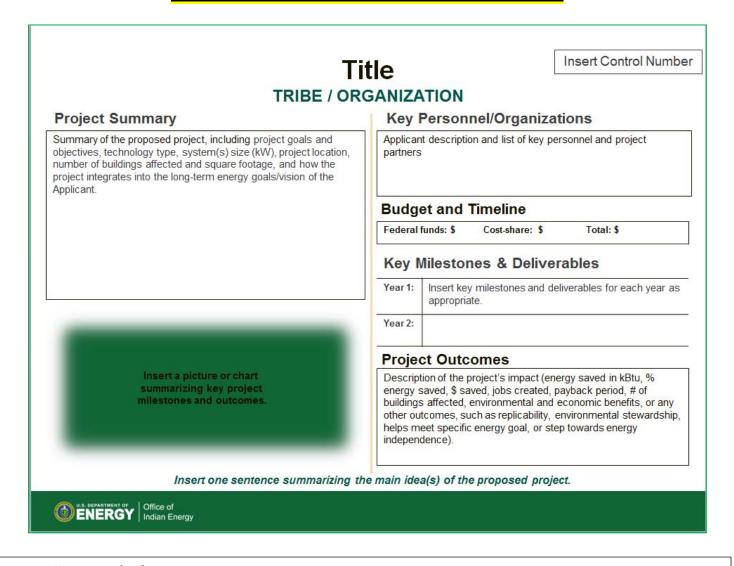


	Refinement					
4.7	Pre- construction: EPC	Milestone	M4.7	EPC Contract Finalized and Signed - (DOE Core)	DOE's Independent Engineer will verify that the EPC contract is fully executed.	
4.8	Pre- construction: Finances	Milestone	M4.8	Financial Closing or Financial Commitment Letter - (DOE Core)	Recipient will send to DOE all financial closing documentation.	
4.11	Pre- construction: Operations Definitions	Milestone	M4.11	Define Commissioning Criteria (DOE Core)	DOE (with consultation from its Independent Engineer) and Recipient agree to final commissioning criteria	
5.2	Pilot Plant Construction	Milestone	M5.2	Construction Contractors Selected by Recipient and Approved by DOE	All major contractors are selected and budgets and scopes of work submitted to DOE for approval.	
5.7	Commission and Start-up	Milestone	M5.7	Commissioning complete. All criteria in commissioning plan achieved.	DOE's Independent Engineer performs site visit and reviews Recipient's logs and data to verify.	
6.4	Operations- Performance Test	Milestone	M6.4	Performance Test Completed	Recipient runs demonstration facility in accordance with performance test plan (approved by DOE) for a minimum of 40 hours. DOE and DOE's Independent Engineer are on site for portions of the test and Recipient delivers all data logs outlined in the performance test plan.	
6.5	Operations- Continued Long Term Optimization	Milestone	M6.5	Recipient completes 1500 hours of continuous operation with x% uptime, x conversion of biomass to fuel, at a minimum of 250 tons/day of feedstock.	Recipient provides summary reports as defined in deliverables requirements. DOE and DOE's Independent Engineer randomly sample data logs at Recipient site.	
7	Final Economic and Commercial Validation	Milestone	M7	Final Report Delivered to DOE	After xxx months of operation, Recipient provides final report which includes updated economic models, life cycle analysis, and plant performance (inputs, outputs, yields, etc.) as defined in the deliverable requirements	

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APPENDIX E — SUMMARY SLIDE TEMPLATE



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